

# 2025 Summer Conference Title IX Training Sexual Harassment, Discrimination and Investigations

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#### **AGENDA**

#### TODAY'S TRAINING & REVIEW

PART 1: 9:30 TO 11:00

- ►TITLE IX DEFINED LEGAL RULES AND REQUIREMENTS
  - I. TITLE IX HARASSMENT DEFINED
  - II. RULES AND OBLIGATIONS
  - III. TITLE IX SPECIFIC TERMS
  - IV. TITLE VII AND TITLE IX INTERSECTIONS

PART 2: 11:15 - 12:30

TITLE IX - IMPLEMENTATION AND PRACTICE

#### **RECOMMENDATIONS**

- I. INVESTIGATION OF COMPLAINTS-LEGAL OBLIGATIONS AND REQUIREMENTS
- II. PRACTICAL CONSIDERATIONS
- III. BEST PRACTICES
- IV. CONCLUSIONS AND DISCUSSIONS

#### CURRENT STATUS OF TITLE IX

#### TITLE IX LITIGATION

- AS OF JULY 31, 2024, PURSUANT TO FEDERAL COURT ORDERS, THE DEPARTMENT OF EDUCATION WAS ENJOINED FROM ENFORCING THE 2024 FINAL RULE REVISING THE 2020 TITLE IX RULES OF THE PREVIOUS ADMINISTRATION. THE ENJOINMENT APPLIED TO 26 STATES.
- ADDITIONALLY, IN JULY, A FEDERAL COURT IN KANSAS ISSUED A PARTIAL NATIONWIDE INJUNCTION THAT BARRED THE APPLICATION OF THE 2024 FINAL RULES FROM BEING APPLIED TO SCHOOLS WHERE STUDENTS ATTENDED WHOSE PARENTS WERE MEMBERS OF CHAPTERS FOR MOM'S FOR LIBERTY, THE PLAINTIFF IN THE KANSAS CASE.
- THEN, ON JANUARY 9, 2025, THE U.S. DISTRICT COURT FOR THE EASTERN DISTRICT OF KENTUCKY RULED THAT THE 2024 TITLE IX REGULATIONS WERE UNCONSTITUTIONAL AND VACATED THEM BY ISSUING A NATIONWIDE INJUNCTION, EFFECTIVELY REINSTATING THE 2020 RULES AND REPEALING THE 2024 RULES. UPON THE CHANGE IN ADMINSTRATION, THE DISTRICT COURT'S ORDER WAS NOT APPEALED AND THE CASE WAS SETTLED.
- AS OF APPROXIMATELY JANUARY 25, 2025, THE DEPARTMENT OF EDUCATION'S WEBSITE PAGE FOR TITLE IX HAS BEEN RESTORED WITH REFERENCES AND "WEBINARS" RELATED TO THE 2020 TITLE IX RULES.
- ON FEBRUARY 4, 2025, U.S. DEPARTMENT OF EDUCATION RELEASED A DEAR COLLEAGUE LETTER THE EDUCATION DEPARTMENT WILL RETURN TO ENFORCING TITLE IX PROTECTIONS ON THE BASIS OF BIOLOGICAL SEX IN SCHOOLS AND ON CAMPUSES THROUGH ENFORCEMENT OF THE 2020 TITLE IX RULE
  - 1. https://www.ed.gov/laws-and-policy/civil-rights-laws/title-ix-and-sex-discrimination/sex-discrimination-overview-of-law
  - 2. https://www.ed.gov/media/document/title-ix-enforcement-directive-dcl-109477.pdf

#### TITLE IX HARASSMENT DEFINED

- TITLE IX PROHIBITS SEX DISCRIMINATION IN THE PROGRAMS AND ACTIVITIES OF ALL EDUCATIONAL INSTITUTIONS, INCLUDING SCHOOL-SPONSORED ACTIVITIES OR TRAVEL THAT OCCUR AWAY FROM SCHOOL, SO LONG AS THE INSTITUTION RECEIVES FEDERAL FINANCIAL ASSISTANCE.
- TITLE IX PROHIBITS DIFFERENT TREATMENT ON THE BASIS OF SEX IN ALL ASPECTS OF A SCHOOL'S EDUCATION PROGRAMS OR ACTIVITIES WITH RESPECT TO BOTH STUDENTS AND STAFF
- TITLE IX PROHIBITS RETALIATION AGAINST AN INDIVIDUAL FOR OPPOSING OR REPORTING
  DISCRIMINATION, COMPLAINING ABOUT DISCRIMINATION, OR PARTICIPATING IN A DISCRIMINATION
  INVESTIGATION.
- TITLE IX REQUIRES SCHOOLS TO HAVE POLICIES AND PROCEDURES THAT ARE IMPORTANT FOR THE PREVENTION AND CORRECTION OF SEX DISCRIMINATION.
- TITLE IX ALSO CAN PROHIBIT POLICIES AND PROCEDURES THAT DISPROPORTIONATELY AFFECT WOMEN OR GIRLS IN AN ADVERSE WAY, EVEN IF THOSE POLICIES AND PROCEDURES APPEAR NEUTRAL.
- TITLE IX REQUIRES SCHOOLS TO ADOPT POLICIES AND PROCEDURES THAT ARE IMPORTANT FOR THE PREVENTION AND CORRECTION OF SEX DISCRIMINATION.
- TITLE IX ALSO EXPRESSLY COVERS DATING VIOLENCE, DOMESTIC VIOLENCE, STALKING, AND UNWANTED/NON-CONSENSUAL SEXUAL CONDUCT AS A FORM OF SEXUAL HARASSMENT

UNDER 34 C.F.R. §106.2 (OR 34 C.F.R. 106.30)

- AS OF MAY, 2020, TITLE IX REGULATIONS WERE AMENDED, WHICH WERE FINALIZED ON AUGUST 14, 2020, TO MAKE CLEAR THAT SEXUAL HARASSMENT IS A FORM OF SEX DISCRIMINATION COVERED BY TITLE IX (AND TITLE VII – MORE LATER).
- REGULATIONS INCLUDE EXPANSIVE DEFINITIONS UNDER FEDERAL LAW
   WITH SOME OVERLAP UNDER NEW YORK STATE LAW, WHILE NEW YORK
   LAW IS MORE EXPANSIVE
- UNDER PART 106, 34 CFR 106.2 DEFINITIONS "SEX BASED HARASSMENT"
   IS A FORM OF SEX DISCRIMINATION AND MEANS SEXUAL HARASSMENT OR
   OTHER HARASSMENT ON THE BASIS OF SEX THAT ALSO SATISFIES ONE OF
   THREE CRITERIA

UNDER 34 C.F.R. §106.2 (OR 34 C.F.R. 106.30)

- THE THREE CRITERIA "SEX BASED HARASSMENT" INCLUDE THE FOLLOWING:
  - 1) QUID PRO QUO HARASSMENT.\*

AN EMPLOYEE, AGENT, OR OTHER PERSON AUTHORIZED BY THE RECIPIENT TO PROVIDE AN AID, BENEFIT, OR SERVICE UNDER THE RECIPIENT'S EDUCATION PROGRAM OR ACTIVITY EXPLICITLY OR IMPLIEDLY CONDITIONING THE PROVISION OF SUCH AN AID, BENEFIT, OR SERVICE ON A PERSON'S PARTICIPATION IN UNWELCOME SEXUAL CONDUCT;

\*NOTICE - THERE IS NO THRESHOLD REQUIREMENT THAT QUID PRO QUO HARASSMENT LIMIT OR PREVENT A COMPLAINANT'S ABILITY TO ACCESS THE EDUCATIONAL INSTITUTION, ONLY THAT IT OCCURRED

UNDER 34 C.F.R. §106.2 (OR 34 C.F.R. 106.30)

- THE THREE CRITERIA "SEX BASED HARASSMENT" INCLUDE THE FOLLOWING:
  - (2) HOSTILE ENVIRONMENT HARASSMENT.

UNWELCOME SEX-BASED CONDUCT THAT, BASED ON THE TOTALITY OF THE CIRCUMSTANCES, IS SUBJECTIVELY AND OBJECTIVELY OFFENSIVE AND IS SO SEVERE OR PERVASIVE THAT IT LIMITS OR DENIES A PERSON'S ABILITY TO PARTICIPATE IN OR BENEFIT FROM THE RECIPIENT'S EDUCATION PROGRAM OR ACTIVITY (I.E., CREATES A HOSTILE ENVIRONMENT).

WHETHER A HOSTILE ENVIRONMENT HAS BEEN CREATED IS A FACT-SPECIFIC INQUIRY THAT INCLUDES CONSIDERATION OF THE FOLLOWING:

- (I) THE DEGREE TO WHICH THE CONDUCT AFFECTED THE COMPLAINANT'S ABILITY TO ACCESS THE RECIPIENT'S EDUCATION PROGRAM OR ACTIVITY;
- (II) THE TYPE, FREQUENCY, AND DURATION OF THE CONDUCT;
- (III) THE PARTIES' AGES, ROLES WITHIN THE RECIPIENT'S EDUCATION PROGRAM OR ACTIVITY, PREVIOUS INTERACTIONS, AND OTHER FACTORS ABOUT EACH PARTY THAT MAY BE RELEVANT TO EVALUATING THE EFFECTS OF THE CONDUCT;
- (IV) THE LOCATION OF THE CONDUCT AND THE CONTEXT IN WHICH THE CONDUCT OCCURRED; AND
- (V) OTHER SEX-BASED HARASSMENT IN THE RECIPIENT'S EDUCATION PROGRAM OR ACTIVITY;

UNDER 34 C.F.R. §106.2 (OR 34 C.F.R. 106.30)

- THE THREE CRITERIA "SEX BASED HARASSMENT" INCLUDE THE FOLLOWING:
  - (3) SPECIFIC OFFENSES.\* (VIOLENCE AGAINST WOMEN'S ACT OFFENSES)
    - (I) SEXUAL ASSAULT MEANING AN OFFENSE CLASSIFIED AS A FORCIBLE OR NONFORCIBLE SEX OFFENSE UNDER THE UNIFORM CRIME REPORTING SYSTEM OF THE FEDERAL BUREAU OF INVESTIGATION;
    - (II) DATING VIOLENCE MEANING VIOLENCE COMMITTED BY A PERSON:(A) WHO IS OR HAS BEEN IN A SOCIAL RELATIONSHIP OF A ROMANTIC OR INTIMATE NATURE WITH THE VICTIM; AND(B) WHERE THE EXISTENCE OF SUCH A RELATIONSHIP SHALL BE DETERMINED BASED ON A CONSIDERATION OF THE FOLLOWING FACTORS:(1) THE LENGTH OF THE RELATIONSHIP;(2) THE TYPE OF RELATIONSHIP; AND(3) THE FREQUENCY OF INTERACTION BETWEEN THE PERSONS INVOLVED IN THE RELATIONSHIP;
    - (III) DOMESTIC VIOLENCE MEANING FELONY OR MISDEMEANOR CRIMES COMMITTED BY A PERSON WHO: (A) IS A CURRENT OR FORMER SPOUSE OR INTIMATE PARTNER OF THE VICTIM UNDER THE FAMILY OR DOMESTIC VIOLENCE LAWS OF THE JURISDICTION OF THE RECIPIENT, OR A PERSON SIMILARLY SITUATED TO A SPOUSE OF THE VICTIM; (B) IS COHABITATING, OR HAS COHABITATED, WITH THE VICTIM AS A SPOUSE OR INTIMATE PARTNER; (C) SHARES A CHILD IN COMMON WITH THE VICTIM; OR(D) COMMITS ACTS AGAINST A YOUTH OR ADULT VICTIM WHO IS PROTECTED FROM THOSE ACTS UNDER THE FAMILY OR DOMESTIC VIOLENCE LAWS OF THE JURISDICTION; OR
    - (IV) STALKING MEANING ENGAGING IN A COURSE OF CONDUCT DIRECTED AT A SPECIFIC PERSON THAT WOULD CAUSE A REASONABLE PERSON TO:(A) FEAR FOR THE PERSON'S SAFETY OR THE SAFETY OF OTHERS; OR(B) SUFFER SUBSTANTIAL EMOTIONAL DISTRESS.

\*\*NOTICE - THERE IS NO THRESHOLD REQUIREMENT THAT SPECIFIC OFFENSES COVERED AS HARASSMENT LIMIT OR PREVENT A COMPLAINANT'S ABILITY TO ACCESS THE EDUCATIONAL INSTITUTION, ONLY THAT THEY OCCURRED

UNDER 34 C.F.R. §106.30

- SEXUAL HARASSMENT AS CONDUCT THAT OCCURS ON THE BASIS OF SEX
   CAN BE ASSESSED AS PRESUMING A COMPLAINANT IS EFFECTIVELY DENIED
   ACCESS WHEN THE ACCUSED/RESPONDENT'S CONDUCT FALLS UNDER NO.
   1 OR 3 OF THE CATEGORIES OF PROHIBITED CONDUCT, WHILE UNDER NO
   2 IT IS AN ELEMENT TO BE EVALUATED BY THE FACT-FINDER
- ALL FORMS OF UNWANTED SEXUAL CONTACT OR CONDUCT ARE CONSIDERED PROHIBITED SEX BASED HARASSMENT
- THE ALLEGATIONS AND COMPLAINANT'S CLAIMS AND ASSERTIONS MUST BE JUDGED THROUGH THE REASONABLE PERSON STANDARD OF SOMEONE STANDING IN THE COMPLAINANT'S PLACE

## WHAT IS TITLE IX HARASSMENT GENERALLY

- WHILE SEXUAL HARASSMENT IS A CONCERN FOR SCHOOLS GENERALLY, IT COULD BE OF
  PARTICULAR CONCERN IN STEM AREAS OR OTHER PROGRAMS WHERE THERE ARE HISTORICALLY
  AND/OR FREQUENTLY SMALL NUMBERS OF FEMALE STUDENTS IN SUCH COURSES OR PROGRAMS
  OF STUDY. SMALL NUMBERS INCREASE THE POTENTIAL THAT FEMALE STUDENTS MAY BECOME
  TARGETS OF HARASSMENT.
- GENDER-BASED HARASSMENT IS PROHIBITED UNDER NEW YORK STATE LAW
- GIVEN THE RETURN TO THE ENFORCEMENT OF THE 2020 TITLE IX RULES, IT MAY (OR LIKELY) NOT BE A BASIS FOR A CLAIM UNDER TITLE IX
- HARASSING CONDUCT BASED ON SEX OR SEX STEREOTYPES MAY OR MAY NOT STILL BE BARRED,
   EVEN IF THE HARASSMENT IS NOT SEXUAL IN NATURE, BUT IT IS STILL PROHIBITED UNDER NEW YORK
   STATE LAW.
- EXAMPLES INCLUDE:
  - A STUDENT HARASSING A FELLOW STUDENT BY ALTERING HIS/HER LAB RESULTS BECAUSE OF HIS/HER SEX.
  - A STUDENT HARASSING ANOTHER STUDENT AND REFUSING TO BE HIS/HER LAB PARTNER IN A PHYSICS
    CLASS OR CTE CLASS BECAUSE S/HE THINKS S/HE WILL NOT BE ABLE TO HANDLE THE WORK SERIOUSLY
    BECAUSE OF HIS/HER SEX.
  - A TEACHER REFUSING TO ASSIGN A PARTNER TO WORK WITH A FEMALE STUDENTS BECAUSE THE TEACHER
    THINKS THE FEMALE STUDENT CANNOT/WILL NOT BE ABLE TO HANDLE THE WORK SERIOUSLY BECAUSE OF
    HER SEX

# RULES AND OBLIGATIONS TITLE IX NOTICE AND POLICY REQUIREMENTS

#### Policy Requirements

#### A DISTRICT'S TITLE IX POLICY MUST INCLUDE:

- DESIGNATE AND AUTHORIZE A TITLE IX COORDINATOR, WITH DESCRIPTION OF THE ROLE OF THE TITLE IX COORDINATOR AS COORDINATING THE DISTRICT'S COMPLIANCE WITH TITLE IX.
- DEFINITION OF SEXUAL HARASSMENT FOR PURPOSES OF TITLE IX AND A DESCRIPTION OF WHEN A
  FORMAL COMPLAINT CAN BE FILED.
- PROCESS FOR RESPONDING TO A "FORMAL COMPLAINT" (GRIEVANCE PROCESS) THAT COMPLIES
  WITH TITLE IX REGULATIONS, INCLUDING APPEALS FOR BOTH THE CHARGING PARTY AND
  RESPONDENT.
- REQUIREMENT THAT THE TITLE IX COORDINATOR, INVESTIGATORS, DECISION-MAKERS RECEIVE
  TRAINING AS REQUIRED BY TITLE IX.
- DESCRIPTION OF THE POTENTIAL SANCTIONS TO BE IMPOSED UPON A HARASSER WHERE THERE IS
  A DETERMINATION THAT A COMPLAINANT HAS BEEN SEXUALLY HARASSED.
- STATE THE EVIDENTIARY STANDARD TO BE USED IN ALL CASES: "CLEAR AND CONVINCING" OR "PREPONDERANCE OF EVIDENCE."
- UNDER NEW YORK HUMAN RIGHTS LAW, CONTRACTORS CAN ALSO BE ACCUSED OF TITLE IX VIOLATIONS

#### Policy Requirements and Procedurals Obligations

SCHOOLS ARE REQUIRED TO COMPLY WITH AND MAKE AVAILABLE THE FOLLOWING PROCEDURAL REQUIREMENTS, WHICH ARE IMPORTANT FOR THE PREVENTION AND CORRECTION OF SEX DISCRIMINATION, IN ACCORDANCE WITH COMPLAINT PROCEDURES REQUIRED TO BE ADOPTED UNDER 34 CFR § 106.8(C) AND 106.45.

- PUBLISH A NOTICE OF NONDISCRIMINATION; SEE APPENDIX FOR OCR AND NYS PROPOSED NOTICES
- DESIGNATE A PERSON TO COORDINATE THE SCHOOL'S COMPLIANCE WITH TITLE IX AND NOTIFY ALL STUDENTS AND EMPLOYEES OF THE NAME OR TITLE AND CONTACT INFORMATION FOR THIS PERSON;
- ADOPT AND PUBLISH GRIEVANCE PROCEDURES PROVIDING FOR THE PROMPT AND EQUITABLE RESOLUTION OF SEX DISCRIMINATION COMPLAINTS;
- RESPOND PROMPTLY AND SUPPORTIVELY TO PERSONS ALLEGED TO BE VICTIMIZED BY SEXUAL HARASSMENT;
- RESOLVE ALLEGATIONS OF SEXUAL HARASSMENT PROMPTLY AND ACCURATELY UNDER A FAIR
   GRIEVANCE PROCESS THAT PROVIDES DUE PROCESS PROTECTIONS TO ALLEGED VICTIMS AND ALLEGED
   PERPETRATORS OF SEXUAL HARASSMENT;
- PROHIBIT RETALIATION; AND
- EFFECTIVELY IMPLEMENT REMEDIES FOR VICTIMS

#### Publication and Procedures

SCHOOLS ARE REQUIRED TO COMPLY WITH THE FOLLOWING PROCEDURAL REQUIREMENTS, WHICH ARE IMPORTANT FOR THE PREVENTION AND CORRECTION OF SEX DISCRIMINATION:

- 34 C.F.R. 106.9 PUBLISH A NOTICE OF NONDISCRIMINATION "THAT THE RECIPIENT DOES NOT DISCRIMINATE ON THE BASIS OF SEX IN THE EDUCATION PROGRAM OR ACTIVITY THAT IT OPERATES, AND THAT IT IS REQUIRED BY TITLE IX AND THIS PART NOT TO DISCRIMINATE IN SUCH A MANNER. SUCH NOTIFICATION MUST STATE THAT THE REQUIREMENT NOT TO DISCRIMINATE IN THE EDUCATION PROGRAM OR ACTIVITY EXTENDS TO ADMISSION (UNLESS SUBPART C OF THIS PART DOES NOT APPLY) AND EMPLOYMENT, AND THAT INQUIRIES ABOUT THE APPLICATION OF TITLE IX AND THIS PART TO SUCH RECIPIENT MAY BE REFERRED TO THE RECIPIENT'S TITLE IX COORDINATOR, TO THE ASSISTANT SECRETARY, OR BOTH"
  - THE NOTICE MUST BE WIDELY DISTRIBUTED TO STUDENTS, EMPLOYEES, AND PROSPECTIVE STUDENTS AND EMPLOYEES, AND OTHER RELEVANT INDIVIDUALS.
  - THE NOTICE MUST STATE THAT INQUIRIES CONCERNING THE APPLICATION OF TITLE IX MAY BE REFERRED
    TO THE SCHOOL'S TITLE IX COORDINATOR OR TO THE FEDERAL OFFICE FOR CIVIL RIGHTS WITH
    INFORMATION ON HOW TO CONTACT THE TITLE IX COORDINATOR.
  - NOTICES MUST BE IN WRITING PROVIDED TO ALL EMPLOYEES UNDER NY LL 201-G
  - SEE APPENDIX FOR MODEL NOTICE AND POSTING
- SCHOOLS REQUIRED TO HAVE A POLICY THAT ALSO ADDRESSES THE PROCESS FOR HANDLING FORMAL COMPLAINTS MADE UNDER TITLE IX, REFERRED TO AS A "GRIEVANCE PROCESS." – SIMILAR UNDER NEW YORK LAW

#### Publication and Procedures

34 CFR § 106.8 - DESIGNATION OF COORDINATOR, POLICY, NOTICE, TRAINING, RECORD KEEPING

- DESIGNATE AT LEAST ONE TITLE IX COORDINATOR WHO MUST BE AN EMPLOYEE OF THE DISTRICT, WITH NOTICE
  PERSONS ENTITLED TO NOTIFICATION: APPLICANTS FOR ADMISSION AND EMPLOYMENT, STUDENTS, PARENTS OR
  LEGAL GUARDIANS OF ELEMENTARY AND SECONDARY SCHOOL STUDENTS, EMPLOYEES, AND ALL UNIONS OR
  PROFESSIONAL ORGANIZATIONS HOLDING COLLECTIVE BARGAINING AGREEMENTS WITH THE RECIPIENT.
- THE NOTICE TO THE ABOVE INDIVIDUALS MUST ALSO INCLUDE THE FOLLOWING INFORMATION ABOUT THE TITLE IX COORDINATOR: NAME OR TITLE, OFFICE ADDRESS, ELECTRONIC MAIL ADDRESS, AND TELEPHONE NUMBER.
- EACH SCHOOL MUST PROMINENTLY DISPLAY THE CONTACT INFORMATION REQUIRED TO BE LISTED FOR THE TITLE
  IX COORDINATOR AND THE REQUIRED ON ITS WEBSITE, IF ANY, AND IN EACH HANDBOOK OR CATALOG THAT IT
  MAKES AVAILABLE TO PERSONS ENTITLED TO A NOTIFICATION
- ANY PERSON MAY REPORT SEX DISCRIMINATION, INCLUDING SEXUAL HARASSMENT (WHETHER OR NOT THE
  PERSON REPORTING IS THE PERSON ALLEGED TO BE THE VICTIM OF CONDUCT THAT COULD CONSTITUTE SEX
  DISCRIMINATION OR SEXUAL HARASSMENT), IN PERSON, BY MAIL, BY TELEPHONE, OR BY ELECTRONIC MAIL,
  USING THE CONTACT INFORMATION LISTED FOR THE TITLE IX COORDINATOR, OR BY ANY OTHER MEANS THAT
  RESULTS IN THE TITLE IX COORDINATOR RECEIVING THE PERSON'S VERBAL OR WRITTEN REPORT. SUCH A REPORT
  MAY BE MADE AT ANY TIME (INCLUDING DURING NON-BUSINESS HOURS) BY USING THE TELEPHONE NUMBER OR
  ELECTRONIC MAIL ADDRESS, OR BY MAIL TO THE OFFICE ADDRESS, LISTED FOR THE TITLE IX COORDINATOR

#### Publication and Procedures

#### CURRENT DISTRICT POLICIES THAT COULD ADDRESS SEXUAL HARASSMENT NOW:

- POLICY PROHIBITING HARASSMENT OF STUDENTS UNDER THE DIGNITY FOR ALL STUDENTS ACT.
- CODE OF CONDUCT POLICY.
- POLICIES PROCLAIMING NONDISCRIMINATION AGAINST STUDENTS AND/OR EMPLOYEES AND APPLICANTS FOR EMPLOYMENT.
- POLICY PROHIBITING SEXUAL HARASSMENT OF EMPLOYEES, INTERNS, AND INDEPENDENT CONTRACTORS UNDER THE NY HUMAN RIGHTS LAW.
- COORDINATE EXISTING POLICIES TO MAKE CERTAIN THAT IF A FORMAL COMPLAINT IS FILED UNDER THE TITLE IX POLICY, IT MUST BE HANDLED IN ACCORDANCE WITH THE PROCESS UNDER A NEW UNIFIED TITLE IX AND NOT UNDER ANY OTHER POLICY.
- CONSIDER HOW PRINCIPALS, DIGNITY ACT COORDINATORS, HUMAN RESOURCES
  PERSONNEL, AND THE TITLE IX COORDINATOR NEED TO COMMUNICATE AMONG
  THEMSELVES REGARDING REPORTS OF SEXUAL HARASSMENT.

#### Investigation Requirements by Policy

INVESTIGATION REQUIREMENTS CODIFIED IN YOUR POLICIES REQUIRE THE FOLLOWING:

- RESPOND PROMPTLY WHEN ANY SCHOOL EMPLOYEE HAS NOTICE OF SEXUAL HARASSMENT, INCLUDING SEXUAL ASSAULT
- TITLE IX EXTENDS TO ALL ASPECTS OF A SCHOOL'S EDUCATION PROGRAM OR ACTIVITY AND APPLIES TO ANY ACTIVITY CONTROLLED OR OPERATED BY THE SCHOOL, OR ANY BUILDING OWNED OR CONTROLLED BY SCHOOL WITHIN THE UNITED STATES
- IF A SURVIVOR (ACCUSER/COMPLAINANT) CHOOSES TO PARTICIPATE IN A GRIEVANCE PROCESS,
   ACCUSERS CANNOT BE INAPPROPRIATELY BEING ASKED ABOUT PRIOR SEXUAL HISTORY (ALSO KNOWN
   AS "RAPE SHIELD" PROTECTIONS), AND A SURVIVOR IS NOT BE REQUIRED TO DIVULGE ANY MEDICAL,
   PSYCHOLOGICAL, OR SIMILARLY PRIVILEGED RECORDS.
- A SURVIVOR NEVER HAS TO COME FACE-TO-FACE WITH THE ACCUSED DURING A HEARING, AND AN ACCUSED IS NEVER ALLOWED TO PERSONALLY ASK QUESTIONS OF A SURVIVOR.
- SURVIVORS ARE PROTECTED AGAINST RETALIATION WHEN THEY CHOOSE TO REPORT SEXUAL
  MISCONDUCT OR NOT, FILE A FORMAL COMPLAINT OR NOT, PARTICIPATE IN A GRIEVANCE PROCESS OR
  NOT.
- SURVIVORS ARE PROTECTED AGAINST BULLYING OR HARASSMENT THROUGHOUT THE GRIEVANCE (COMPLAINT AND INVESTIGATION) PROCESS

#### Investigation Requirements by Policy

- SCHOOLS MUST TAKE IMMEDIATE AND APPROPRIATE ACTION TO INVESTIGATE OR OTHERWISE DETERMINE WHAT HAPPENED.
- THE INQUIRY MUST BE PROMPT, THOROUGH, AND IMPARTIAL.
- PROCEDURES MUST PROVIDE EQUAL OPPORTUNITY FOR BOTH PARTIES TO APPEAL A DETERMINATION AND DECISION
- IF HARASSMENT OCCURS, SCHOOLS MUST TAKE PROMPT AND EFFECTIVE STEPS REASONABLY
   CALCULATED TO END THE HARASSMENT, ELIMINATE ANY HOSTILE ENVIRONMENT, AND PREVENT IT
   FROM HAPPENING AGAIN TO THE VICTIM OR TO OTHERS.

#### FOR EXAMPLE:

- IF A STUDENT FILES A SEXUAL HARASSMENT COMPLAINT WITH THE SCHOOL AGAINST HER TEACHER AND THE SCHOOL DETERMINES THAT A HOSTILE ENVIRONMENT HAS BEEN CREATED, IT MUST TAKE STEPS TO END THE HARASSMENT, ELIMINATE THE HOSTILE ENVIRONMENT, AND PREVENT ITS RECURRENCE. POTENTIAL REMEDIES SHOULD INCLUDE ALLOWING THE STUDENT TO HAVE A NEW CLASS OR TEACHER.
- IF A SCHOOL IS MADE AWARE THAT A PARTICULAR TEACHER DENIGRATES THE ANSWERS THAT ARE PROVIDED BY FEMALE STUDENTS BUT NOT SIMILAR ANSWERS BY MALE STUDENTS AND THIS CAUSES A HOSTILE ENVIRONMENT, IT MUST TAKE STEPS TO END THE CONDUCT, ELIMINATE THE HOSTILE ENVIRONMENT, AND PREVENT ITS RECURRENCE. THIS MAY INCLUDE SPEAKING WITH THAT TEACHER AND PROVIDING APPROPRIATE TRAINING.

#### **Application to Employment**

### TITLE IX CAN ALSO APPLY IN THE CONTEXT OF EMPLOYMENT IN THE SAME MANNER AS TITLE VII

- SCHOOLS MAY NOT DISCRIMINATE ON THE BASIS OF SEX IN EMPLOYMENT OR RECRUITMENT, INCLUDING BUT NOT LIMITED TO HIRING, PROMOTION, CONSIDERATION OF AND AWARD OF TENURE, GRANTS OF LEAVE, BENEFITS, AND SELECTION AND FINANCIAL SUPPORT FOR TRAINING. (34 C.F.R. § 106.51)
- SCHOOLS ARE PROHIBITED FROM APPLYING POLICIES OR EMPLOYMENT ACTIONS
  CONCERNING THE MARITAL, PARENTAL, OR FAMILY STATUS OF EMPLOYEES OR
  APPLICANTS THAT TREAT PERSONS DIFFERENTLY BASED ON SEX, OR THAT ARE BASED
  ON WHETHER THE EMPLOYEE OR APPLICANT IS THE HEAD OF HOUSEHOLD OR
  PRINCIPAL WAGE EARNER. (34 C.F.R. § 106.57)
- A SCHOOL CANNOT BASE A HIRING OR PROMOTION DECISION FOR A TEACHER ON STEREOTYPES ABOUT A WOMAN'S ABILITY TO PERFORM HER JOB BECAUSE SHE HAS/WILL HAVE/MAY HAVE CHILDREN. (34 C.F.R. § 106.57)

<sup>1.</sup> https://www.ed.gov/laws-and-policy/civil-rights-laws/title-ix-and-sex-discrimination/sex-discrimination-overview-of-law

#### **Prohibited Retaliation**

TITLE IX PROHIBITS RETALIATION AGAINST ANY INDIVIDUAL FOR:

- OPPOSING OR REPORTING DISCRIMINATION, COMPLAINING ABOUT DISCRIMINATION, OR PARTICIPATING IN A DISCRIMINATION INVESTIGATION.
- SCHOOLS ARE PROHIBITED FROM RETALIATING AGAINST AN INDIVIDUAL BECAUSE THE INDIVIDUAL HAS ASSERTED A RIGHT PROTECTED BY TITLE IX; MADE A TITLE IX COMPLAINT OR PARTICIPATED IN A TITLE IX INVESTIGATION, HEARING, OR PROCEEDING; OR PROTESTED SEX DISCRIMINATION. (34 C.F.R. §106.71; 34 C.F.R. §100.7(E))
- IF A STUDENT FILES A COMPLAINT ALLEGING THAT A SCHOOL DISCRIMINATED AGAINST HER
  ON THE BASIS OF SEX CONCERNING COURSE WORK, GRADES, ACCESS TO EXTRACURRICULAR ACTIVITIES, ETC, THE SCHOOL MUST ENSURE THAT THE STUDENT IS NOT
  SUBJECTED TO RETALIATION.
- IF AN EMPLOYEE ALLEGES THAT THE SCHOOL DISCRIMINATES AGAINST WOMEN IN ITS
  DECISIONS CONCERNING EMPLOYMENT, INCLUDING BUT LIMITED TO TENURE DECISIONS;
  CLASSROOM OR COURSE ASSIGNMENTS; APPROVAL OF TIME OFF ADDITIONAL PAY
  OPPORTUNITIES (ADVISORS/COACHES/PROFESSIONAL DEVELOPMENT TIME) THE SCHOOL
  MUST ENSURE THAT THE EMPLOYEE IS NOT SUBJECTED TO RETALIATION.

<sup>1.</sup> https://www.ed.gov/laws-and-policy/civil-rights-laws/title-ix-and-sex-discrimination/sex-discrimination-overview-of-law

#### **Prohibited Retaliation**

ADDITIONALLY, AS OF 08/14/20 RULES, TITLE IX PROHIBITIONS ON RETALIATION ALSO INCLUDE:

- INTIMIDATION, THREATS, COERCION, OR DISCRIMINATION, INCLUDING CHARGES AGAINST AN INDIVIDUAL FOR CODE OF
  CONDUCT VIOLATIONS THAT DO NOT INVOLVE SEX DISCRIMINATION OR SEXUAL HARASSMENT, BUT ARISE OUT OF THE SAME
  FACTS OR CIRCUMSTANCES AS A REPORT OR COMPLAINT OF SEX DISCRIMINATION, OR A REPORT OR FORMAL COMPLAINT OF
  SEXUAL HARASSMENT, FOR THE PURPOSE OF INTERFERING WITH ANY RIGHT OR PRIVILEGE SECURED BY TITLE IX OR THIS PART,
  CONSTITUTES RETALIATION. (34 CFR § 106.71 (A))
- THE RECIPIENT OF A COMPLAINT MUST KEEP CONFIDENTIAL THE IDENTITY OF ANY INDIVIDUAL WHO HAS MADE A REPORT OR COMPLAINT OF SEX DISCRIMINATION, INCLUDING ANY INDIVIDUAL WHO HAS MADE A REPORT OR FILED A FORMAL COMPLAINT OF SEXUAL HARASSMENT, ANY COMPLAINANT, ANY INDIVIDUAL WHO HAS BEEN REPORTED TO BE THE PERPETRATOR OF SEX DISCRIMINATION, ANY RESPONDENT, AND ANY WITNESS, EXCEPT AS MAY BE PERMITTED BY THE FERPA STATUTE, OR AS REQUIRED BY LAW, OR TO CARRY OUT THE PURPOSES OF 34 CFR PART 106, INCLUDING THE CONDUCT OF ANY INVESTIGATION, HEARING, OR JUDICIAL PROCEEDING ARISING THEREUNDER.

#### SPECIFIC CIRCUMSTANCES UNDER § 106.71

- (1) THE EXERCISE OF RIGHTS PROTECTED UNDER THE FIRST AMENDMENT DOES NOT CONSTITUTE RETALIATION PROHIBITED UNDER THIS SECTION.
- (2) CHARGING AN INDIVIDUAL WITH A CODE OF CONDUCT VIOLATION FOR MAKING A MATERIALLY FALSE STATEMENT IN BAD FAITH IN THE COURSE OF A GRIEVANCE PROCEEDING UNDER THIS PART DOES NOT CONSTITUTE RETALIATION PROHIBITED UNDER PARAGRAPH (A) OF THIS SECTION, PROVIDED, HOWEVER, THAT A DETERMINATION REGARDING RESPONSIBILITY, ALONE, IS NOT SUFFICIENT TO CONCLUDE THAT ANY PARTY MADE A MATERIALLY FALSE STATEMENT IN BAD FAITH.

#### Grievance (Complaint) Procedures Required in Policy

34 CFR § 106.45 (2020 RULES) SIMILARITY WITH NYS REQUIREMENTS:

- PROVIDE NOTICE OF ALLEGATIONS TO ACCUSED OF POTENTIAL CHARGES OF SEXUAL HARASSMENT UPON RECEIPT OF A FORMAL COMPLAINT
  - NOTICE MUST PROVIDE SUFFICIENT DETAILS WITH SUFFICIENT TIME FOR RESPONDENT TO PREPARE FOR ANY INTERVIEW.
  - SUFFICIENT DETAILS INCLUDE THE IDENTITIES OF THE PARTIES INVOLVED IN THE INCIDENT, IF KNOWN, THE CONDUCT ALLEGEDLY CONSTITUTING SEXUAL HARASSMENT UNDER § 106.30, AND THE DATE AND LOCATION OF THE ALLEGED INCIDENT, IF KNOWN.
  - THE WRITTEN NOTICE MUST INCLUDE A STATEMENT THAT THE RESPONDENT IS PRESUMED NOT
    RESPONSIBLE FOR THE ALLEGED CONDUCT AND THAT A DETERMINATION REGARDING RESPONSIBILITY IS
    MADE AT THE CONCLUSION OF THE GRIEVANCE PROCESS.
  - THE WRITTEN NOTICE MUST INFORM THE PARTIES THAT THEY MAY HAVE AN ADVISOR OF THEIR CHOICE,
     WHO MAY BE, BUT IS NOT REQUIRED TO BE, AN ATTORNEY, AND MAY INSPECT AND REVIEW EVIDENCE.
  - WHEN IS EVIDENCE TO BE MADE AVAILABLE FOR INSPECTION?
  - THE WRITTEN NOTICE MUST INFORM THE PARTIES OF ANY PROVISION IN THE RECIPIENT'S CODE OF CONDUCT THAT PROHIBITS KNOWINGLY MAKING FALSE STATEMENTS OR KNOWINGLY SUBMITTING FALSE INFORMATION DURING THE GRIEVANCE PROCESS
- IF NEW CLAIMS OR ALLEGATIONS ARISE DURING COURSE OF THE INVESTIGATION, A NEW NOTICE OF ALLEGATIONS MUST BE ISSUED TO THE ACCUSED FOR THOSE ALLEGATIONS.

#### Grievance (Complaint) Procedures Required in Policy

34 CFR § 106.45 - GRIEVANCE AND COMPLAINT PROCEDURES:

- DISMISSAL OF COMPLAINTS
  - IF THE CONDUCT ALLEGED IN THE FORMAL COMPLAINT WOULD NOT CONSTITUTE SEXUAL
    HARASSMENT AS DEFINED IN § 106.30 EVEN IF PROVED, DID NOT OCCUR IN THE RECIPIENT'S
    EDUCATION PROGRAM OR ACTIVITY, OR DID NOT OCCUR AGAINST A PERSON IN THE
    UNITED STATES, THEN THE RECIPIENT MUST DISMISS THE FORMAL COMPLAINT WITH REGARD
    TO TITLE IX
  - THE RECIPIENT MAY DISMISS THE FORMAL COMPLAINT OR ANY ALLEGATIONS THEREIN, IF AT
    ANY TIME DURING THE INVESTIGATION OR HEARING: A COMPLAINANT NOTIFIES THE TITLE
    IX COORDINATOR IN WRITING THAT THE COMPLAINANT WOULD LIKE TO WITHDRAW THE
    FORMAL COMPLAINT OR ANY ALLEGATIONS THEREIN; THE RESPONDENT IS NO LONGER
    ENROLLED OR EMPLOYED BY THE RECIPIENT; OR SPECIFIC CIRCUMSTANCES PREVENT THE
    RECIPIENT FROM GATHERING EVIDENCE SUFFICIENT TO REACH A DETERMINATION AS TO THE
    FORMAL COMPLAINT OR ALLEGATIONS THEREIN.
  - UPON A DISMISSAL, THE RECIPIENT MUST PROMPTLY SEND WRITTEN NOTICE OF THE DISMISSAL AND REASON(S) THEREFOR SIMULTANEOUSLY TO THE PARTIES

# NEW YORK'S SEXUAL HARASSMENT PREVENTION LAW -- RECENT UPDATES

- EFFECTIVE JUNE, 2023, NEW YORK STATE'S DEPARTMENT OF LABOR, IN CONSULTATION WITH THE DIVISION OF HUMAN RIGHTS, RELEASED MODEL DOCUMENTS<sup>1</sup>
- A NEW YORK EMPLOYER'S POLICY, POLICY NOTICE, AND COMPLAINT FORMS MUST BE AT LEAST EQUIVALENT WITH THE MODEL FORM EXAMPLES PUBLISHED BY NEW YORK STATE
- THE POLICY MUST, AMONG OTHER THINGS, INCLUDING THE FOLLOWING:
  - INCLUDE A COMPLAINT FORM
  - INCLUDE A PROCEDURE FOR THE TIMELY AND CONFIDENTIAL INVESTIGATION OF COMPLAINTS THAT ENSURES DUE PROCESS
    FOR ALL PARTIES
  - INFORM EMPLOYEES OF THEIR RIGHTS OF REDRESS AND ALL AVAILABLE FORUMS FOR ADJUDICATING SEXUAL HARASSMENT COMPLAINTS ADMINISTRATIVELY AND JUDICIALLY
  - CLEARLY STATE THAT SEXUAL HARASSMENT IS CONSIDERED A FORM OF EMPLOYEE MISCONDUCT AND THAT SANCTIONS
    WILL BE ENFORCED AGAINST INDIVIDUALS ENGAGING IN SEXUAL HARASSMENT AND AGAINST SUPERVISORY AND
    MANAGERIAL PERSONNEL WHO KNOWINGLY ALLOW SUCH BEHAVIOR TO CONTINUE
  - CLEARLY STATE THAT RETALIATION AGAINST INDIVIDUALS WHO COMPLAIN OF SEXUAL HARASSMENT OR WHO TESTIFY OR
    ASSIST IN ANY INVESTIGATION OR PROCEEDING INVOLVING SEXUAL HARASSMENT IS UNLAWFUL
- 1. See <a href="https://www.ny.gov/combating-sexual-harassment-workplace/sexual-harassment-prevention-model-policy-and-training-sexual-harassment-prevention-model-policy-and-training-sexual-harassment-workplace/sexual-harassment-prevention-model-policy-and-training-sexual-harassment-po
- 2. See Also Appendix Reproduction of NYS Forms

#### **Employment Situations and Title VII**

TITLE IX CAN ALSO APPLY IN THE CONTEXT OF EMPLOYMENT IN THE SAME MANNER AS TITLE VII

- ► SCHOOLS MAY NOT DISCRIMINATE ON THE BASIS OF SEX IN EMPLOYMENT OR RECRUITMENT, INCLUDING BUT NOT LIMITED TO HIRING, PROMOTION, CONSIDERATION OF AND AWARD OF TENURE, GRANTS OF LEAVE, BENEFITS, AND SELECTION AND FINANCIAL SUPPORT FOR TRAINING. (34 C.F.R. § 106.51)
- SCHOOLS ARE PROHIBITED FROM APPLYING POLICIES OR EMPLOYMENT ACTIONS CONCERNING THE MARITAL, PARENTAL, OR FAMILY STATUS OF EMPLOYEES OR APPLICANTS THAT TREAT PERSONS DIFFERENTLY BASED ON SEX, OR THAT ARE BASED ON WHETHER THE EMPLOYEE OR APPLICANT IS THE HEAD OF HOUSEHOLD OR PRINCIPAL WAGE EARNER. (34 C.F.R. § 106.57)
- ► A SCHOOL CANNOT BASE A HIRING OR PROMOTION DECISION FOR A TEACHER ON STEREOTYPES ABOUT A WOMAN'S ABILITY TO PERFORM HER JOB BECAUSE SHE HAS/WILL HAVE/MAY HAVE CHILDREN. (34 C.F.R. § 106.57)
  - 1. https://www.ed.gov/laws-and-policy/civil-rights-laws/title-ix-and-sex-discrimination/sex-discrimination-overview-of-law

#### TITLE VII HARASSMENT DEFINED

#### GENERAL ANTI-DISCRIMINATION CIVIL RIGHTS LAWS

- TITLE VII OF THE CIVIL RIGHTS ACT OF 1964 (TITLE VII):
  - IS THE MAJOR FEDERAL LAW PROHIBITING DISCRIMINATION IN EMPLOYMENT.
  - TITLE VII PROHIBITS DISCRIMINATION BASED ON <u>RACE</u>, <u>SEX</u>, <u>COLOR</u>, <u>RELIGION</u>, <u>NATIONAL ORIGIN</u>, AND <u>RETALIATION</u>.
- THE EQUAL PAY ACT OF 1963 (EPA):
  - PROTECTS MEN AND WOMEN WHO PERFORM SUBSTANTIALLY EQUAL WORK FROM SEX-BASED WAGE DISCRIMINATION.
- THE AGE DISCRIMINATION IN EMPLOYMENT ACT OF 1967 (ADEA):
  - PROTECTS EMPLOYEES AND JOB APPLICANTS WHO ARE <u>40 YEARS OF</u>
     <u>AGE OR OLDER</u> FROM EMPLOYMENT DISCRIMINATION BASED ON
     AGE.

#### WHAT IS SEX BASED HARASSMENT UNDER TITLE VII?

- TITLE VII OF THE CIVIL RIGHTS ACT OF 1964, AS AMENDED AT 42 USC §2000E ET SEQ
- NEW YORK STATE EXECUTIVE LAW §296 ET SEQ (NEW YORK HUMAN RIGHTS LAW)
- PROHIBITS UNWELCOME SEXUAL ADVANCES, REQUESTS FOR SEXUAL FAVORS
  AND OTHER VERBAL OR PHYSICAL CONDUCT OF A SEXUAL NATURE, ALL OF
  WHICH CONSTITUTE "SEXUAL HARASSMENT" WHEN:
  - SUBMISSION TO SUCH CONDUCT IS MADE EXPLICITLY OR IMPLICITLY A
    CONDITION OF AN INDIVIDUAL'S EMPLOYMENT:
  - 2. SUBMISSION TO OR REJECTION OF SUCH CONDUCT IS USED AS A BASIS FOR AN EMPLOYMENT DECISION AFFECTING THE EMPLOYEE; OR
  - 3. THE HARASSMENT HAS THE PURPOSE OR EFFECT OF UNREASONABLY INTERFERING WITH THE EMPLOYEE'S WORK PERFORMANCE OR CREATING AN ENVIRONMENT WHICH IS INTIMIDATING, HOSTILE OR OFFENSIVE TO THE EMPLOYEE.

UNWELCOME OR OFFENSIVE CONDUCT IN THE WORKPLACE THAT CONSTITUTES HARASSMENT UNDER TITLE VII IS A FORM OF DISCRIMINATION THAT IS:

- BASED ON SEX (INCLUDING SEXUAL ORIENTATION, PREGNANCY, AND GENDER IDENTITY),
   RACE, COLOR, NATIONAL ORIGIN, RELIGION, AGE, DISABILITY, AND/OR GENETIC
   INFORMATION; AND
- SEXUAL ORIENTATION AND/OR GENDER IDENTITY AND BOSTOCK
- DETRIMENTAL TO AN EMPLOYEE'S WORK PERFORMANCE, PROFESSIONAL ADVANCEMENT, AND/OR MENTAL HEALTH, OR CONDUCT THAT DENIES OR LIMITS EMPLOYMENT BASED PARTICIPATION OR BENEFITS.
- SEXUAL HARASSMENT IS CONDUCT THAT IS
  - UNWANTED AND UNWELCOME.
  - CREATES INTIMIDATING OR HOSTILE ENVIRONMENT.
  - COULD BE DANGEROUS.
  - CAUSES UNCOMFORTABLE FEELINGS.
  - DESIGNED OR DOES MAKE VICTIM FEEL POWERLESS.
  - NEGATIVELY INFLUENCES WORK PERFORMANCE.
  - SEXUAL IN NATURE.

UNWELCOME OR OFFENSIVE CONDUCT IN THE WORKPLACE THAT CONSTITUTES HARASSMENT UNDER TITLE VII IS A FORM OF DISCRIMINATION THAT IS:

- RANGES OF POSSIBLE HARASSMENT INCLUDES:
  - OFFENSIVE JOKES, SLURS, EPITHETS OR NAME CALLING
  - OFFENSIVE OBJECTS OR PICTURES
  - UNWELCOME TOUCHING OR CONTACT
  - PHYSICAL THREATS OR ASSAULTS
  - RIDICULE, MOCKERY, OR PUT-DOWNS
  - CONSTANT OR UNWELCOME QUESTIONS ABOUT AN INDIVIDUAL'S IDENTITY TO PERSONAL INFORMATION
  - UNDUE AND UNWANTED ATTENTION
- FOR HARASSMENT IN GENERAL, AND PARTICULARLY SEXUAL HARASSMENT, IT IS
   IRRELEVANT WHETHER OR NOT CONDUCT IS MOTIVATED BY SEXUAL DESIRE.
- THE ONLY ISSUE: ARE MEMBERS OF DIFFERENT SEXES/RACES/ETHNICITIES TREATED DIFFERENTLY ON ACCOUNT OF THEIR SEX/RACE/ETHNICITY?

TITLE VII DOES NOT PROHIBIT ALL CONDUCT OF A SEXUAL NATURE...IT ONLY FORBIDS CONDUCT WHICH BECOMES A TERM OR CONDITION OF EMPLOYMENT.

- UNWELCOMED CONDUCT:
  - ACQUIESCENCE IN SEXUAL CONDUCT MAY NOT MEAN THAT THE CONDUCT IS WELCOME.
  - THE CHARGING PARTY NEED NOT HAVE CONFRONTED HER OFFENDING SUPERVISOR WHERE SHE FEARED RETALIATION, SO LONG AS HER ACTIONS AND COMMENTS DEMONSTRATED THAT THE CONDUCT WAS UNWELCOME.
  - STANDARD PLAINTIFF CAN NOT PREVAIL IF S/HE UNREASONABLY REFUSED TO TAKE ADVANTAGE OF CORRECTIVE MEASURES.
- QUID PRO QUO CONDUCT:
  - OCCURS WHEN SUBMISSION TO UNWELCOME SEXUAL CONDUCT IS MADE AN
    EXPLICIT OR IMPLICIT TERM OR CONDITION OF AN INDIVIDUAL'S EMPLOYMENT.

https://www.diversity.va.gov/training/files/eeo-employees.ppt

TITLE VII DOES NOT PROHIBIT ALL CONDUCT OF A SEXUAL NATURE...IT ONLY FORBIDS CONDUCT WHICH BECOMES A TERM OR CONDITION OF EMPLOYMENT.

- THE DAY-TO-DAY WORKING ENVIRONMENT IS POLLUTED WITH VERBAL OR PHYSICAL ABUSES.
- UNWELCOME SEXUAL CONDUCT UNREASONABLY INTERFERES WITH JOB PERFORMANCE OR CREATES AN INTIMIDATING, HOSTILE OR OFFENSIVE WORK ENVIRONMENT.
- FACTORS CONSIDERED:
  - FREQUENCY OF THE CONDUCT.
  - OFFENSIVE UTTERANCES.
  - THE MORE SEVERE THE CONDUCT, THE LESS PERVASIVE IT MUST BE.
  - ENVIRONMENT
  - DID THE CONDUCT OCCUR IN VIEW OF OTHERS?
  - CONSEQUENCES OF CONDUCT UPON PLAINTIFF
  - PLAINTIFF'S LINREASONABLE DELAY IN REPORTING HARASSMENT

## EMPLOYER REQUIREMENTS REGARDING TITLE VII CLAIMS AND INVESTIGATIONS

- EMPLOYERS MUST TAKE TIMELY AND EFFECTIVE ACTION TO PREVENT SEXUAL HARASSMENT.
- EMPLOYERS AND MANAGERS MAY BE HELD PERSONALLY LIABLE FOR DAMAGES DUE TO HARASSMENT.
- A "REASONABLE WOMAN" STANDARD MAY BE USED BY THE COURT TO IDENTIFY SEXUAL HARASSMENT.
- ELLISON V BRADY (1991): UNLESS THE CONDUCT IS QUITE SEVERE,
  ISOLATED INCIDENTS OF SEXUAL CONDUCT OR STATEMENTS DO NOT
  CREATE A HOSTILE ENVIRONMENT. BUT, THEY DO CREATE AN OBLIGATION
  ON THE PART OF A CONCERNED EMPLOYER TO PREVENT A RECURRENT OF
  THE OFFENSIVE ACT OR STATEMENTT

# EMPLOYER LIABILITY FOR CLAIMS OF TITLE VII SEXUAL HARASSMENT

- EMPLOYERS MUST TAKE TIMELY AND EFFECTIVE ACTION TO PREVENT SEXUAL HARASSMENT.
- FULLER V. OAKLAND (1995)
  - ONCE THE EMPLOYER KNOWS OR REASONABLY SHOULD KNOW OF SEXUALLY HARASSING CONDUCT, THE EMPLOYER HAS AN AFFIRMATIVE DUTY TO TAKE STEPS TO PREVENT A RECURRENCE OF THAT CONDUCT.
  - IF THE STEPS FAIL AND THE CONDUCT REOCCURS, THE EMPLOYER MAY BE HELD LIABLE.
  - YOU MUST INVESTIGATE EVEN IF COMPLAINANT ASKS YOU NOT TO

## WHAT IS TITLE VII HARASSMENT

#### REMEDIAL CORRECTIVE ACTIONS

- MUST BE REASONABLY CALIBRATED TO STOP THE CONDUCT, TO CORRECT THE IMPACT OF THE CONDUCT, AND TO PREVENT THE CONDUCT FROM REOCCURRING
- REMEDIAL AND/OR CORRECTIVE ACTION WILL BE EVALUATED IN THE CONTEXT OF:
  - SEVERITY OF CONDUCT
  - PERVASIVENESS OF CONDUCT
  - LIKELIHOOD FOR CONDUCT TO BE REPEATED
  - COURTS WILL 2ND GUESS YOU ... ESPECIALLY IF THE CONDUCT DID CONTINUE
- POOR OR FAILED CORRECTIVE ACTIONS INCLUDE
  - IGNORE A COMPLAINT OR PROBLEM
  - DEVIATE FROM OR IGNORE YOUR POLICY
  - DISCUSS WITH THE VIOLATOR OVER COFFEE
  - PUT THE VICTIM AND ACCUSED IN A ROOM TO "SORT IT OUT"
  - PUNISH/RETALIATE AGAINST THE VICTIM
  - ACCEPT RECANTATIONS BLINDLY OR HALF HEARTED INVESTIGATIONS "OH, THAT'S JUST JOE"
  - PASS INVESTIGATION "UP THE CHAIN" WITHOUT LEGAL OR FOLLOW-UP

# WHAT IS TITLE VII HARASSMENT

#### **RETALIATION**

- Elements of a Charge for Retaliation under Title VII
  - Plaintiff filed a charge of harassment, or engaged in protected activity in connection to a complaint
  - Plaintiff's employer subsequently took adverse employment action against the plaintiff much broader than what is required to sustain a complaint for hostile environment or discrimination, can be *any* employment related action
  - The adverse action was causally linked (in time, scope, or proximity) to the plaintiff's protected activity
- Once this prima facie showing of retaliation is made by the plaintiff, the burden shifts to the employer to articulate a legitimate, nondiscriminatory reason for its actions
- If the employer meets that burden of a legitimate, nondiscriminatory reason for its actions, the presumption of retaliation disappears UNLESS the employee can show that the employer's reason was simply pretext and the Employer's decisions were motivated by discriminatory/retaliatory animus

# WHAT IS TITLE VII HARASSMENT

#### RETALIATION

- Retaliation Examples Include:
  - Unwanted/undeserved lower performance reviews
  - ► Transfers, duty changes, taking away or denying privileges
  - Discipline/discharge
  - Ridicule/blaming for work problems
  - Increased counseling, criticisms, or oversight without a change in work performance
  - Continuing/escalating the prohibited conduct
  - Threats
  - Ostracism/exclusion in a way that creates an intimidating, stressful environment
- Title VII (like Title IX) prohibits retaliation against an individual for opposing or reporting discrimination, complaining about discrimination, or participating in a discrimination investigation.

# BREAK

# INVESTIGATIONS OF COMPLAINTS LEGAL OBLIGATIONS AND REQUIREMENTS

# INVESTIGATION OF COMPLAINTS

- INITIAL REFERRAL AND/OR COMPLAINT
- REVIEW OF POLICIES & PROCEDURES
- INTERVIEW OF COMPLAINANT
- REQUESTS FOR DOCUMENTARY EVIDENCE
- FACT WITNESS INTERVIEWS
- INTERVIEW OF ACCUSED
- FINAL EVIDENTIARY FOLLOW-UP
- DRAFT OR PRELIMINARY REPORT, PARTY REVIEWS, AND QUESTIONS
- FINAL DECISION & OUTCOME LETTERS

# INITIAL REFERRAL AND/OR COMPLAINT

- IMMEDIATELY UPON RECEIPT OF COMPLAINT, DO THE FOLLOWING:
  - WRITTEN COMPLAINTS-
    - IS IT SIGNED AND/OR DATED?
    - IS IT ON DISTRICT PROVIDED COMPLAINT FORM?
    - OUTLINE THE DETAILS, FACTS, ALLEGATIONS
    - IS THERE AN ALLEGED VIOLATION ON THE FACE OF THE COMPLAINT?
    - CONDUCT ALLEGED DURATION, SEVERITY, SCOPE, RELATIVE EMPLOYMENT POSITIONS OF THE ACCUSED VS THE COMPLAINANT?
  - VERBAL COMPLAINTS-
    - STILL HAVE AN OBLIGATION TO INVESTIGATE
    - WHO RECEIVED THE COMPLAINT, WHEN, HOW?
    - HAVE THE RECIPIENT MEMORIALIZE THE NATURE OF THE COMPLAINT AS COMPLETELY AND THOROUGHLY AS
      POSSIBLE
    - SEE ABOVE REGARDING WRITTEN COMPLAINTS
- OUTLINE ANY CLEARLY IDENTIFIED ISSUES, CONCERNS, TOPICS
- CREATE A POTENTIAL WITNESS LIST
- CREATE A LIST OF DOCUMENTS TO REQUEST
- IMMEDIATELY REQUEST TO SECURE ANY POTENTIAL VIDEO EVIDENCE BEFORE IT IS LOST

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#### NOTICE OF ALLEGATIONS - PRE INVESTIGATION

WRITTEN NOTICE OF ALLEGATIONS UPON RECEIPT OF WRITTEN COMPLAINT - UPON RECEIPT OF A FORMAL COMPLAINT, A RECIPIENT MUST PROVIDE THE FOLLOWING WRITTEN NOTICE TO THE PARTIES, INLCUDING THE ACCUSED AND THE COMPLAINANT:

- NOTICE OF THE RECIPIENT'S GRIEVANCE PROCESS THAT COMPLIES WITH THIS SECTION, INCLUDING ANY INFORMAL RESOLUTION PROCESS.
- NOTICE OF THE ALLEGATIONS OF SEXUAL HARASSMENT POTENTIALLY CONSTITUTING SEXUAL HARASSMENT AS DEFINED IN § 106.30, INCLUDING SUFFICIENT DETAILS KNOWN AT THE TIME AND WITH SUFFICIENT TIME TO PREPARE A RESPONSE BEFORE ANY INITIAL INTERVIEW.
- SUFFICIENT DETAILS INCLUDE THE IDENTITIES OF THE PARTIES INVOLVED IN THE INCIDENT, IF KNOWN,
  THE CONDUCT ALLEGEDLY CONSTITUTING SEXUAL HARASSMENT UNDER § 106.30, AND THE DATE AND
  LOCATION OF THE ALLEGED INCIDENT, IF KNOWN.
- THE WRITTEN NOTICE MUST INCLUDE A STATEMENT THAT THE RESPONDENT IS PRESUMED NOT
  RESPONSIBLE FOR THE ALLEGED CONDUCT AND THAT A DETERMINATION REGARDING RESPONSIBILITY IS
  MADE AT THE CONCLUSION OF THE GRIEVANCE PROCESS.
- THE WRITTEN NOTICE MUST INFORM THE PARTIES THAT THEY MAY HAVE AN ADVISOR OF THEIR CHOICE, WHO MAY BE, BUT IS NOT REQUIRED TO BE, AN ATTORNEY, AND MAY INSPECT AND REVIEW EVIDENCE THAT IS NOT OTHERWISE PROTECTED.
- THE WRITTEN NOTICE MUST INFORM THE PARTIES OF ANY PROVISION IN THE RECIPIENT'S CODE OF CONDUCT THAT PROHIBITS KNOWINGLY MAKING FALSE STATEMENTS OR KNOWINGLY SUBMITTING FALSE INFORMATION DURING THE GRIEVANCE PROCESS.

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# KNOW YOUR DISTRICT'S SEXUAL HARASSMENT AND TITLE IX POLICIES

- WHO IS THE APPOINTED TITLE IX OFFICER?
- INTERVIEW AND/OR CONFIRM DISTRICT'S STANDARD PROCEDURES
- CONFIRM DISTRICT'S STANDARD FORMS IN USE AND REPORTING PROCESS
- POLICY DEFINITIONS VS. LEGAL DEFINITIONS
  - IS THE DISTRICT'S POLICY BROADER THAN LEGAL REQUIREMENTS
  - SEXUAL HARASSMENT
  - GENDER-BASED HARASSMENT
  - HOSTILE WORK ENVIRONMENT
- DOES THE POLICY DEFINE UNACCEPTABLE CONDUCT?
  - CONDUCT THAT APPLIES TO STUDENTS AND EMPLOYEES ALIKE
  - SEXUAL AND/OR GENDER BASED HARASSMENT ARE LIKELY TREATED THE SAME

- DOES THE POLICY PROVIDE GUIDELINES FOR DETERMINING WHAT CONSTITUTES SEXUAL HARASSMENT?
- NOT ALL UNACCEPTABLE CONDUCT WITH SEXUAL CONNOTATIONS MAY CONSTITUTE SEXUAL HARASSMENT.
- IN MANY CASES (OTHER THAN QUID PRO QUO SITUATIONS WHERE THE ALLEGED HARASSER OFFERS ACADEMIC OR EMPLOYMENT REWARDS OR THREATENS PUNISHMENT AS AN INDUCEMENT FOR SEXUAL FAVORS), UNACCEPTABLE BEHAVIOR MUST BE SUFFICIENTLY SEVERE, PERVASIVE AND OBJECTIVELY OFFENSIVE TO BE CONSIDERED SEXUAL HARASSMENT.
- IF THE BEHAVIOR DOESN'T RISE TO THE LEVEL OF SEXUAL HARASSMENT,
  BUT IS FOUND TO BE OBJECTIONABLE BEHAVIOR, IT MAY NOT
  CONSTITUTE "HARASSMENT" BUT COULD STILL BE A VIOLATION OF
  DISTRICT POLICIES AND/OR THE CODE OF CONDUCT AS "HARASSMENT",
  I.E., UNPROFESSIONAL OR INAPPROPRIATE CONDUCT.

- DOES THE POLICY PROVIDE GUIDELINES FOR DETERMINING WHAT CONSTITUTES SEXUAL HARASSMENT?
- IN EVALUATING THE TOTALITY OF THE CIRCUMSTANCES AND MAKING A DETERMINATION OF WHETHER CONDUCT CONSTITUTES SEXUAL HARASSMENT, THE INDIVIDUAL INVESTIGATING THE COMPLAINT SHOULD CONSIDER:
  - 1. THE DEGREE TO WHICH THE CONDUCT AFFECTED THE ABILITY OF THE STUDENT/EMPLOYEE TO PARTICIPATE IN OR BENEFIT FROM HIS OR HER EDUCATION OR ALTERED THE CONDITIONS OF THE STUDENT'S LEARNING ENVIRONMENT OR ALTERED THE CONDITIONS OF THE EMPLOYEE'S WORKING ENVIRONMENT;
  - 2. THE TYPE, FREQUENCY AND DURATION OF THE CONDUCT;
  - 3. THE IDENTITY OF AND RELATIONSHIP BETWEEN THE ALLEGED HARASSER AND THE SUBJECT OF
    THE HARASSMENT (E.G., SEXUALLY BASED CONDUCT BY AN AUTHORITY FIGURE IS MORE LIKELY TO
    CREATE A HOSTILE ENVIRONMENT THAN SIMILAR CONDUCT BY ANOTHER STUDENT OR A COWORKER);
  - 4. THE NUMBER OF INDIVIDUALS INVOLVED;
  - 5. THE AGE AND SEX OF THE ALLEGED HARASSER AND THE SUBJECT OF THE HARASSMENT;
  - 6. THE LOCATION OF THE INCIDENTS AND CONTEXT IN WHICH THEY OCCURRED;
  - 7. OTHER INCIDENTS AT THE SCHOOL; AND
  - 8. INCIDENTS OF GENDER-BASED, BUT NON-SEXUAL HARASSMENT.

- DOES THE POLICY PROVIDE GUIDELINES FOR INVESTIGATING COMPLAINTS?
  - GENERAL REQUIREMENTS THAT ALL REVIEWS BEGIN WITHIN 5 WORKING DAYS
    OF THE INITIAL COMPLAINT AND THAT THE REVIEW BE COMPLETED WITHIN 30
    DAYS, ABSENT EXTENUATING CIRCUMSTANCES
  - REQUIREMENT TO INVESTIGATE VERBAL COMPLAINTS AS WELL AS WRITTEN COMPLAINTS
  - INFORMAL VS. FORMAL INVESTIGATION PROCEDURES
  - RULES REGARDING PARENTAL INVOLVEMENT FOR STUDENT COMPLAINTS.
  - REQUIREMENTS REGARDING NOTIFICATIONS OR OUTCOME LETTERS FOR COMPLAINANTS AND ACCUSED
  - RANGE OF PROSCRIBED PENALTIES AND/OR APPROVED REMEDIAL ACTIONS
  - MAINTENANCE OF COMPLAINT RECORDS
- REVIEW THE CODE OF CONDUCT
- REVIEW ANY OTHER RELATED "HARASSMENT" POLICIES & APPLICABLE COLLECTIVE BARGAINING AGREEMENTS FOR ISSUES THAT MAY FALL OUTSIDE THE SCOPE OF YOUR TITLE IX POLICY

#### INTERVIEW OF COMPLAINANT

- AFTER REVIEW OF THE POLICY AND COMPLAINT (MEMORIALIZED VERBAL AND WRITTEN COMPLAINTS), INTERVIEW COMPLAINANT
- USE AN INITIAL OPENING SCRIPT, PROVIDE A COPY OF THE WRITTEN SCRIPT TO THE INTERVIEWEE (SEPARATE SCRIPT FOR COMPLAINANT, WITNESS, ACCUSED)
- TRY TO CONDUCT THE INTERVIEW WITHIN 5 DAYS OF THE INITIAL COMPLAINT, THE SOONER THE BETTER
- RECOMMENDATIONS
  - DO NOT TAPE OR ALLOW ANY INTERVIEW TO BE TAPE RECORDED
  - DO NOT PERMIT UNION REPRESENTATIVES (ACCEPT FOR THE ACCUSED)
  - DO NOT PERMIT AN ATTORNEY OR OUTSIDE DISTRICT PERSONAL TO PARTICIPATE IN THE INTERVIEW PROCESS AT ALL
  - PROVIDE A COPY OF YOUR INTERVIEW SCRIPT TO EACH INTERVIEWEE, HAVE
     THEM SIGN AND DATE AT THE BOTTOM AS ACKNOWLEDGEMENT, AND PROVIDE
     A COPY FOR THEIR RECORDS

#### INTERVIEW OF COMPLAINANT

- START THE INTERVIEW ASK THESE TWO IMPORTANT QUESTIONS.
  - ARE YOU TAKING ANY MEDICATIONS TODAY THAT WOULD PREVENT YOU
    FROM UNDERSTANDING MY QUESTIONS AND PROVIDING TRUTHFUL AND
    COMPLETE ANSWERS?
  - ARE YOU SUFFERING FROM ANY MEDICAL CONDITIONS
- IF THERE WAS A WRITTEN COMPLAINT
  - TRY TO NARROW DOWN SPECIFIC DETAILS OF EACH AND EVERY ALLEGATION OR INCIDENT – WHO, WHAT, WHERE, WHEN, WHY
  - IDENTIFY WITNESSES, DATE AND TIME, LOCATION AND CIRCUMSTANCES,
     AND THE SPECIFIC LANGUAGE USED OR CONDUCT THAT OCCURRED
  - AT THE END, ASK —

    IS THERE ANYTHING ELSE YOU WOULD LIKE TO ADD THAT I HAVE NOT ASKED YOU ABOUT

# INTERVIEW OF COMPLAINANT

- IF THERE WAS A VERBAL COMPLAINT
  - DETAIL THE QUESTIONS / RESPONSES BY TYPING INTO A WORD DOCUMENT ON LAPTOP
  - NARROW THE ALLEGATIONS WHO, WHAT, WHERE, WHEN, WHY
  - IDENTIFY WITNESSES, DATE AND TIME, LOCATION AND CIRCUMSTANCES, AND THE SPECIFIC LANGUAGE USED OR CONDUCT THAT OCCURRED
  - AT THE END, ASK —

    IS THERE ANYTHING ELSE YOU WOULD LIKE TO ADD THAT I HAVE NOT ASKED
    YOU ABOUT
  - THFN
    - AT A STATEMENT TO THE END OF THE NOTES:

"THE ABOVE NOTES ARE AN ACCURATE STATEMENT AS TO THE EVENTS DESCRIBED AND THE UNDERSIGNED SWEARS THEY ARE TRUE TO THE BEST OF THEIR RECOLLECTION"

 PRINT OUT A COPY OF THE NOTES FROM THE INTERVIEW, ASK THE COMPLAINANT TO REVIEW THE NOTES OF THE INTERVIEW, SIGN AND DATE THE NOTES

#### REQUESTS FOR DOCUMENTARY EVIDENCE

- IMMEDIATELY REQUEST AND SECURE ANY VIDEO EVIDENCE AS SOON AS POSSIBLE TO ENSURE RETENTION
- REQUEST AND REVIEW A COPY OF THE PERSONNEL FILE/STUDENT FILE
   OF COMPLAINANT
- REQUEST AND REVIEW A COPY OF THE PERSONNEL FILE/STUDENT FILE
   OF ACCUSED
- REQUEST AND REVIEW A COPY OF THE PERSONNEL FILE/STUDENT FILE
   OF AN CRITICAL FACT WITNESS
- WHERE NECESSARY, INTERVIEW ANY ADMINISTRATOR/SUPERVISOR NOT INVOLVED WITH THE SUBSTANCE OF THE COMPLAINT REGARDING GENERAL WORK HISTORY OF THE COMPLAINANT AND THE ACCUSED
- USE THE COMPLAINT TO DRIVE THE DOCUMENT/EVIDENCE REQUESTS

### FACT WITNESS INTERVIEWS

FOLLOW THE SAME PROCESS AS USED WITH INTERVIEWING THE COMPLAINANT

- START THE INTERVIEW ASK SAME TWO QUESTIONS
  - ARE YOU TAKING ANY MEDICATIONS TODAY THAT WOULD PREVENT YOU FROM UNDERSTANDING MY QUESTIONS AND PROVIDING TRUTHFUL AND COMPLETE ANSWERS?
  - ARE YOU SUFFERING FROM ANY MEDICAL CONDITIONS USE AN INITIAL OPENING SCRIPT, PROVIDE A COPY OF THE WRITTEN SCRIPT TO THE INTERVIEWEE
- TRY TO CONDUCT FACT INTERVIEWS WITHIN 2 WEEKS OF THE COMPLAINANT'S INTERVIEW, THE SOONER THE BETTER
- EMPHASIS CONFIDENTIALITY AND NO RETAILIATION
- WHO, WHAT, WHERE, WHEN, WHY CHALLENGE WITH EVIDENCE, RECORDS, VIDEO, ETC.
- INFORM THE WITNESS THAT DISHONESTY CAN BE GROUNDS FOR DISCIPLINE IF THE WITNESS IS EVASIVE, TRY COOPERATION
- CONTEMPORANEOUSLY MEMORIALIZE THE WITNESSES TESTIMONY

#### FACT WITNESS INTERVIEWS

- IF THE WITNESS IS LYING OR LESS THAN TRUTHFUL, ATTEMPT TO REDIRECT THEM TO PROVIDE TRUTHFUL ANSWERS
- IF NECESSARY, SUSPEND THE INTERVIEW AND RESCHEDULE WITH A UNION REPRESENTATIVE PRESENT, PROVIDE NOTICES OF WEINGARTEN GARRITY RIGHTS WHERE NECESSARY
- RECOMMENDATIONS
  - DO NOT TAPE OR ALLOW ANY INTERVIEW TO BE TAPE RECORDED
  - DO NOT PERMIT UNION REPRESENTATIVES (ACCEPT FOR THE ACCUSED)
  - DO NOT PERMIT AN ATTORNEY OR OUTSIDE DISTRICT PERSONAL TO PARTICIPATE IN THE INTERVIEW PROCESS AT ALL
  - PROVIDE A COPY OF YOUR INTERVIEW SCRIPT TO EACH INTERVIEWEE, HAVE
     THEM SIGN AND DATE AT THE BOTTOM AS ACKNOWLEDGEMENT, AND
     PROVIDE A COPY FOR THEIR RECORDS

# UPDATE REQUEST FOR DOCUMENTARY EVIDENCE — RE-INTERVIEWS AS NEEDED

- REQUEST UPDATED EVIDENCE AS NECESSARY BASED ON INTERVIEWS
- CONDUCT RE-INTERVIEWS FOR ANY DISCREPANCIES OR CLARIFICATIONS BETWEEN COMPETING WITNESS STATEMENTS
- REVIEW INTERVIEW NOTES TO DRIVE ANY NEW OR UPDATED DOCUMENT/EVIDENCE REQUESTS

# REVISED NOTICE OF ALLEGATIONS

#### ISSUE A REVISED WRITTEN NOTICE OF ALLEGATIONS

- UPON REVIEW OF EVIDENCE, PRIOR TO INTERVIEW OF RESPONDENT, REVIEW NOTICE OF ALLEGATIONS
- UPDATED FACTS FROM RECORDS, WITNESS INTERVIEWS
- PRESERVE RECORDS, VIDEOS, EVIDENCE FOR RESPONDENT ACCUSED
- PROVIDE NEW NOTICE TO BOTH COMPLAINANT AND ACCUSED
- SHOULD OCCUR PRIOR TO INTERVIEW OF ACCUSED
- PROVIDE WITH SUFFICIENT TIME FOR ACCUSED TO HAVE A
  REPRESENTATIVE PRESENT AS REQUIRED UNDER TITLE IX

#### INTERVIEW OF RESPONDENT

- SHOULD BE THE LAST INTERVIEW CONDUCTED
- CONSIDER USING A COMPANION TO TAKE NOTES SO THAT YOU CAN CONCENTRATE ON THE INTERVIEWING AND QUESTIONING
- START THE INTERVIEW ASK THESE TWO IMPORTANT QUESTIONS
  - ARE YOU TAKING ANY MEDICATIONS TODAY THAT WOULD PREVENT YOU FROM UNDERSTANDING MY QUESTIONS AND PROVIDING TRUTHFUL AND COMPLETE ANSWERS?
  - ARE YOU SUFFERING FROM ANY MEDICAL CONDITIONS
- USE AN INITIAL OPENING SCRIPT, PROVIDE A COPY OF THE WRITTEN SCRIPT TO THE ACCUSED
  - WEINGARTEN RIGHTS EXPLICITLY STATED
  - GARRITY RIGHTS WHERE NECESSARY EXPLICITLY STATED
  - CADET RIGHTS WHERE AVAILABLE EXPLICITLY STATED
  - ANY WAIVER OF UNION REPRESENTATION SHOULD BE IN WRITING SIGNED BY THE EMPLOYEE –

EMPLOYEE KNOWING AND FREELY WAIVES THEIR RIGHT TO UNION REPRESENTATION FOR AN INTERVIEW WITH THE EMPLOYER, AND RECOGNIZES THAT ANYTHING THE EMPLOYEE SAYS DURING SUCH INTERVIEW CAN BE USE BY THE EMPLOYER FOR DISCIPLINARY PURPOSES

#### INTERVIEW OF RESPONDENT

- ASK SPECIFIC QUESTIONS ABOUT THE FACTS AND NATURE
   OF THE ALLEGATIONS, ABOUT WHO, WHAT, WHERE, WHEN,
   WHY
- IF THE ACCUSED DENIES ANY CLAIMS, ASK THEM WHY SOMEONE WOULD PROVIDE A DIFFERENT STORY FROM WHAT THE ACCUSED IS STATING
- PRESS THE ACCUSED ON ANY INCONSISTENCIES
- PRESENT AND REVIEW EVIDENCE WITH THE ACCUSED
- ASK THE ACCUSED ABOUT ANY EVIDENCE
  - REVIEW VIDEO/AUDIO RECORDINGS
  - REVIEW DOCUMENTARY EVIDENCE
  - BE SPECIFIC IN YOUR FACTUAL QUESTIONS

### INTERVIEW OF RESPONDENT

- REGARDLESS OF WEINGARTEN, GARRITY, OR CADET RIGHTS, ASK EVERY QUESTION
- SEND A MESSAGE TO THE ACCUSED ABOUT THE NATURE OF THE ALLEGATIONS, STRENGTH OF THE DISTRICT'S FACTS AND EVIDENCE
- FOR THE BENEFIT OF A UNION REPRESENTATIVE TO ADVISE THE ACCUSED
- END BY EMPHASISING
  - CONFIDENTIALITY
  - NO RETALIATION
  - NO COMMENTS/CONTACTS WITH THE COMPLAINANT ABOUT THE NATURE OF THE COMPLAINT OR ALLEGATIONS

#### FINAL EVIDENTIARY FOLLOW-UP

- RE-UPDATE ANY REQUESTS FOR EVIDENCE OR RECORDS AS NECESSARY
- REQUEST UPDATED EVIDENCE AS NECESSARY BASED ON INTERVIEWS
- CONDUCT FINAL ROUND OF RE-INTERVIEWS FOR ANY DISCREPANCIES OR CLARIFICATIONS BETWEEN COMPETING WITNESS STATEMENTS AND ACCUSED
- REVIEW INTERVIEW NOTES TO DRIVE ANY NEW OR UPDATED DOCUMENT/EVIDENCE REQUESTS
- REVIEW FINAL FACTS WITH TITLE IX POLICY, OTHER BOARD POLICIES, CODE OF CONDUCT, AND LEGAL STANDARDS

#### FINAL EVIDENTIARY FOLLOW-UP

- CREATE TIMELINE OF EVENTS AND CIRCUMSTANCES.
- ORGANIZE DOCUMENTS AND EVIDENCE CHRONOLOGICALLY BASED ON TIMELINE
- NOTATE TIMELINE WITH SUPPORTING INTERVIEW STATEMENTS/EVIDENCE
- NUMBER AND ORDER ANY SUPPORTING DOCUMENTATION
   TO BE INCLUDED IN FINAL REPORT
- PREPARE DRAFT EXECUTIVE SUMMARY (NO MORE THAN 2 PAGES) OF THE WHAT A PRELIMINARY REVIEW OF THE EVIDENCE SHOWS RELATIVE TO THE CLAIMS

# PRELIMINARY DRAFT REPORT AND CONCLUSIONS

- DRAFT REPORT SHOULD BE MARKED CONFIDENTIAL AND PRIVILEGED
- REPORT DETAILS AND SPECIFICS
  - BACKGROUND INITIAL REFERRAL AND CREDENTIALS
  - EXECUTIVE SUMMARY SUMMARY OF COMPLAINT & FINDINGS
  - INVESTIGATION CHRONOLOGICAL ORDER OF EVIDENCE
    - INITIAL COMPLAINT
    - STATEMENT OF THE ALLEGATIONS
    - APPLICABLE BOARD POLICIES
    - INTERVIEWS
    - DOCUMENTARY EVIDENCE AND RECORDS
    - CONCLUSIONS AND FINDINGS
    - POSSIBLE RECOMMENDATIONS FOR OUTCOMES

# PRELIMINARY DRAFT REPORT AND CONCLUSIONS

- ATTACH RELEVANT AND NECESSARY DOCUMENTS,
   COMMUNICATIONS, AS APPENDICES TO THE FINAL REPORT
- PROVIDE DRAFT OUTCOME LETTERS FOR REVIEW BY THE DISTRICT/BOARD OF EDUCATION
- PROVIDE RANGE OF RECOMMENDATIONS BASED ON FINDINGS AND CONCLUSIONS
- SUPERINTENDENT AND/OR THE BOARD OF EDUCATION ARE THE FINAL DECISIONS MAKERS
- TITLE IX COORDINATOR/OFFICER OR INVESTIGATOR ONLY MAKES RECOMMENDATIONS, IS NOT THE DECISION MAKER IN THE PROCESS

# PRELIMINARY DRAFT REPORT AND CONCLUSIONS – NOTIFICATIONS

- PRIOR TO COMPLETION OF THE INVESTIGATIVE REPORT, THE RECIPIENT
  MUST SEND TO EACH PARTY AND THE PARTY'S ADVISOR, IF ANY, NOTICE
  OF RELEVANT EVIDENCE SUBJECT TO INSPECTION FOR REVIEW IN AN
  ELECTRONIC FORMAT OR A HARD COPY, AND THE PARTIES MUST HAVE AT
  LEAST 10 DAYS TO SUBMIT A WRITTEN RESPONSE TO ANY DRAFT REPORT,
  WHICH THE INVESTIGATOR WILL CONSIDER PRIOR TO COMPLETION OF
  THE INVESTIGATIVE REPORT.
- THE RECIPIENT MUST MAKE ALL SUCH EVIDENCE SUBJECT TO THE PARTIES' INSPECTION AND REVIEW AVAILABLE AT ANY HEARING (HEARINGS ARE REQUIRED IN HIGHER EDUCATION, NOT IN K-12 SCHOOLS) TO GIVE EACH PARTY EQUAL OPPORTUNITY TO REFER TO SUCH EVIDENCE DURING THE HEARING, INCLUDING FOR PURPOSES OF CROSS-EXAMINATION.

# PRELIMINARY DRAFT REPORT AND CONCLUSIONS — NOTIFICATIONS

- COMPLAINANT AND RESPONDENT ARE ALLOWED TO POSE QUESTIONS THAT THEY WOULD LIKE RESPONSES TO FROM THE OPPOSING PARTY
- INVESTIGATOR AND/OR TITLE IX COORDINATOR IS REQUIRED TO FACILITY
  QUESTIONS AND RESPONSES FROM THE PARTIES TO PROVIDE TO THE
  INVESTIGATOR TO INCLUDE AS PART OF PRELIMINARY DRAFT REPORT.
- PARTIES ARE ALSO PERMITTED TO PROVIDE NARRATIVE AND COMMENT ON THE EVIDENCE AS PART OF RESPONSE TO PRELIMINARY DRAFT REPORT; AND
- INVESTIGATOR IS REQUIRED TO CREATE AN INVESTIGATIVE REPORT THAT FAIRLY SUMMARIZES RELEVANT EVIDENCE AND, AT LEAST 10 DAYS PRIOR TO DETERMINATION REGARDING RESPONSIBILITY, AND SEND TO EACH PARTY AND THE PARTY'S ADVISOR, IF ANY, THE INVESTIGATIVE REPORT IN AN ELECTRONIC FORMAT OR A HARD COPY, FOR THEIR REVIEW AND WRITTEN RESPONSE.

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### DECISION MAKERS AND OUTCOME LETTERS

- OUTCOME LETTERS REQUIRED AS PART OF THE PROCESS FOR COMPLAINANT AND ACCUSED
- COMPLAINANT OUTCOME LETTERS ONE TO EACH COMPLAINANT
- PURPOSE OF THE FINAL OUTCOME LETTER ONCE APPROVED
  - NOTIFY THE CONCLUSION OF THE INVESTIGATION
  - SUMMARIZE THE NATURE OF THE COMPLAINT
  - PROVIDE A STATEMENT OF FINDINGS AND OUTCOMES
- OUTCOME LETTERS ARE APPROVED BY THE EMPLOYER AND MUST BE ISSUED BY A DECISION MAKER OTHER THAN TITLE IX COORDINATOR
- MEANS THE SUPERINTENDENT OR BOARD WHERE APPROPRIATE

#### DECISION MAKERS AND OUTCOME LETTERS

#### 34 CFR §106.45 – FORMAL GRIEVANCE (COMPLAINT/INVESTIGATION) PROCESS

- THE DECISION-MAKER(S), WHO CANNOT BE THE SAME PERSON(S) AS THE TITLE IX COORDINATOR OR THE INVESTIGATOR(S), MUST ISSUE A WRITTEN DETERMINATION REGARDING RESPONSIBILITY. TO REACH THIS DETERMINATION, THE RECIPIENT MUST APPLY THE STANDARD OF EVIDENCE DESCRIBED IN PARAGRAPH (B)(1)(VII) OF THIS SECTION.
- THE WRITTEN DETERMINATION MUST INCLUDE -
  - (A) IDENTIFICATION OF THE ALLEGATIONS POTENTIALLY CONSTITUTING SEXUAL HARASSMENT AS DEFINED IN § 106.30;
  - **(B)** A DESCRIPTION OF THE PROCEDURAL STEPS TAKEN FROM THE RECEIPT OF THE FORMAL COMPLAINT THROUGH THE DETERMINATION, INCLUDING ANY NOTIFICATIONS TO THE PARTIES, INTERVIEWS WITH PARTIES AND WITNESSES, SITE VISITS, METHODS USED TO GATHER OTHER EVIDENCE, AND HEARINGS HELD;
  - (C) FINDINGS OF FACT SUPPORTING THE DETERMINATION;
  - (D) CONCLUSIONS REGARDING THE APPLICATION OF THE RECIPIENT'S CODE OF CONDUCT TO THE FACTS;
  - (E) A STATEMENT OF, AND RATIONALE FOR, THE RESULT AS TO EACH ALLEGATION, INCLUDING A DETERMINATION REGARDING RESPONSIBILITY, ANY DISCIPLINARY SANCTIONS THE RECIPIENT IMPOSES ON THE RESPONDENT, AND WHETHER REMEDIES DESIGNED TO RESTORE OR PRESERVE EQUAL ACCESS TO THE RECIPIENT'S EDUCATION PROGRAM OR ACTIVITY WILL BE PROVIDED BY THE RECIPIENT TO THE COMPLAINANT; AND
  - (F) THE RECIPIENT'S PROCEDURES AND PERMISSIBLE BASES FOR THE COMPLAINANT AND RESPONDENT TO APPEAL.
- THE RECIPIENT MUST PROVIDE THE WRITTEN DETERMINATION TO THE PARTIES SIMULTANEOUSLY. THE
  DETERMINATION REGARDING RESPONSIBILITY BECOMES FINAL EITHER ON THE DATE THAT THE RECIPIENT
  PROVIDES THE PARTIES WITH THE WRITTEN DETERMINATION OF THE RESULT OF THE APPEAL, IF AN APPEAL IS
  FILED, OR IF AN APPEAL IS NOT FILED, THE DATE ON WHICH AN APPEAL WOULD NO LONGER BE CONSIDERED
  TIMELY.

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### DECISION MAKERS AND APPEALS

# 34 CFR §106.45 – FORMAL GRIEVANCE (COMPLAINT/INVESTIGATION) PROCESS

BOTH PARTIES MUST HAVE A RIGHT TO APPEAL A DETERMINATION REGARDING RESPONSIBILITY OR DISMISSAL OF A FORMAL COMPLAINT OR ANY ALLEGATIONS THEREIN, ON THE FOLLOWING BASES:

- (A) PROCEDURAL IRREGULARITY THAT AFFECTED THE OUTCOME OF THE MATTER;
- (B) NEW EVIDENCE THAT WAS NOT REASONABLY AVAILABLE AT THE TIME THE
  DETERMINATION REGARDING RESPONSIBILITY OR DISMISSAL WAS MADE, THAT COULD
  AFFECT THE OUTCOME OF THE MATTER; AND
- (C) THE TITLE IX COORDINATOR, INVESTIGATOR(S), OR DECISION-MAKER(S) HAD A
   CONFLICT OF INTEREST OR BIAS FOR OR AGAINST COMPLAINANTS OR RESPONDENTS
   GENERALLY OR THE INDIVIDUAL COMPLAINANT OR RESPONDENT THAT AFFECTED THE
   OUTCOME OF THE MATTER.
- (D) OR ON ANY OTHER BASIS THE DISTRICT DEEMS APPROPRIATE.

### DECISION MAKERS AND APPEALS

# 34 CFR §106.45 – FORMAL GRIEVANCE (COMPLAINT/INVESTIGATION) PROCESS

AS TO ALL APPEALS, THE DISTRICT MUST

- (A) NOTIFY THE OTHER PARTY IN WRITING WHEN AN APPEAL IS FILED AND IMPLEMENT APPEAL PROCEDURES EQUALLY FOR BOTH PARTIES;
- (B) ENSURE THAT THE DECISION-MAKER(S) FOR THE APPEAL IS NOT THE SAME PERSON AS
  THE DECISION-MAKER(S) THAT REACHED THE DETERMINATION REGARDING RESPONSIBILITY
  OR DISMISSAL, THE INVESTIGATOR(S), OR THE TITLE IX COORDINATOR;
- (C) ENSURE THAT THE DECISION-MAKER(S) FOR THE APPEAL COMPLIES WITH THE STANDARDS SET FORTH IN PARAGRAPH (B)(1)(III) OF THIS SECTION;
- (D) GIVE BOTH PARTIES A REASONABLE, EQUAL OPPORTUNITY TO SUBMIT A WRITTEN STATEMENT IN SUPPORT OF, OR CHALLENGING, THE OUTCOME;
- (E) ISSUE A WRITTEN DECISION DESCRIBING THE RESULT OF THE APPEAL AND THE RATIONALE FOR THE RESULT; AND
- (F) PROVIDE THE WRITTEN DECISION SIMULTANEOUSLY TO BOTH PARTIES.

# PRACTICAL CONSIDERATIONS

## PITFALLS AND OBSTACLES

- "NO PERSON IN THE UNITED STATES SHALL, ON THE BASIS OF SEX, BE
   EXCLUDED FROM PARTICIPATION IN, BE DENIED THE BENEFITS OF, OR BE
   SUBJECTED TO DISCRIMINATION UNDER ANY EDUCATION PROGRAM OR
   ACTIVITY RECEIVING FEDERAL FINANCIAL ASSISTANCE." 20 U.S.C. § 1681(A).
- THIS PROVISION, WHICH IS ENFORCEABLE THROUGH AN IMPLIED PRIVATE
  RIGHT OF ACTION, WAS ENACTED TO SUPPLEMENT THE CIVIL RIGHTS ACT
  OF 1964'S BANS ON RACIAL DISCRIMINATION IN THE WORKPLACE AND IN
  UNIVERSITIES. YUSUF V. VASSAR COLL., 35 F.3D 709, 714 (2D CIR. 1994).
- AS SUCH, IT IS IMPORTANT TO NOTE THAT THE RELEVANT CONCLUSIONS
   AND FINDINGS HERE APPLY TO THIS CONTEXT AS AN EMPLOYMENT MATTER,
   THE ANALYSIS AND EVALUATION UNDER TITLE IV AND TITLE IX WOULD CARRY
   EQUAL WEIGHT.

## PITFALLS AND OBSTACLES

- "THE LAW DOESN'T PROHIBIT SIMPLE TEASING, OFFHAND COMMENTS, OR ISOLATED INCIDENTS THAT ARE NOT VERY SERIOUS. HARASSMENT IS ILLEGAL WHEN IT IS SO FREQUENT OR SEVERE THAT IT CREATES A HOSTILE OR OFFENSIVE WORK ENVIRONMENT OR WHEN IT RESULTS IN AN ADVERSE EMPLOYMENT DECISION (SUCH AS THE VICTIM BEING FIRED OR DEMOTED). A HOSTILE WORK ENVIRONMENT EXISTS '[W]HEN THE WORKPLACE IS PERMEATED WITH DISCRIMINATORY INTIMIDATION, RIDICULE, AND INSULT, THAT IS SUFFICIENTLY SEVERE OR PERVASIVE TO ALTER THE CONDITIONS OF THE VICTIM'S EMPLOYMENT'." HARRIS V. FORKLIFT SYSTEMS, INC, 510 U.S. 17, 21 (1993).
- CONDUCT THAT IS "MERELY OFFENSIVE" AND "NOT SEVERE OR PERVASIVE ENOUGH TO CREATE AN OBJECTIVELY HOSTILE OR ABUSIVE WORK ENVIRONMENT—AN ENVIRONMENT THAT A REASONABLE PERSON WOULD FIND HOSTILE OR ABUSIVE—IS BEYOND TITLE VII'S PURVIEW." ID.

- SECTION 703(A) SETS FORTH TITLE VII'S CORE ANTIDISCRIMINATION
   PROVISION IN THE FOLLOWING TERMS:
  - "IT SHALL BE AN UNLAWFUL EMPLOYMENT PRACTICE FOR AN EMPLOYER—
    (1) TO FAIL OR REFUSE TO HIRE OR TO DISCHARGE ANY INDIVIDUAL, OR
    OTHERWISE TO DISCRIMINATE AGAINST ANY INDIVIDUAL WITH RESPECT
    TO HIS COMPENSATION, TERMS, CONDITIONS, OR PRIVILEGES OF
    EMPLOYMENT, BECAUSE OF SUCH INDIVIDUAL'S RACE, COLOR, RELIGION,
    SEX, OR NATIONAL ORIGIN; OR
  - (2) TO LIMIT, SEGREGATE, OR CLASSIFY HIS EMPLOYEES OR APPLICANTS FOR EMPLOYMENT IN ANY WAY WHICH WOULD DEPRIVE OR TEND TO DEPRIVE ANY INDIVIDUAL OF EMPLOYMENT OPPORTUNITIES OR OTHERWISE ADVERSELY AFFECT HIS STATUS AS AN EMPLOYEE, BECAUSE OF SUCH INDIVIDUAL'S RACE, COLOR, RELIGION, SEX, OR NATIONAL ORIGIN." BURLINGTON NORTHERN & SANTA FE RY. CO. V. WHITE, 548 U.S. 53, 62 (2006), CITING 42 USC § 2000E–2(A).

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"THE ANTI-RETALIATION PROVISION PROTECTS AN INDIVIDUAL NOT FROM ALL RETALIATION, BUT FROM RETALIATION THAT PRODUCES AN INJURY OR HARM. ... COURTS ... HAVE USED DIFFERING LANGUAGE TO DESCRIBE THE LEVEL OF SERIOUSNESS TO WHICH THIS HARM MUST RISE BEFORE IT BECOMES ACTIONABLE RETALIATION. ... A PLAINTIFF MUST SHOW THAT A REASONABLE EMPLOYEE WOULD HAVE FOUND THE CHALLENGED ACTION MATERIALLY ADVERSE, 'WHICH IN THIS CONTEXT MEANS IT WELL MIGHT HAVE 'DISSUADED A REASONABLE WORKER FROM MAKING OR SUPPORTING A CHARGE OF DISCRIMINATION.'

• • •

THE ANTI-RETALIATION PROVISION SEEKS TO PREVENT EMPLOYER INTERFERENCE WITH "UNFETTERED ACCESS" TO TITLE VII'S REMEDIAL MECHANISMS. IT DOES SO BY **PROHIBITING EMPLOYER ACTIONS** THAT ARE LIKELY 'TO DETER VICTIMS OF DISCRIMINATION FROM COMPLAINING TO THE EEOC,' THE COURTS, AND THEIR EMPLOYERS."

BURLINGTON NORTHERN, 548 U.S. AT 62-63, CITING ROBINSON V SHELL OIL CO., 519 U.S. 337, 346 (1997).

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- STATED DIFFERENTLY, WHILE SEXUAL HARASSMENT IS TYPICALLY BASED ON PERVASIVE AND REPEATED OBJECTIVELY SEXUAL OR GENDER RELATED CONDUCT CREATING A HOSTILE WORK ENVIRONMENT OR RESULTS IN AN ADVERSE EMPLOYMENT ACTION, AN ISOLATED INCIDENT OF HARASSMENT MAY BE SO SEVERE AS TO RISE TO THE LEVEL OF CREATING AN OBJECTIVELY HOSTILE WORK ENVIRONMENT.
- THOUGH TITLE IX (AND TITLE VII) APPLIES TO THE WORKPLACE, AND
  GENERALLY TO EMPLOYEES AND WORKSPACES OVER WHICH THE EMPLOYER
  EXERCISES MANAGERIAL CONTROL, IT DOES NOT APPLY TO "NONEMPLOYEES" OVER WHICH MANAGEMENT HAS NO CONTROL AND WHERE
  MANAGEMENT DOES NOT APPROVE OR ALLOW ACCESS OR HARASSING
  CONDUCT TO TAKE PLACE
- "... IT IS **NOT REASONABLE** FOR AN EMPLOYEE TO ATTRIBUTE THE ACTIONS OF A VISITING INDIVIDUAL TO THE EMPLOYMENT ACTIONS OF THE EMPLOYER." SEE DEMPSEY V. HARRISON, 387 F.SUPP.2D 558 (E.D.N.C. SEPT. 5, 2005).

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- LIABILITY FOR RETALIATION IS MUCH BROADER THAN LIABILITY FOR HARASSMENT OR HOSTILE WORK ENVIRONMENT
- YOU CAN HAVE A FINDING OF NO HARASSMENT, BUT STILL BE LIABLE FOR RETALIATION
- RETALIATION CAN BE ANY ADVERSE WORKPLACE ACTION
  - UNDESERVED NEGATIVE EVALUATION
  - CHANGE IN WORK ASSIGNMENT
  - CHANGE IN WORK LOCATION
  - INCREASED COUNSELING MEMORANDUMS
- SUPERVISORS AND MANAGERS SHOULD BE VERY WARY OF ANY WORK
   PLACE DECISIONS IN CLOSE TEMPORAL PROXIMITY TO A COMPLAINT

- HARASSMENT VS. HARASSMENT
- HARASSMENT CONSTITUTIONAL OR STATUTORY
- HARASSMENT UNPROFESSIONAL CONDUCT, CODE OF CONDUCT VIOLATIONS, WORKPLACE CIVILITY
- TWO VERY DIFFERENT STANDARDS, RESPONSIBILITIES, AND OUTCOMES
- HANDLED AS VERY DIFFERENT MATTERS, DIFFERENT STANDARDS OF PROOF, DIFFERENT OUTCOMES AND RESPONSIBILITIES

## **BEST PRACTICES**

- REGULAR SEXUAL HARASSMENT & HOSTILE WORK ENVIRONMENT TRAINING FOR SUPERVISORS AND STAFF – LEGALLY REQUIRED
- REGULAR REVIEW OF POLICIES AND PROCEDURES
- KEEP SEPARATE "HARASSMENT" AND "HARASSEMENT"
- PROPER TRAINING FOR TITLE IX OFFICERS LEGALLY REQUIRED
- STANDARDIZED REPORTING FORMS NEW YORK STATE LAW
- CLEAR PROCEDURES FOR INVESTIGATING COMPLAINTS NEW YORK STATE LAW
- 30 DAY PROCESS FROM COMPLAINT TO FINDINGS AND OUTCOME

## ADDITIONAL RESOURCES - APPENDICES

DEAR COLLEAGUE LETTER REGARDING TITLE IX ENFORCEMENT GUIDANCE DATED FEBRUARY 4, 2025 <a href="https://www.ed.gov/media/document/title-ix-enforcement-directive-dcl-109477.pdf">https://www.ed.gov/media/document/title-ix-enforcement-directive-dcl-109477.pdf</a>

DEPARTMENT OF EDUCATION WEBSITE RESOURCE PAGE FOR TITLE IX

HTTPS://WWW.ED.GOV/LAWS-AND-POLICY/CIVIL-RIGHTS-LAWS/TITLE-IX-AND-SEX-DISCRIMINATION/SEX-DISCRIMINATION-OVERVIEW-OF-LAW

SUMMARY OF MAJOR PROVISIONS OF DEPARTMENT OF EDUCATIONS TITLE IX FINAL RULE RELEASED AUGUST, 2020

OCR FAQ - PART 1: QUESTIONS AND ANSWERS REGARDING THE DEPARTMENT'S TITLE IX REGULATIONS DATED JANUARY 15, 2021

OCR FAQ - PART 2: QUESTIONS AND ANSWERS REGARDING THE DEPARTMENT'S TITLE IX REGULATIONS DATED JANUARY 15, 2021

NEW YORK LABOR LAW 201-G: NEW YORK STATE SEXUAL HARASSMENT PREVENTION<sup>1</sup> MINIMUM POLICY STANDARDS<sup>2</sup>, MODEL POLICY<sup>3</sup>, MODEL PUBLIC NOTICE<sup>4</sup>, AND MODEL COMPLAINT FORM<sup>5</sup> SEPTEMBER 2023

- 1. HTTPS://WWW.NY.GOV/COMBATING-SEXUAL-HARASSMENT-WORKPLACE/SEXUAL-HARASSMENT-PREVENTION-MODEL-POLICY-AND-TRAINING
- 2. HTTPS://WWW.NY.GOV/SITES/DEFAULT/FILES/ATOMS/FILES/MINIMUMSTANDARDSFORSEXUALHARASSMENTPREVENTIONPOLICIES.PDF
- 3. <a href="https://www.ny.gov/sites/default/files/2024-08/sexualharassmentmodelpolicyupdated.pdf">https://www.ny.gov/sites/default/files/2024-08/sexualharassmentmodelpolicyupdated.pdf</a>
- 4. <a href="https://www.ny.gov/sites/default/files/atoms/files/sexualharassmentpreventionposter-english-handfill.pdf">https://www.ny.gov/sites/default/files/atoms/files/sexualharassmentpreventionposter-english-handfill.pdf</a>
- 5. HTTPS://WWW.NY.GOV/SITES/DEFAULT/FILES/2023-04/COMBATHARASSMENTCOMPLAINTFORM.DOCX

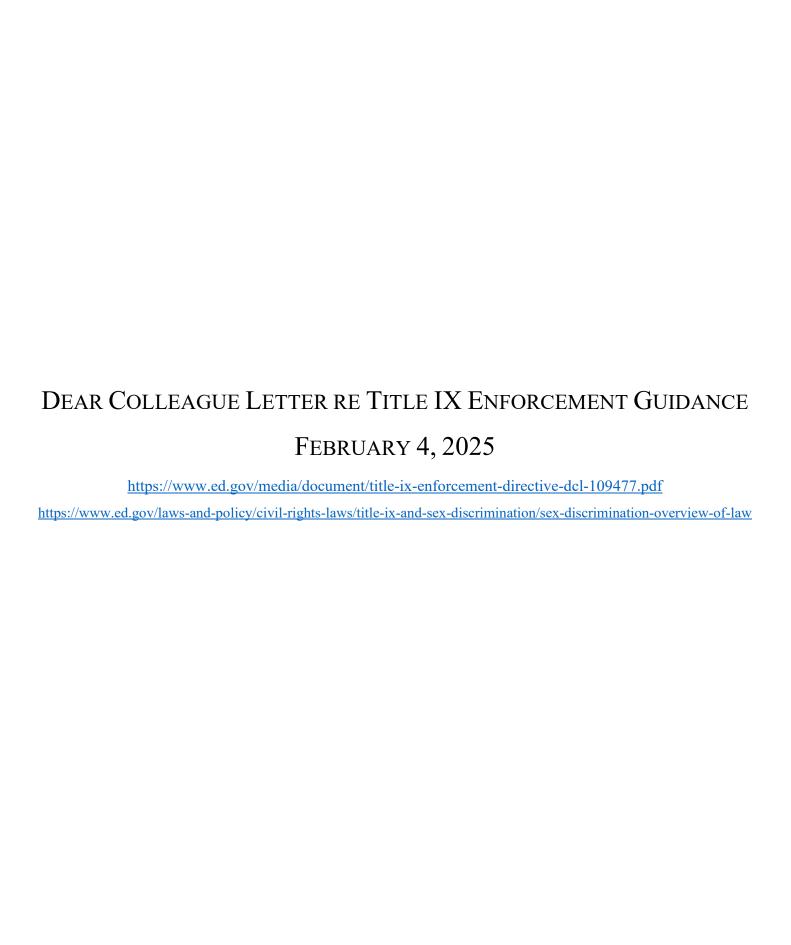
NEW YORK LABOR LAW 201-G: NEW YORK STATE SEXUAL HARASSMENT PREVENTION FOR NEW YORK'S MODEL TRAINING DECKS AND SCRIPTS THAT COMPLY WITH NYS LABOR LAW SEPTEMBER 2023

HTTPS://WWW.NY.GOV/COMBATING-SEXUAL-HARASSMENT-WORKPLACE/SEXUAL-HARASSMENT-PREVENTION-MODEL-POLICY-AND-TRAINING

## THANK YOU

## **NYS MASLA**

HTTPS://NYSMASLA.WILDAPRICOT.ORG/





## UNITED STATES DEPARTMENT OF EDUCATION OFFICE FOR CIVIL RIGHTS

#### THE ACTING ASSISTANT SECRETARY

### February 4, 2025

### Dear Colleague:

This letter¹ is to clarify that, in light of a recent court decision, the United States Department of Education's (ED) Office for Civil Rights (OCR) will enforce Title IX under the provisions of the 2020 Title IX Rule,² rather than the 2024 Title IX Rule.³ Accordingly, lawful Title IX enforcement includes, *inter alia*, the definition of sexual harassment, the procedural protections owed to complainants and respondents, the provision of supportive measures to complainants, and school-level reporting processes as outlined in the 2020 Title IX Rule.

On January 9, 2025, the United States District Court for the Eastern District of Kentucky issued a decision that vacated the entirety of the 2024 Title IX Rule nationwide.<sup>4</sup> Prior to that decision, federal courts in other jurisdictions had enjoined the 2024 Title IX Rule, which amounted to a prohibition against its enforcement in 26 states.<sup>5</sup> Although the United States Department of Justice is responsible for determining whether to appeal the United States District Court for the Eastern District of Kentucky's vacatur order, that judgment was immediately effective and no portion of the 2024 Title IX Rule is now in effect in any jurisdiction.

In addition, on January 20, 2025, President Trump issued an Executive Order, Defending Women from Gender Ideology Extremism and Restoring Biological Truth to the Federal Government. President Trump ordered all agencies and departments within the Executive Branch to "enforce all sex-protective laws to promote [the] reality" that there are "two sexes, male and female," and that "[t]hese sexes are not changeable and are grounded in fundamental and incontrovertible reality." ED and OCR must enforce Title IX consistent with President Trump's Order.

<sup>&</sup>lt;sup>1</sup> This letter replaces and supersedes the January 31, 2025, letter issued on Title IX enforcement.

<sup>&</sup>lt;sup>2</sup> 85 Fed. Reg. 30026 (2020).

<sup>&</sup>lt;sup>3</sup> 89 Fed. Reg. 33474 (2024).

<sup>&</sup>lt;sup>4</sup> Tennessee v. Cardona, No. 24-0072-DCR, 2025 WL 63795, at \*6 (E.D. Ky. Jan. 9, 2025).

<sup>&</sup>lt;sup>5</sup> See Alabama v. U.S. Sec. of Educ., No. 24-12444, 2024 WL 3981994 (11th Cir. Aug. 22, 2024);
Oklahoma v. Cardona, No. CIV-24-00461-JD, 2024 WL 3609109 (W.D. Okla. July 31, 2024); Arkansas v. Dep't of Educ., No. 4:24-CV-636-RWS, 2024 WL 3518588 (E.D. Mo. July 24, 2024); Texas v. United States, No. 2:24-CV-86-Z, 2024 WL 3405342 (N.D. Tex. July 11, 2024); Kansas v. Dep't of Educ., No. 24-4041-JWB, 2024 WL 3273285 (D. Kan. July 2, 2024); Louisiana v. Dep't of Educ., No. 3:24-CV-00563, 2024 WL 2978786 (W.D. La. June 13, 2024).

In light of the recent federal court decision vacating the 2024 Title IX Rule, and consistent with President Trump's *Defending Women* Executive Order, the binding regulatory framework for Title IX enforcement includes the principles and provisions of the 2020 Title IX Rule and the longstanding Title IX regulations outlined in 34 C.F.R. 106 et seq., but excludes the vacated 2024 Title IX Rule. Accordingly, open Title IX investigations initiated under the 2024 Title IX Rule should be immediately reevaluated to ensure consistency with the requirements of the 2020 Title IX Rule and the preexisting regulations at 34 C.F.R. 106 et seq.

Resources pertaining to Title IX and the 2020 Title IX Rule are available here.

Sincerely,

/s/ Craig Trainor Acting Assistant Secretary for Civil Rights United States Department of Education

## SUMMARY OF MAJOR PROVISIONS OF THE DEPARTMENT OF EDUCATION'S TITLE IX FINAL RULE RELEASED AUGUST, 2020

Issue	The Title IX Final Rule: Addressing Sexual Harassment in Schools
1. Notice to the School, College, University ("Schools"): Actual Knowledge	The Final Rule requires a K-12 school to respond whenever <i>any</i> employee has notice of sexual harassment, including allegations of sexual harassment. Many State laws also require all K-12 employees to be mandatory reporters of child abuse. For postsecondary institutions, the Final Rule allows the institution to choose whether to have mandatory reporting for all employees, or to designate some employees to be confidential resources for college students to discuss sexual harassment without automatically triggering a report to the Title IX office.  For all schools, notice to a Title IX Coordinator, or to an official with authority to institute corrective measures on the recipient's behalf, charges a school with actual knowledge and triggers the school's response obligations.
2. Definition of Sexual Harassment for Title IX Purposes	The Final Rule defines sexual harassment broadly to include any of three types of misconduct on the basis of sex, all of which jeopardize the equal access to education that Title IX is designed to protect: Any instance of <i>quid pro quo</i> harassment by a school's employee; any unwelcome conduct that a reasonable person would find so severe, pervasive, and objectively offensive that it denies a person equal educational access; any instance of sexual assault (as defined in the Clery Act), dating violence, domestic violence, or stalking as defined in the Violence Against Women Act (VAWA).
	- The Final Rule prohibits sex-based misconduct in a manner consistent with the First Amendment. <i>Quid pro quo</i> harassment and Clery Act/VAWA offenses are <u>not</u> evaluated for severity, pervasiveness, offensiveness, or denial of equal educational access, because such misconduct is sufficiently serious to deprive a person of equal access.
	- The Final Rule uses the Supreme Court's <i>Davis</i> definition (severe <i>and</i> pervasive <i>and</i> objectively offensive conduct, effectively denying a person equal educational access) as one of the three categories of sexual harassment, so that where unwelcome sex-based conduct consists of speech or expressive conduct, schools balance Title IX enforcement with respect for free speech and academic freedom.
	- The Final Rule uses the Supreme Court's Title IX-specific definition rather than the Supreme Court's Title VII workplace standard (severe <i>or</i> pervasive conduct creating a hostile work environment). First Amendment concerns differ in educational environments and workplace environments, and the Title IX definition provides First Amendment protections appropriate for educational institutions where students are learning, and employees are teaching. Students, teachers, faculty, and others should enjoy free speech and academic freedom protections, even when speech or expression is offensive.

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The Title IX statute applies to persons in the United States with respect to education programs or activities that receive Federal financial assistance. Under the Final Rule, schools must respond when sexual harassment occurs in the school's education program or activity, against a person in the United States.  - The Title IX statute and existing regulations contain broad definitions of a school's "program or activity" and the Department will continue to look to these definitions for the scope of a school's education program or activity. Education program or activity includes locations, events, or circumstances over which the school exercised substantial control over both the respondent and the context in which the sexual harassment occurred, and also includes any building owned or controlled by a student organization that is officially recognized by a postsecondary institution (such as a fraternity or sorority house).  - Title IX applies to all of a school's education programs or activities, whether such programs or activities occur on-campus or off-campus. A school may address sexual harassment affecting its students or employees that falls outside Title IX's jurisdiction in any manner the school chooses, including providing supportive measures or pursuing discipline.
The Final Rule expands a school's obligations to ensure its educational community knows how to report to the Title IX Coordinator.  The employee designated by a recipient to coordinate its efforts to comply with Title IX responsibilities must be referred to as the "Title IX Coordinator."  Instead of notifying only students and employees of the Title IX Coordinator's contact information, the school must also notify applicants for admission and employment, parents or legal guardians of elementary and secondary school students, and all unions, of the name or title, office address, e-mail address, and telephone number of the Title IX Coordinator.  Schools must prominently display on their websites the required contact information for the Title IX Coordinator.  Any person may report sex discrimination, including sexual harassment (whether or not the person reporting is the person alleged to be the victim of conduct that could constitute sex discrimination or sexual harassment), in person, by mail, by telephone, or by e-mail, using the contact information listed for the Title IX Coordinator, or by any other means that results in the Title IX Coordinator receiving the person's verbal or written report.  Such a report may be made at any time, including during non-business hours, by using the telephone number or e-mail address, or by mail to the office address, listed for the Title IX Coordinator.
Schools must respond promptly to Title IX sexual harassment in a manner that is not deliberately indifferent, which means a response that is not clearly unreasonable in light of the known circumstances. Schools have the following mandatory response obligations:  - Schools must offer supportive measures to the person alleged to be the victim (referred to as the "complainant").

- The Title IX Coordinator must promptly contact the complainant confidentially to discuss the availability of supportive measures, consider the complainant's wishes with respect to supportive measures, inform the complainant of the availability of supportive measures with or without the filing of a formal complaint, and explain to the complainant the process for filing a formal complaint.
- Schools must follow a grievance process that complies with the Final Rule before the imposition of any disciplinary sanctions or other actions that are not supportive measures, against a respondent.
- Schools must not restrict rights protected under the U.S. Constitution, including the First Amendment, Fifth Amendment, and Fourteenth Amendment, when complying with Title IX.
- The Final Rule requires a school to investigate sexual harassment allegations in any formal complaint, which can be filed by a complainant, or signed by a Title IX Coordinator.
- The Final Rule affirms that a complainant's wishes with respect to whether the school investigates should be respected unless the Title IX Coordinator determines that signing a formal complaint to initiate an investigation over the wishes of the complainant is not clearly unreasonable in light of the known circumstances.
- If the allegations in a formal complaint do not meet the definition of sexual harassment in the Final Rule, or did not occur in the school's education program or activity against a person in the United States, the Final Rule clarifies that the school must dismiss such allegations *for purposes of Title IX* but may still address the allegations in any manner the school deems appropriate under the school's own code of conduct.

### 6. School's Mandatory Response Obligations: Defining

Defining "Complainant,"

"Respondent,"

"Formal

Complaint,"

"Supportive Measures" When responding to sexual harassment (e.g., by offering supportive measures to a complainant and refraining from disciplining a respondent without following a Title IX grievance process, which includes investigating formal complaints of sexual harassment), the Final Rule provides clear definitions of complainant, respondent, formal complaint, and supportive measures so that recipients, students, and employees clearly understand how a school must respond to sexual harassment incidents in a way that supports the alleged victim and treats both parties fairly.

The Final Rule defines "complainant" as an individual who is alleged to be the victim of conduct that could constitute sexual harassment.

- This clarifies that any third party as well as the complainant may report sexual harassment.
- While parents and guardians do not become complainants (or respondents), the Final Rule expressly recognizes the legal rights of parents and guardians to act on behalf of parties (including by filing formal complaints) in Title IX matters.

The Final Rule defines "respondent" as an individual who has been reported to be the perpetrator of conduct that could constitute sexual harassment.

The Final Rule defines "formal complaint" as a document filed by a complainant or signed by the Title IX Coordinator alleging sexual harassment against a respondent and requesting that the school investigate the allegation of sexual harassment and states:

- At the time of filing a formal complaint, a complainant must be participating in or attempting to participate in the education program or activity of the school with which the formal complaint is filed.
- A formal complaint may be filed with the Title IX Coordinator in person, by mail, or by electronic mail, by using the contact information required to be listed for the Title IX Coordinator under the Final Rule, and by any additional method designated by the school.
- The phrase "document filed by a complainant" means a document or electronic submission (such as by e-mail or through an online portal provided for this purpose by the school) that contains the complainant's physical or digital signature, or otherwise indicates that the complainant is the person filing the formal complaint.
- Where the Title IX Coordinator signs a formal complaint, the Title IX Coordinator is not a complainant or a party during a grievance process, and must comply with requirements for Title IX personnel to be free from conflicts and bias.

The Final Rule defines "supportive measures" as individualized services reasonably available that are non-punitive, non-disciplinary, and not unreasonably burdensome to the other party while designed to ensure equal educational access, protect safety, or deter sexual harassment.

- The Final Rule evaluates a school's selection of supportive measures and remedies based on what is not clearly unreasonable in light of the known circumstances, and does not second guess a school's disciplinary decisions, but requires the school to offer supportive measures, and provide remedies to a complainant whenever a respondent is found responsible.

## 7. Grievance Process, General Requirements

The Final Rule prescribes a consistent, transparent grievance process for resolving formal complaints of sexual harassment. Aside from hearings (see Issue #9 below), the grievance process prescribed by the Final Rule applies to all schools equally including K-12 schools and postsecondary institutions. The Final Rule states that a school's grievance process must:

- Treat complainants equitably by providing remedies any time a respondent is found responsible, and treat respondents equitably by not imposing disciplinary sanctions without following the grievance process prescribed in the Final Rule.
- Remedies, which are required to be provided to a complainant when a respondent is found responsible, must be designed to maintain the complainant's equal access to education and may include the same individualized services described in the Final Rule as supportive measures; however, remedies need not be non-disciplinary or non-punitive and need not avoid burdening the respondent.
- Require objective evaluation of all relevant evidence, inculpatory and exculpatory, and avoid credibility determinations based on a person's status as a complainant, respondent, or witness.

- Require Title IX personnel (Title IX Coordinators, investigators, decision-makers, people who facilitate any informal resolution process) to be free from conflicts of interest or bias for or against complainants or respondents.
- Training of Title IX personnel must include training on the definition of sexual harassment in the Final Rule, the scope of the school's education program or activity, how to conduct an investigation and grievance process including hearings, appeals, and informal resolution processes, as applicable, and how to serve impartially, including by avoiding prejudgment of the facts at issue, conflicts of interest, and bias.
- A school must ensure that decision-makers receive training on any technology to be used at a live hearing.
- A school's decision-makers and investigators must receive training on issues of relevance, including how to apply the rape shield protections provided only for complainants.
- Include a presumption that the respondent is not responsible for the alleged conduct until a determination regarding responsibility is made at the conclusion of the grievance process.
- Recipients must post materials used to train Title IX personnel on their websites, if any, or make materials available for members of the public to inspect.
- Include reasonably prompt time frames for conclusion of the grievance process, including appeals and informal resolutions, with allowance for short-term, good cause delays or extensions of the time frames.
- Describe the range, or list, the possible remedies a school may provide a complainant and disciplinary sanctions a school might impose on a respondent, following determinations of responsibility.
- State whether the school has chosen to use the preponderance of the evidence standard, or the clear and convincing evidence standard, for all formal complaints of sexual harassment (including where employees and faculty are respondents).
- Describe the school's appeal procedures, and the range of supportive measures available to complainants and respondents.
- A school's grievance process must not use, rely on, or seek disclosure of information protected under a legally recognized privilege, unless the person holding such privilege has waived the privilege.
- Any provisions, rules, or practices other than those required by the Final Rule that a school adopts as part of its grievance process for handling formal complaints of sexual harassment, must apply equally to both parties.

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8. Investigations	The Final Rule states that the school must investigate the allegations in any formal complaint and send written notice to both parties (complainants and respondents) of the allegations upon receipt of a formal complaint. During the grievance process and when investigating:  - The burden of gathering evidence and burden of proof must remain on schools, not on the parties.  - Schools must provide equal opportunity for the parties to present fact and expert witnesses and other inculpatory and exculpatory evidence.  - Schools must not restrict the ability of the parties to discuss the allegations or gather evidence (e.g., no "gag orders").  - Parties must have the same opportunity to select an advisor of the party's choice who may be, but need not be, an attorney.  - Schools must send written notice of any investigative interviews, meetings, or hearings.  - Schools must send the parties, and their advisors, evidence directly related to the allegations, in electronic format or hard copy, with at least 10 days for the parties to inspect, review, and respond to the evidence.  - Schools must send the parties, and their advisors, an investigative report that fairly summarizes relevant evidence, in electronic format or hard copy, with at least 10 days for the parties to respond.  - Schools must dismiss allegations of conduct that do not meet the Final Rule's definition of sexual harassment or did not occur in a school's education program or activity against a person in the U.S. Such dismissal is only for Title IX purposes and does not preclude the school from addressing the conduct in any manner the school deems appropriate.  - Schools may, in their discretion, dismiss a formal complaint or allegations therein if the complainant informs the Title IX Coordinator in writing that the complainant desires to withdraw the formal complaint or allegations therein, if the respondent is no longer enrolled or employed by the school, or if specific circumstances prevent the school smay, in their discretion, consolidate formal compla
	do so.
9. Hearings:	The Final Rule adds provisions to the "live hearing with cross-examination" requirement for postsecondary
7. Hearings.	institutions and clarifies that hearings are optional for K-12 schools (and any other recipient that is not a postsecondary institution).

- (a) Live Hearings & Cross-Examination (for Postsecondary Institutions)
- (a) For postsecondary institutions, the school's grievance process must provide for a live hearing:
- At the live hearing, the decision-maker(s) must permit each party's advisor to ask the other party and any witnesses all relevant questions and follow-up questions, including those challenging credibility.
- Such cross-examination at the live hearing must be conducted directly, orally, and in real time by the party's advisor of choice and never by a party personally.
- At the request of either party, the recipient must provide for the entire live hearing (including cross-examination) to occur with the parties located in separate rooms with technology enabling the parties to see and hear each other.
- Only relevant cross-examination and other questions may be asked of a party or witness. Before a complainant, respondent, or witness answers a cross-examination or other question, the decision-maker must first determine whether the question is relevant and explain to the party's advisor asking cross-examination questions any decision to exclude a question as not relevant.
- If a party does not have an advisor present at the live hearing, the school must provide, without fee or charge to that party, an advisor of the school's choice who may be, but is not required to be, an attorney to conduct cross-examination on behalf of that party.
- If a party or witness does not submit to cross-examination at the live hearing, the decision-maker(s) must not rely on any statement of that party or witness in reaching a determination regarding responsibility; provided, however, that the decision-maker(s) cannot draw an inference about the determination regarding responsibility based solely on a party's or witness's absence from the live hearing or refusal to answer cross-examination or other questions.
- Live hearings may be conducted with all parties physically present in the same geographic location or, at the school's discretion, any or all parties, witnesses, and other participants may appear at the live hearing virtually.
- Schools must create an audio or audiovisual recording, or transcript, of any live hearing.
- (b) Hearings are
  Optional, Written
  Questions
  Required
  (for K-12 Schools)
- (b) For recipients that are K-12 schools, and other recipients that are not postsecondary institutions, the recipient's grievance process may, *but need not*, provide for a hearing:
- With or without a hearing, after the school has sent the investigative report to the parties and before reaching a determination regarding responsibility, the decision-maker(s) must afford each party the opportunity to submit written, relevant questions that a party wants asked of any party or witness, provide each party with the answers, and allow for additional, limited follow-up questions from each party.
- (c) Rape Shield Protections for Complainants
- (c) The Final Rule provides rape shield protections for complainants (as to all recipients whether postsecondary institutions, K-12 schools, or others), deeming irrelevant questions and evidence about a complainant's prior sexual behavior unless offered to prove that someone other than the respondent committed the alleged misconduct or offered to prove consent.

10. Standard of Evidence & Written Determination	The Final Rule requires the school's grievance process to state whether the standard of evidence to determine responsibility is the preponderance of the evidence standard or the clear and convincing evidence standard. The Final Rule makes each school's grievance process consistent by requiring each school to apply the same standard of evidence for all formal complaints of sexual harassment whether the respondent is a student or an employee (including faculty member).  - The decision-maker (who cannot be the same person as the Title IX Coordinator or the investigator) must issue a written determination regarding responsibility with findings of fact, conclusions about whether the alleged conduct occurred, rationale for the result as to each allegation, any disciplinary sanctions imposed on the respondent, and whether remedies will be provided to the complainant.  - The written determination must be sent simultaneously to the parties along with information about how to file an appeal.
11. Appeals	The Final Rule states that a school must offer both parties an appeal from a determination regarding responsibility, and from a school's dismissal of a formal complaint or any allegations therein, on the following bases: procedural irregularity that affected the outcome of the matter, newly discovered evidence that could affect the outcome of the matter, and/or Title IX personnel had a conflict of interest or bias, that affected the outcome of the matter.  - A school may offer an appeal equally to both parties on additional bases.
12. Informal Resolution	The Final Rule allows a school, in its discretion, to choose to offer and facilitate informal resolution options, such as mediation or restorative justice, so long as both parties give voluntary, informed, written consent to attempt informal resolution. Any person who facilitates an informal resolution must be well trained. The Final Rule adds:  - A school may not require as a condition of enrollment or continuing enrollment, or employment or continuing employment, or enjoyment of any other right, waiver of the right to a formal investigation and adjudication of formal complaints of sexual harassment. Similarly, a school may not require the parties to participate in an informal resolution process and may not offer an informal resolution process unless a formal complaint is filed.  - At any time prior to agreeing to a resolution, any party has the right to withdraw from the informal resolution process and resume the grievance process with respect to the formal complaint.  - Schools must not offer or facilitate an informal resolution process to resolve allegations that an employee sexually harassed a student.

13. Retaliation	The Final Rule expressly prohibits retaliation.
Prohibited	- Charging an individual with code of conduct violations that do not involve sexual harassment, but arise out of
	the same facts or circumstances as a report or formal complaint of sexual harassment, for the purpose of
	interfering with any right or privilege secured by Title IX constitutes retaliation.
	- The school must keep confidential the identity of complainants, respondents, and witnesses, except as may be
	permitted by FERPA, as required by law, or as necessary to carry out a Title IX proceeding.
	- Complaints alleging retaliation may be filed according to a school's prompt and equitable grievance procedures.
	- The exercise of rights protected under the First Amendment does not constitute retaliation.
	- Charging an individual with a code of conduct violation for making a materially false statement in bad faith in
	the course of a Title IX grievance proceeding does not constitute retaliation; however, a determination regarding
	responsibility, alone, is not sufficient to conclude that any party made a bad faith materially false statement.

# OCR FAQ - PART 1: QUESTIONS AND ANSWERS REGARDING THE DEPARTMENT'S TITLE IX REGULATIONS DATED JANUARY 15, 2021

#### UNITED STATES DEPARTMENT OF EDUCATION





January 15, 2021

## Part 1: Questions and Answers Regarding the Department's Title IX Regulations

The Department of Education's (Department) Office for Civil Rights (OCR), through its Outreach, Prevention, Education and Non-discrimination (OPEN) Center, issues the following technical assistance document to support institutions with meeting their obligations under the Title IX regulations. This is Part 1.

The Department announced new Title IX regulations on May 6, 2020. The new regulations were published in the *Federal Register* on May 19, 2020 at 85 Fed. Reg. 30026 (codified in 34 C.F.R. Part 106), and became effective on August 14, 2020. Many of the questions in this document are derived from questions posed to the OPEN Center via e-mail. This document supplements the Question and Answer document issued by the OPEN Center on September 4, 2020. OCR may periodically release additional Question and Answer documents addressing the Title IX regulations. All references and citations are to the official version of the Title IX regulations, as published in the Federal Register here.

Other than statutory and regulatory requirements included in the document, the contents of this guidance do not have the force and effect of law and are not meant to bind the public. This document is intended only to provide clarity to the public regarding existing requirements under the law or agency policies.

#### **Applicability of Prior OCR Guidance**

**Question 1**: How should recipients reconcile the requirements in the Title IX regulations with different requirements in guidance documents previously issued by OCR?

<u>Answer 1</u>: In the Preamble to the Title IX regulations at 30535, the Department explains: "On September 22, 2017, the Department expressly stated that its 2017 Q&A along with the 2001 Guidance 'provide information about how OCR will assess a school's compliance with Title IX."

The Department further states at 30535 of the Preamble: "To the extent that these final regulations differ from any of the Department's guidance documents (whether such documents remain in effect or are withdrawn), these final regulations, when they become effective, and not the Department's guidance documents, are controlling."

The Department also unequivocally states at 30029 of the Preamble to the regulations that "guidance is not legally enforceable," and cites to *Perez v. Mortgage Bankers Ass'n*, 575 U.S. 92, 96-98 (2015),

for that proposition. Additionally, at 30068, the Department acknowledges that guidance documents do not have the force and effect of law and states: "Because guidance documents do not have the force and effect of law, the Department's Title IX guidance could not impose legally binding obligations on recipients."

The new Title IX regulations became effective on August 14, 2020, and the Department will not apply or enforce the new regulations retroactively. As to alleged sexual harassment occurring prior to the effective date of the new regulations, recipients may find it helpful to refer to the now-rescinded 2001 Revised Sexual Harassment Guidance and the 2017 Q&A on Campus Sexual Misconduct, which remain accessible on the Department's website.

#### **Definitions**

Question 2: If a formal complaint alleges attempted sexual assault, would that be covered under the definition of sexual harassment in 34 C.F.R. § 106.30(a), or would a recipient need to dismiss that complaint for Title IX purposes?

<u>Answer 2</u>: The Preamble to the Title IX regulations at 30174 and FN 777-779 addresses attempted sexual assault (such as rape): "With respect to an attempted rape, we define 'sexual assault' in § 106.30 by reference to the Clery Act, which in turn defines sexual assault by reference to the [Federal Bureau of Investigation's Uniform Crime Reporting system], and the FBI has stated that the offense of rape includes attempts to commit rape."

For further information on the definition of sexual harassment, see this blog post published by OCR. Additionally, even if allegations in a formal complaint do not meet the Title IX definition of sexual harassment, a recipient school is only required to dismiss such allegations *for purposes of Title IX* and may address such allegations under the recipient's own code of conduct. 34 C.F.R. § 106.45(b)(3)(i).

#### **Deliberate Indifference**

<u>Question 3</u>: Under the Title IX regulations, will the Department apply the deliberate indifference standard to a complaint regarding a recipient's response to sexual harassment? For example, will the Department apply the deliberate indifference standard to assess a respondent's allegations that the recipient's grievance process was inequitable or that the supportive measures implemented by the recipient were unreasonably burdensome?

Answer 3: The Title IX regulations require a recipient to promptly respond to actual knowledge of sexual harassment in the recipient's education program or activity against a person in the United States in a manner that is not deliberately indifferent. 34 C.F.R. § 106.44(a). The regulations further require, as part of the recipient's response, that the recipient treat the parties equitably, which for a respondent means refraining from imposing disciplinary sanctions or other actions that are not supportive measures (as defined in 34 C.F.R. § 106.30) against a respondent, without following the 34 C.F.R. § 106.45 grievance process. *See*, *e.g.*, 34 C.F.R. §§ 106.44(a), 106.45(b)(1)(i).

With respect to a respondent's claim that a recipient's grievance process was inequitable, the recipient's legal obligation is to comply with 34 C.F.R. §§ 106.44, 106.45 as it conducts a grievance process. Where a recipient's supportive measures unreasonably burden a respondent, those supportive measures would not meet the definition of a "supportive measure" in 34 C.F.R. § 106.30. The recipient must follow the grievance process specified in 34 C.F.R. § 106.45 before taking an action that is not a supportive measure, unless the emergency removal provision in 34 C.F.R. § 106.44(c) or administrative leave provision in 34 C.F.R. § 106.44(d) applies.

#### **Program or Activity**

**Question 4**: May a recipient use the procedures outlined in 34 C.F.R. § 106.45 of the Title IX regulations even in cases where an incident of sexual harassment occurs outside of the recipient's education program or activity and thus does not trigger the recipient's duties under 34 C.F.R. § 106.44(a)?

Answer 4: Yes. Nothing in the regulations precludes a recipient from responding under its code of conduct to sexual harassment that does not trigger its duties under 34 C.F.R. § 106.44(a), using grievance procedures that nevertheless correspond with those described in 34 C.F.R. § 106.45. The regulations leave recipients flexibility in this regard.

#### **Off-campus Locations**

**Question 5**: Is a recipient required to investigate a formal complaint alleging that sexual harassment occurred off campus or against a student engaged in a study abroad program, or must such complaints be dismissed?

Answer 5: The Title IX regulations recognize the statutory jurisdiction of Title IX's language, which applies to persons in the United States. See 20 U.S.C. § 1681(a) (beginning with the words, "No person in the United States . . . ."). A recipient's study abroad program may be part of the recipient's "education program or activity," but Title IX does not extend to conduct that occurs outside the United States. However, even when a recipient must dismiss allegations of sexual harassment because the alleged misconduct occurred outside the United States, nothing in the regulations precludes the recipient from addressing those allegations under the recipient's own code of conduct. 34 C.F.R. § 106.45(b)(3)(i).

With respect to conduct that occurs at an off-campus location within the United States, the regulations require a recipient to respond to actual knowledge of sexual harassment in the recipient's education program or activity against a person in the United States. 34 C.F.R. § 106.44(a). The regulations state in 34 C.F.R. § 106.44(a): "Education program or activity" includes "locations, events, or circumstances over which the recipient exercised substantial control over both the respondent and the context in which the sexual harassment occurs, and also includes any building owned or controlled by a student organization that is officially recognized by a postsecondary institution."

The Preamble to the regulations contains extensive discussion of the "education program or activity" jurisdictional condition, at 30195-30201, including, for example, the following statement from the Department at 30196 (footnotes omitted here):

For purposes of § 106.30, § 106.44, and § 106.45, the phrase "education program or activity" includes "locations, events, or circumstances over which the recipient exercised substantial control over both the respondent and the context in which the harassment occurs" and also includes "any building owned or controlled by a student organization that is officially recognized by a postsecondary institution." The Title IX statute and existing Title IX regulations already contain detailed definitions of "program or activity" that, among other aspects of such definitions, include "all of the operations of" a postsecondary institution or local education agency. The Department will interpret "program or activity" in these final regulations in accordance with the Title IX statutory (20 U.S.C. 1687) and regulatory definitions (34 CFR 106.2(h)), guided by the Supreme Court's language applied specifically for use in sexual harassment situations under Title IX regarding circumstances over which a recipient has control and (for postsecondary institutions) buildings owned or controlled by student organizations if the student organization is officially recognized by the postsecondary institution.

With respect to addressing such conduct via a recipient's code of conduct, 34 C.F.R. § 106.45(b)(3)(i) expressly authorizes a recipient to address alleged misconduct that does not meet the Title IX jurisdictional requirements (i.e., did not allegedly occur in the recipient's education program or activity, or did not occur against a person in the United States). Furthermore, at 30199 of the Preamble to the regulations, the Department notes:

[N]othing in the final regulations prevents recipients from initiating a student conduct proceeding or offering supportive measures to students affected by sexual harassment that occurs outside the recipient's education program or activity. Title IX is not the exclusive remedy for sexual misconduct or traumatic events that affect students. As to misconduct that falls outside the ambit of Title IX, nothing in the final regulations precludes recipients from vigorously addressing misconduct (sexual or otherwise) that occurs outside the scope of Title IX or from offering supportive measures to students and individuals impacted by misconduct or trauma even when Title IX and its implementing regulations do not require such actions.

#### **Parents (Role, Filing Complaints)**

**Question 6**: Is a recipient required to notify a parent or guardian of reported sexual harassment that affects that parent or guardian's student?

Answer 6: To comply with 34 C.F.R. § 106.6(g) (i.e., in order to not derogate the legal rights of parents and guardians), a recipient may need to notify a parent or legal guardian so that the recipient adequately respects any underlying legal rights of a parent or guardian to make decisions "on behalf of" a complainant, respondent, or other individual involved in a Title IX matter. Additionally, the Title IX regulations impose a duty on the recipient not to respond in a manner that is deliberately indifferent. 34 C.F.R. § 106.44(a). Thus, if it would be "clearly unreasonable in light of the known circumstances" for the recipient not to notify a parent or legal guardian of reported sexual harassment

that affects that parent or guardian's student, the school must notify the parent or guardian of the Title IX matter.

#### **Employees**

**Question 7**: Do the requirements in the Title IX regulations apply to allegations between employees of a recipient?

<u>Answer 7</u>: Yes. The Title IX regulations, in 34 C.F.R. § 106.30(a), define "complainant" and "respondent" respectively as "an individual who is alleged to be the victim" and "an individual who has been reported to be the perpetrator." Any person may be a complainant or respondent, regardless of whether the person is a student, employee, or otherwise affiliated with the university.

Similarly, the regulations require a university to respond promptly when the university has actual knowledge of sexual harassment in the university's education program or activity against a person in the United States, and that response must treat the complainant and respondent equitably by offering supportive measures to the complainant and refraining from imposing disciplinary sanctions on the respondent without following a grievance process that complies with 34 C.F.R. § 106.45. (34 C.F.R. § 106.44(a)). Thus, the regulations cover sexual harassment allegations in cases where the complainant and respondent are both employees.

At 30439 of the Preamble to the regulations, the Department explains:

The Department appreciates support for its final regulations, which apply to employees. Congress did not limit the application of Title IX to students. Title IX, 20 U.S.C. 1681, expressly states: "No person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance . . . ." Title IX, thus, applies to any person in the United States who experiences discrimination on the basis of sex in any education program or activity receiving Federal financial assistance. Similarly, these final regulations, which address sexual harassment, apply to any person, including employees, in an education program or activity receiving Federal financial assistance.

(footnotes omitted).

Recipients who are subject to both Title VII and Title IX must comply with both. The Title IX regulations, at 34 C.F.R. § 106.6(f), provide that nothing about the Title IX regulations lessens an individual's rights under Title VII. In the Preamble to the regulations, at 30438-30441, the Department discusses at length the intersection between Title VII and the Title IX regulations, and the application of the Title IX regulations to employees.

Question 8: Is a recipient permitted to conduct teacher or faculty discipline processes in which sanctions are reviewed by a separate committee, and which can lead to tenure revocation proceedings, outside of the requirements of 34 C.F.R. §106.45, or are recipients required to combine the

determination regarding responsibility and sanctions aspects of a Title IX grievance process into a single process subject to the requirements of 34 C.F.R. § 106.45?

<u>Answer 8</u>: The Title IX regulations, at 34 C.F.R. § 106.45(b)(7), require a recipient's decision-maker to issue a written determination regarding responsibility that must include, among other items, the result as to each allegation and rationale for the result, any disciplinary sanctions imposed by the recipient against the respondent, and whether remedies will be provided by the recipient to the complainant.

The regulations do not preclude a recipient from using one decision-maker to reach the determination regarding responsibility, and having different decision-maker(s) (e.g., a tenure committee) determine appropriate disciplinary sanctions (including making such a decision during a separate process, such as another hearing), so long as the end result is that the single written determination includes any disciplinary sanctions imposed by the recipient against the respondent, pursuant to 34 C.F.R. § 106.45(b)(7). The issuance of a written determination cannot be a piecemeal process that is broken down into chronologically occurring sub-parts.

Recipients should also remain aware of their obligation to conclude the grievance process within the reasonably prompt time frames designated in the recipient's grievance process, under 34 C.F.R. § 106.45(b)(1)(v). Additionally, each decision-maker—whether an employee of the recipient or an employee of a third party such as a consortium of schools—must not have a conflict of interest or bias for or against complainants or respondents generally, or with respect to an individual complainant or respondent, pursuant to 34 C.F.R. § 106.45(b)(1)(iii).

The above principles apply to recipients that are not postsecondary institutions, with respect to determinations regarding responsibility and sanction decisions involving teachers, staff, or other employees, except that the regulations do not govern whether a non-postsecondary institution holds a hearing as part of its Title IX grievance process.

#### **Record-Keeping**

Question 9: What happens to records following the required seven-year retention period?

Answer 9: The Title IX regulations require that the records described in 34 C.F.R. § 106.45(b)(10) must be maintained for a period of seven years. The regulations do not specify what must or may happen to such records after the seven-year period has elapsed. In the Preamble to the regulations at 30411, the Department notes that "while the final regulations require records to be kept for seven years, nothing in the final regulations prevents recipients from keeping their records for a longer period of time if the recipient wishes or due to other legal obligations."

#### **FERPA** and Confidentiality

Question 10: The Title IX regulations make the release of a respondent's identity confidential unless the FERPA exceptions apply. FERPA permits but does not require the nonconsensual disclosure of records by postsecondary educational institutions in connection with disciplinary proceedings concerning crimes of violence or non-forcible sex offenses. Crimes of violence and non-forcible sex offenses do not include all forms of sexual harassment as defined in 34 C.F.R § 106.30(a). Does that mean that recipients cannot reveal the identity of a respondent found responsible for sexual harassment, including in response to a reference check, because it would be retaliatory to release this confidential information, assuming there is no state law requiring this information to be revealed?

<u>Answer 10</u>: In the Preamble to the regulations at 30426-27 (emphasis added), the Department addresses the intersection of FERPA and the regulations' requirement in 34 C.F.R. § 106.45(b)(5)(vi).

The Title IX regulations, at 34 C.F.R. § 106.71(a), state the general rule that a recipient must keep confidential the identity of any person who has reported sexual harassment, or who has been reported to be a perpetrator of sexual harassment. The purpose of this provision is to prevent the school from retaliating against anyone. This duty of confidentiality has three exceptions in 34 C.F.R. § 106.71(a): if disclosure is permitted under FERPA; if disclosure is required by law; or if disclosure is necessary to carry out the purposes of Title IX and its regulations, including to conduct a grievance process.

A recipient's disclosure of the identity of a respondent cannot be made with a retaliatory purpose without violating 34 C.F.R. § 106.71. If the disclosure is made by a recipient without falling into one of the three exceptions listed in 34 C.F.R. § 106.71, OCR may view the disclosure as potentially retaliatory, and examine the facts and circumstances to determine whether the disclosure either (i) satisfied one of the three exceptions (for example, the disclosure was necessary to carry out the purposes of the Title IX regulations), or (ii) was made for a non-retaliatory purpose.

**Question 11**: How can a recipient address a complainant's request for confidentiality, including in instances where a Title IX Coordinator signs the formal complaint initiating an investigation into a complainant's sexual harassment allegations?

<u>Answer 11</u>: The Title IX regulations balance a complainant's desire for confidentiality (in terms of, for instance, the complainant's identity not being disclosed to the respondent) with a school's discretion to pursue an investigation where factual circumstances warrant an investigation even though the complainant does not desire to file a formal complaint or participate in a grievance process. In the Preamble to the regulations at 30133-30134, the Department discusses these issues at length, including the following (footnotes omitted here):

A complainant (or third party) who desires to report sexual harassment without disclosing the complainant's identity to anyone may do so, but the recipient will be unable to provide supportive measures in response to that report without knowing the complainant's identity. If a complainant desires supportive measures, the recipient can, and should, keep the complainant's identity confidential (including from the respondent), unless disclosing the complainant's identity is necessary to provide

supportive measures for the complainant (e.g., where a no-contact order is appropriate and the respondent would need to know the identity of the complainant in order to comply with the no-contact order, or campus security is informed about the no-contact order in order to help enforce its terms). . . .

A formal complaint initiates a grievance process (i.e., an investigation and adjudication of allegations of sexual harassment). A complainant (i.e., a person alleged to be the victim of sexual harassment) cannot file a formal complaint anonymously because § 106.30 defines a formal complaint to mean a document or electronic submission (such as an e-mail or using an online portal provided for this purpose by the recipient) that contains the complainant's physical or digital signature or otherwise indicates that the complainant is the person filing the formal complaint. The final regulations require a recipient to send written notice of the allegations to both parties upon receiving a formal complaint. The written notice of allegations under § 106.45(b)(2) must include certain details about the allegations, including the identity of the parties, if known.

Where a complainant desires to initiate a grievance process, the complainant cannot remain anonymous or prevent the complainant's identity from being disclosed to the respondent (via the written notice of allegations). Fundamental fairness and due process principles require that a respondent knows the details of the allegations made against the respondent, to the extent the details are known, to provide adequate opportunity for the respondent to respond. The Department does not believe this results in unfairness to a complainant. Bringing claims, charges, or complaints in civil or criminal proceedings generally requires disclosure of a person's identity for purposes of the proceeding. Even where court rules permit a plaintiff or victim to remain anonymous or pseudonymous, the anonymity relates to identification of the plaintiff or victim in court records that may be disclosed to the public, not to keeping the identity of the plaintiff or victim unknown to the defendant. The final regulations ensure that a complainant may obtain supportive measures while keeping the complainant's identity confidential from the respondent (to the extent possible while implementing the supportive measure), but in order for a grievance process to accurately resolve allegations that a respondent has perpetrated sexual harassment against a complainant, the complainant's identity must be disclosed to the respondent, if the complainant's identity is known. However, the identities of complainants (and respondents, and witnesses) should be kept confidential from anyone not involved in the grievance process, except as permitted by FERPA, required by law, or as necessary to conduct the grievance process, and the final regulations add § 106.71 to impose that expectation on recipients.

When a formal complaint is signed by a Title IX Coordinator rather than filed by a complainant, the written notice of allegations in § 106.45(b)(2) requires the recipient to send both parties details about the allegations, including the identity of the parties if known, and thus, if the complainant's identity is known it must be disclosed in the written notice of allegations. However, if the complainant's identity is unknown (for example, where a third party has reported that a complainant was victimized by sexual

harassment but does not reveal the complainant's identity, or a complainant has reported anonymously), then the grievance process may proceed if the Title IX Coordinator determines it is necessary to sign a formal complaint, even though the written notice of allegations does not include the complainant's identity.

#### **Clery Act**

**Question 12**: Do the Title IX regulations intend to mirror Clery Act geography in all off-campus descriptions?

<u>Answer 12</u>: No. The Title IX regulations, at 34 C.F.R. § 106.44(a), state that a recipient's "education program or activity" includes "any building owned or controlled by a student organization that is officially recognized by a postsecondary institution." At page 30197 of the Preamble to the regulations, the Department explains:

We note that the revision in § 106.44(a) referencing a "building owned or controlled by a student organization that is officially recognized by a postsecondary institution" is not the same as, and should not be confused with, the Clery Act's use of the term "noncampus building or property," even though that phrase is defined under the Clery Act in part by reference to student organizations officially recognized by an institution.

For example, "education program or activity" in these final regulations includes buildings within the confines of the campus on land owned by the institution that the institution may rent to a recognized student organization. As discussed in the "Clery Act" subsection of the "Miscellaneous" section of this preamble, the Clery Act and Title IX serve distinct purposes, and Clery Act geography is not co-extensive with the scope of a recipient's education program or activity under Title IX.

(internal footnotes omitted).

<u>Question 13</u>: How would a complainant's request to dismiss, or a postsecondary institution's decision to dismiss, a formal complaint of sexual harassment under Title IX affect the postsecondary institution's responsibility under the Clery Act?

Answer 13: A complainant's request to dismiss or a recipient's decision to dismiss a formal complaint of sexual harassment under Title IX does not affect a postsecondary institution's obligations under the Clery Act, if the Clery Act applies to the institution. The Title IX regulations do not change a postsecondary institution's responsibilities under the Clery Act. At page 30511 of the Preamble to the Title IX regulations, the Department states: "These final regulations do not change, affect, or alter any rights, obligations, or responsibilities under the Clery Act."

#### **Elementary and Secondary School Proceedings**

<u>Question 14</u>: Do the provisions in the Title IX regulations regarding a complainant's prior sexual history and sexual predisposition apply at both the elementary and secondary school and postsecondary levels?

Answer 14: Yes. The Title IX regulations state that with or without a hearing, questions and evidence about the complainant's sexual predisposition are never relevant, and questions and evidence about a complainant's prior sexual behavior are not relevant unless such questions and evidence are offered to (1) prove that someone other than the respondent committed the conduct alleged by the complainant, or (2) if the questions and evidence concern specific incidents of the complainant's prior sexual behavior with respect to the respondent and are offered to prove consent. 34 C.F.R. § 106.45(b)(6)(i)-(ii). The same requirements apply at all educational levels and to all recipients whose education programs or activities are covered by Title IX.

**Question 15**: Are all of the written notifications and opportunities for parties to provide feedback during an investigation of a formal complaint, outlined in 34 C.F.R. § 106.45, required for both elementary and secondary schools, and postsecondary institutions? If not, what Title IX grievance process requirements differ for elementary and secondary schools?

Answer 15: All of the provisions in 34 C.F.R. § 106.45 apply equally to all recipients except § 106.45(b)(6) (regarding hearings). Thus, all recipients (including elementary and secondary schools) must comply with, for instance: 34 C.F.R. §§ 106.45(b)(2) (written notice of allegations); 106.45(b)(3) (written notice of dismissals); 106.45(b)(5)(v) (written notice of investigatory interviews and meetings); 106.45(b)(5)(vi) (parties' inspection and review of evidence); 106.45(b)(5)(vii) (parties' review of the investigative report); 106.45(b)(7) (written determination regarding responsibility); and 106.45(b)(8) (appeals).

The Department has also created a <u>website</u> to aid schools, students, and other stakeholders to better understand the new Title IX regulations.

If you have questions for OCR, want additional information or technical assistance, or believe that a school is violating federal civil rights law, visit OCR's website at <a href="www.ed.gov/ocr">www.ed.gov/ocr</a>, or the Department's Title IX page at <a href="www.ed.gov/titleix">www.ed.gov/titleix</a>. You may contact OCR at (800) 421-3481 (TDD: 800-877-8339), <a href="ocr@ed.gov">ocr@ed.gov</a>, OCR's Outreach, Prevention, Education and Non-discrimination (OPEN) Center at <a href="OPEN@ed.gov">OPEN@ed.gov</a>, or e-mail the OPEN Center with additional questions about the Title IX regulations at <a href="mailto:T9questions@ed.gov">T9questions@ed.gov</a>. You may also fill out a complaint form online at <a href="https://www2.ed.gov/about/offices/list/ocr/complaintintro.html">https://www2.ed.gov/about/offices/list/ocr/complaintintro.html</a>.

# OCR FAQ - PART 2: QUESTIONS AND ANSWERS REGARDING THE DEPARTMENT'S TITLE IX REGULATIONS DATED JANUARY 15, 2021

## TOF

#### UNITED STATES DEPARTMENT OF EDUCATION

Office for Civil Rights

January 15, 2021

### Part 2: Questions and Answers Regarding the Department's Title IX Regulations

The Department of Education's (Department) Office for Civil Rights (OCR), through its Outreach, Prevention, Education and Non-discrimination (OPEN) Center, issues the following technical assistance document to support institutions with meeting their obligations under the Title IX regulations. This is Part 2.

The Department announced new Title IX regulations on May 6, 2020. The new regulations were published in the *Federal Register* on May 19, 2020 at 85 Fed. Reg. 30026 (codified in 34 C.F.R. Part 106), and became effective on August 14, 2020. Many of the questions in this document are derived from questions posed to the OPEN Center via e-mail. This document supplements the Question and Answer document issued by the OPEN Center on September 4, 2020. OCR may periodically release additional Question and Answer documents addressing the Title IX regulations. All references and citations are to the official version of the Title IX regulations as published in the Federal Register here.

Other than the statutory and regulatory requirements included in the document, the contents of this guidance do not have the force and effect of law and are not meant to bind the public. This document is intended only to provide clarity to the public regarding existing requirements under the law or agency policies.

#### Role of the Title IX Coordinator

**Question 1**: Do the Title IX regulations specify who can and cannot serve as a recipient's Title IX Coordinator?

Answer 1: The Title IX regulations state in 34 C.F.R. § 106.8(a): "Each recipient must designate and authorize at least one employee to coordinate its efforts to comply with its responsibilities under this part, which employee must be referred to as the 'Title IX Coordinator.'" Thus, the restriction placed on a recipient's choice of a Title IX Coordinator is that the person must be the recipient's "employee." Additionally, under 34 C.F.R. § 106.45(b)(1)(iii), the Title IX Coordinator must serve without bias or conflicts of interest, and receive the training specified in that provision. The same requirements apply at all educational levels (e.g., elementary and secondary schools, and postsecondary institutions). As explained below in response to Question 2, the Title IX Coordinator cannot serve as

the decision-maker who makes the determination regarding responsibility. See 34 C.F.R. § 106.45(b)(7)(i).

**Question 2**: Can a Title IX Coordinator also serve as an investigator?

Answer 2: Yes. The Title IX regulations state in 34 C.F.R. § 106.45(b)(7)(i) that the decision-maker "cannot be the same person(s) as the Title IX Coordinator or the investigator(s)." Similarly, the regulations state in 34 C.F.R. § 106.45(b)(8)(iii)(B) that a decision-maker for an appeal is "not the same person as the decision-maker(s) that reached the determination regarding responsibility or dismissal, the investigator(s), or the Title IX Coordinator." Neither of these provisions prevents a Title IX Coordinator from also serving as an investigator (though, as stated above, not as a decision-maker). Indeed, at page 30370 of the Preamble to the regulations, the Department notes: "The . . . final regulations leave significant flexibility to recipients, including whether the Title IX Coordinator can also serve as the investigator, whether to use a panel of decision-makers or a single decision-maker, and whether to use the recipient's own employees or outsource investigative and adjudicative functions to professionals outside the recipient's employ."

**Question 3**: Can a Title IX Coordinator serve as a non-decision-making procedural facilitator during the live hearing?

Answer 3: Yes. The Title IX regulations do not preclude a Title IX Coordinator from serving as a hearing officer whose function is to control the order and decorum of the hearing, so long as that role as a hearing officer is distinct from the "decision-maker" whose role is to, among other obligations, objectively evaluate all relevant evidence, apply the standard of evidence to reach a determination regarding responsibility, issue the written determination, and (during any live hearing with cross-examination) determine whether a question is relevant (and explain any decision to exclude a question as not relevant) before a party or witness answers a question.

Whether or not serving as a hearing officer, the Title IX Coordinator (like the decision-maker and other Title IX personnel) must not have a conflict of interest or bias for or against complainants or respondents generally or against an individual complainant or respondent. 34 C.F.R. § 106.45(b)(1)(iii).

**Question 4**: Assuming that the Title IX Coordinator is free of any conflict of interest or bias, is the Title IX Coordinator permitted to serve as an Informal Resolution Facilitator?

Answer 4: 34 C.F.R. § 106.45(b)(9) of the Title IX regulations permits informal resolutions as long as both parties voluntarily consent to attempt an informal resolution process. The Department recognizes the importance of giving recipients flexibility and discretion to satisfy their Title IX obligations in a manner consistent with their unique values and the needs of their educational communities, while respecting the wishes of the parties to the formal complaint. *See* Preamble at 30371-30372. The regulations do not preclude the Title IX Coordinator from serving as the person designated by a recipient to facilitate an informal resolution process. *See* Preamble at 30558.

<u>Question 5</u>: If a complainant reports or discloses information that puts a recipient on notice of alleged sexual assault, should the Title IX Coordinator sign a formal complaint?

<u>Answer 5</u>: The Title IX regulations direct recipients to respond promptly to each instance of notice of sexual harassment (or allegations of sexual harassment) in the recipient's education program or activity, against a person in the United States, by taking specific, required actions such as:

- offering supportive measures to the complainant;
- promptly contacting the complainant to discuss the availability of supportive measures as defined in § 106.30;
- considering the complainant's wishes with respect to supportive measures;
- informing the complainant of the availability of supportive measures with or without the filing of a formal complaint; and
- if a formal complaint is filed, following a grievance process that complies with § 106.45.

See 34 C.F.R. §§ 106.44(a), 106.44(b)(1). These obligations must be met in order for a recipient's response to comply with Title IX.

Additionally, the deliberate indifference standard for judging a recipient's response may require the school to take actions that are not specifically listed as mandatory response obligations. For example, depending on the specific facts of a situation, it may be "clearly unreasonable in light of the known circumstances" for a Title IX Coordinator not to sign a formal complaint even after having discussed the complainant's wishes and understanding that the complainant does not wish to file a formal complaint. The Department understands that deciding how to exercise discretion in each factual circumstance may be challenging, but the purpose is to give recipients flexibility to respond appropriately to each situation, so that the regulations neither automatically override the wishes of a complainant, nor restrict a recipient from investigating when specific circumstances dictate that an investigation is warranted.

In the Preamble to the regulations at 30134-30135, the Department explains:

While it is true that school administrators other than the Title IX Coordinator may have significant interests in ensuring that the recipient investigate potential violations of school policy, for reasons explained above, the decision to initiate a grievance process in situations where the complainant does not want an investigation or where the complainant intends not to participate should be made thoughtfully and intentionally, taking into account the circumstances of the situation including the reasons why the complainant wants or does not want the recipient to investigate. The Title IX Coordinator is trained with special responsibilities that involve interacting with complainants, making the Title IX Coordinator the appropriate person to decide to initiate a grievance process on behalf of the recipient. Other school administrators may report sexual harassment incidents to the Title IX Coordinator, and may express to the Title IX Coordinator reasons why the administrator believes that an

investigation is warranted, but the decision to initiate a grievance process is one that the Title IX Coordinator must make.

. . .

In order to ensure that a recipient has discretion to investigate and adjudicate allegations of sexual harassment even without the participation of a complainant, in situations where a grievance process is warranted, the final regulations leave that decision in the discretion of the recipient's Title IX Coordinator. However, deciding that allegations warrant an investigation does not necessarily show bias or prejudgment of the facts for or against the complainant or respondent. The definition of conduct that could constitute sexual harassment, and the conditions necessitating a recipient's response to sexual harassment allegations, are sufficiently clear that a Title IX Coordinator may determine that a fair, impartial investigation is objectively warranted as part of a recipient's non-deliberately indifferent response, without prejudging whether alleged facts are true or not. Even where the Title IX Coordinator is also the investigator, the Title IX Coordinator must be trained to serve impartially, and the Title IX Coordinator does not lose impartiality solely due to signing a formal complaint on the recipient's behalf.

#### **Role of the Investigator**

<u>Question 6</u>: Can the investigator testify, either voluntarily or in response to a question from a party or from the decision-maker, about the investigator's report or recommendations, at a Title IX grievance process hearing?

Answer 6: Yes. In the Preamble to the Title IX regulations at 30314, the Department contemplates that an investigator might be a witness:

The Department further notes that § 106.45(b)(6)(i) already contemplates parties' equal right to cross-examine any witness, which could include an investigator, and § 106.45(b)(1)(ii) grants parties equal opportunity to present witnesses including fact and expert witnesses, which may include investigators.

Note, however, that in the context of a hearing held by a postsecondary institution or on behalf of a postsecondary institution by a consortium or other third party, an investigator may not testify as to statements made by others, including the complainant or respondent, if the individual who made a statement does not submit to cross-examination. 34 C.F.R. § 106.45(b)(6)(i).

**Question 7**: May the investigator make recommendations in the investigative report?

Answer 7: The Title IX regulations do not require or prohibit an investigator from making a recommendation with respect to a determination regarding responsibility. The Preamble to the regulations at 30308 states: "The Department does not wish to prohibit the investigator from

including recommended findings or conclusions in the investigative report. However, the decision-maker is under an independent obligation to objectively evaluate relevant evidence, and thus cannot simply defer to recommendations made by the investigator in the investigative report."

#### Role of the Decision-maker

**Question 8:** Do the Title IX regulations specify who can and cannot serve as a recipient's decision-maker?

Answer 8: At page 30370 of the Preamble to the Title IX regulations, the Department states: "The Department notes that the final regulations leave significant flexibility to recipients, including whether the Title IX Coordinator can also serve as the investigator, whether to use a panel of decision-makers or a single decision-maker, and whether to use the recipient's own employees or outsource investigative and adjudicative functions to professionals outside the recipient's employ." Thus, a decision-maker may be the recipient's employee or, at the recipient's discretion, may be a non-employee such as a consultant or contractor. The decision-maker, however, "cannot be the same person(s) as the Title IX Coordinator or the investigator(s)." 34 C.F.R. § 106.45(b)(7).

At 30251-30252 of the Preamble to the regulations, the Department states:

The final regulations leave recipients flexibility to use their own employees, or to outsource Title IX investigation and adjudication functions, and the Department encourages recipients to pursue alternatives to the inherent difficulties that arise when a recipient's own employees are expected to perform these functions free from conflicts of interest and bias. The Department notes that several commenters favorably described regional center models that could involve recipients coordinating with each other to outsource Title IX grievance proceedings to experts free from potential conflicts of interest stemming from affiliation with the recipient. The Department declines to require recipients to use outside, unaffiliated Title IX personnel because the Department does not conclude that such prescription is necessary to effectuate the purposes of the final regulations; although recipients may face challenges with respect to ensuring that personnel serve free from conflicts of interest and bias, recipients can comply with the final regulations by using the recipient's own employees.

#### **Training**

Question 9: If a recipient uses non-employee contractors or consultants to provide the training required for Title IX personnel (described in 34 C.F.R. § 106.45(b)(1)(iii)) such that the recipient does not own or control the training materials, is the recipient required to post the training materials on its website?

Answer 9: Yes. Under 34 C.F.R. § 106.45(b)(10)(i)(D), the training materials referred to in 34 C.F.R. § 106.45(b)(1)(iii) must be made publicly available on a recipient's website, or, if the recipient does

not have a website, such materials must be made available upon request for inspection by members of the public.

In the Preamble to the Title IX regulations, the Department acknowledges that a recipient may hire outside consultants to provide training for the recipient's Title IX personnel, and that the materials may be owned by the outside consultant and not by the recipient itself. In such a circumstance, the Department notes, a recipient would need to secure permission from the consultant to publish the training materials, or alternatively, the recipient could create its own training materials over which the recipient has ownership and control. (Preamble at 30412.) OCR provided additional technical assistance regarding the requirement to post training materials in an OCR Blog post available <a href="here">here</a>.

**Question 10**: If a recipient participates in a consortium or delegates investigative or adjudicative functions to a regional center, does it still need to post its training materials?

Answer 10: Yes. Notably, the Title IX regulations do permit schools to delegate certain functions to a regional center, or to join a consortium of schools in order to implement the regulations. In these instances, recipients are permitted to publish written grievance procedures that satisfy the regulations, as well as their training materials, by way of hosting these documents on a shared website, so long as they are publicly available under the terms of 34 C.F.R.§ 106.45(b)(10)(i)(D).

For more information about consortia or regional centers, please see this OCR webinar.

**Question 11**: Can the Department recommend any specific Title IX Coordinator and investigator training?

**Answer 11**: As stated in the Preamble to the Title IX regulations at 30257:

[T]he Department encourages recipients to pursue training from sources that rely on qualified, experienced professionals likely to result in best practices for effective, impartial investigations. The Department does not certify, endorse, or otherwise approve or disapprove of particular organizations (whether for profit or non-profit) or individuals that provide Title IX-related training and consulting services to recipients. Whether or not a recipient has complied with § 106.45(b)(1)(iii) is not determined by the source of the training materials or training presentations utilized by a recipient.

#### **Investigative Reports**

<u>Question 12</u>: Do the Title IX regulations require the recipient to provide a copy of the investigative report to the decision-maker? If so, at what point in the process should this transmission occur?

Answer 12: The Title IX regulations require the recipient to send a copy of the investigative report to the parties and their advisors (if any) at least ten days prior to the date of a hearing (if a hearing is required or otherwise provided) or other time of determination regarding responsibility, but do not prescribe how or when the investigative report should be given to the decision-maker. Because the

purpose of this requirement, found at 34 C.F.R. § 106.45(b)(5)(vii), is to ensure that the parties are prepared for a hearing or, if no hearing is required or otherwise provided, that the parties have the opportunity to have their views of the evidence considered by the decision-maker, the decision-maker will need to have the investigative report and the parties' responses to same, prior to reaching a determination regarding responsibility, but the timing and manner of transmitting the investigative report to the decision-maker is within the recipient's discretion. *See* Preamble at 30309.

#### **Time Frames**

**Question 13**: Where the Title IX regulations refer to specific time frames, how are "days" calculated?

Answer 13: The time frames referred to in the Title IX regulations (such as the 10-day time period in 34 C.F.R. § 106.45(b)(5)(vi)) may be measured by calendar days, business days, school days, or any other reasonable method that works best with the school's administrative operations. In the Preamble to the regulations, at 30188, for example, the Department states: "The Department appreciates the commenter's request for clarification as to how to calculate 'days' with respect to various time frames referenced in the proposed regulations and appreciates the opportunity to clarify that because the Department does not require a specific method for calculating 'days,' recipients retain the flexibility to adopt the method that works best for the recipient's operations; for example, a recipient could use calendar days, school days, or business days, or a method the recipient already uses in other aspects of its operations." *See also* Preamble at 30098 FN 464; 30306; 30311; and 30433.

#### **Sending Written Determinations**

<u>Question 14</u>: The Title IX regulations require that the written determination regarding responsibility be provided to the parties simultaneously. Can the Department clarify what "simultaneous" means in this provision?

<u>Answer 14</u>: The Title IX regulations, at 34 C.F.R. § 106.45(b)(7)(iii), state: "The recipient must provide the written determination to the parties simultaneously." The regulations do not further define "simultaneous," which should be given its plain and ordinary meaning, e.g., occurring at the same time.

#### **Evidence**

**Question 15**: After the parties have been given the opportunity to respond to the investigative report in compliance with 34 C.F.R. § 106.45(b)(5)(vii), is the final investigative report admitted as evidence for consideration by the decision-maker? If so, are the written comments that the parties made in response to the investigative report also admitted as evidence?

Answer 15: The investigative report must contain a summary of relevant evidence gathered during the investigation of a formal complaint of sexual harassment, and prior to a hearing (if a hearing is required or otherwise provided) or other time of determination regarding responsibility, the recipient

must send the investigative report to the parties and their advisors of choice (if any) with an opportunity for the parties to respond to the investigative report. 34 C.F.R. § 106.45(b)(5)(vii).

The Title IX regulations do not deem the investigative report itself, or a party's written response to it, as relevant evidence that a decision-maker must consider, and the decision-maker has an independent obligation to evaluate the relevance of available evidence, including evidence summarized in the investigative report, and to consider all other relevant evidence. The decision-maker may not, however, consider evidence that the regulations preclude the decision-maker from considering. (For instance, the regulations preclude a recipient from using in a Title IX grievance process information protected by a legally recognized privilege, a party's treatment records, or (as to postsecondary institutions) a party or witness's statements, unless the party or witness has submitted to cross-examination. 34 C.F.R. §§ 106.45(b)(1)(x), 106.45(b)(5), 106.45(b)(6)(i).)

**Question 16**: Do Title IX regulations addressing a complainant's sexual predisposition and prior sexual behavior govern the inclusion of such information in the investigative report?

Answer 16: Yes. The Title IX regulations, at 34 C.F.R. § 106.45(b)(6)(i)-(ii), state that a complainant's sexual predisposition is "not relevant," and that a complainant's prior sexual behavior is "not relevant," unless the questions or evidence meet one of two limited exceptions. The investigative report required under 34 C.F.R. § 106.45(b)(5)(vii) requires a summary of "relevant" evidence. In the Preamble at 30304, the Department explains: "... all evidence summarized in the investigative report under § 106.45(b)(5)(vii) must be 'relevant' such that evidence about a complainant's sexual predisposition would never be included in the investigative report and evidence about a complainant's prior sexual behavior would only be included if it meets one of the two narrow exceptions stated in § 106.45(b)(6)(i)-(ii) (deeming all questions and evidence about a complainant's prior sexual predisposition 'not relevant,' and all questions and evidence about a complainant's prior sexual behavior 'not relevant' with two limited exceptions)."

**Question 17**: The Title IX regulations do not require elementary and secondary schools to hold live hearings, but must an elementary or secondary school allow the parties to cross-examine other parties and witnesses prior to the decision-maker reaching a determination regarding responsibility?

Answer 17: The Title IX regulations, at 34 C.F.R. § 106.45(b)(6), require postsecondary institutions to hold a live hearing with cross-examination conducted by the parties' advisors, while making hearings optional for elementary and secondary schools (and other recipients that are not postsecondary institutions), so long as the parties have equal opportunity to submit written, relevant questions for the other parties and witnesses to answer before a determination regarding responsibility is reached.

#### **Cross-Examination**

**Question 18**: If a party refuses to participate in cross-examination at the postsecondary level, will the refusal be held against them?

Answer 18: The Title IX regulations state: "If a party or witness does not submit to cross-examination at the live hearing, the decision-maker(s) must not rely on any statement of that party or witness in reaching a determination regarding responsibility; provided, however, that the decision-maker(s) cannot draw an inference about the determination regarding responsibility based solely on a party's or witness's absence from the live hearing or refusal to answer cross-examination or other questions." 34 C.F.R. § 106.45(b)(6)(i) (emphasis added).

#### **Advisors**

**Question 19**: If a postsecondary institution must provide a party with an advisor pursuant to 34 C.F.R. § 106.45(b)(6)(i) (i.e., because the party appeared at the live hearing without an advisor of choice), can the provided advisor be an employee of the institution or must such an advisor be independent of the institution?

<u>Answer 19</u>: The Title IX regulations do not preclude a postsecondary institution from providing an advisor who is an employee of the institution to serve as a party's advisor for purposes of cross-examination, if the party does not have an advisor.

**Question 20**: If the respondent does not find a suitable advisor and only wants to be represented by an attorney, does the postsecondary institution have to pay for the party's attorney?

Answer 20: No. The postsecondary institution is not required to pay for a party's attorney. The Title IX regulations state: "If a party does not have an advisor present at the live hearing, the recipient must provide without fee or charge to that party, an advisor of the recipient's choice, who may be, but is not required to be, an attorney, to conduct cross-examination on behalf of that party." 34 C.F.R. § 106.45(b)(6)(i) (emphasis added).

#### Sanctions

<u>Question 21</u>: Are recipients allowed to place holds (for example, on a transcript, registration, or graduation) on a respondent's account while a formal complaint process is pending, or is such action considered an impermissible sanction prior to a final determination regarding responsibility?

Answer 21: The Title IX regulations prohibit a recipient from imposing "any disciplinary sanctions or other actions that are not supportive measures as defined in 34 C.F.R. § 106.30, against a respondent" without following the 34 C.F.R. § 106.45 grievance process. 34 C.F.R. §§106.44(a), 106.45(b)(1)(i). Even a temporary "hold" on a transcript, registration, or graduation will generally be considered to be disciplinary, punitive, and/or unreasonably burdensome, and appropriate supportive measures cannot be disciplinary, punitive, or unreasonably burdensome. In the Preamble to the regulations at, e.g., 30182, the Department stated: "Removal from sports teams (and similar exclusions from school-related activities) also require a fact-specific analysis, but whether the burden is 'unreasonable' does not depend on whether the respondent still has access to academic programs; whether a supportive measure meets the § 106.30(a) definition also includes analyzing whether a respondent's access to the array of educational opportunities and benefits offered by the recipient is unreasonably burdened. Changing a class schedule, for example, may more often be deemed an

acceptable, reasonable burden than restricting a respondent from participating on a sports team, holding a student government position, participating in an extracurricular activity, and so forth."

#### **Appeals**

<u>Question 22</u>: If a complainant or respondent are no longer students, and are not attempting to participate in the recipient's education programs or activities, do they still have a right to appeal under the Title IX regulations, or does the withdrawal terminate their right to appeal?

Answer 22: The Title IX regulations grant complainants and respondents equal rights to appeal, and to participate in any filed appeal, pursuant to 34 C.F.R. § 106.45(b)(8). The regulations do not condition those rights on whether a complainant or respondent is enrolled or employed by the recipient, participating in the recipient's education programs or activities, or otherwise has an affiliation or relationship to the recipient.

#### **Informal Resolution**

**Question 23**: Can a postsecondary institution decide not to go forward with a hearing on a formal complaint of sexual harassment if the complainant and respondent both knowingly and voluntarily waive the right to a hearing?

Answer 23: Yes, but only if the provisions governing informal resolutions are followed. The Title IX regulations provide that under certain conditions, a recipient can facilitate, and the parties may engage in, informal resolution of the formal complaint of sexual harassment. When the recipient and the parties opt to resolve a formal complaint through informal resolution, a hearing is not required (nor is the recipient obligated to continue its investigation into the allegations). To comply with the Title IX regulations concerning informal resolutions, the parties must receive the written notice, voluntarily decide to attempt an informal resolution process, and have the right to withdraw from the informal process and resume the formal grievance process, pursuant to 34 C.F.R. § 106.45(b)(9).

The Department has also created a <u>website</u> to aid schools, students, and other stakeholders to better understand the new Title IX regulations.

If you have questions for OCR, want additional information or technical assistance, or believe that a school is violating Federal civil rights law, visit OCR's website at <a href="www.ed.gov/ocr">www.ed.gov/ocr</a>, or the Department's Title IX page at <a href="www.ed.gov/titleix">www.ed.gov/titleix</a>. You may contact OCR at (800) 421-3481 (TDD: 800-877-8339), <a href="ocr@ed.gov">ocr@ed.gov</a>, OCR's Outreach, Prevention, Education and Non-discrimination (OPEN) Center at <a href="OPEN@ed.gov">OPEN@ed.gov</a>, or e-mail the OPEN Center with additional questions about the Title IX regulations at <a href="mailto:T9questions@ed.gov">T9questions@ed.gov</a>. You may also fill out a complaint form online at <a href="https://www2.ed.gov/about/offices/list/ocr/complaintintro.html">https://www2.ed.gov/about/offices/list/ocr/complaintintro.html</a>.

# NEW YORK LABOR LAW 201-g NEW YORK STATE SEXUAL HARASSMENT PREVENTION<sup>1</sup> MINIMUM POLICY STANDARDS<sup>2</sup>, MODEL POLICY<sup>3</sup>, MODEL PUBLIC NOTICE<sup>4,</sup> AND MODEL COMPLAINT FORM<sup>5</sup> SEPTEMBER 2023

- 1. https://www.ny.gov/combating-sexual-harassment-workplace/sexual-harassment-prevention-model-policy-and-training
- 2. <a href="https://www.ny.gov/sites/default/files/atoms/files/MinimumStandardsforSexualHarassmentPreventionPolicies.pdf">https://www.ny.gov/sites/default/files/atoms/files/MinimumStandardsforSexualHarassmentPreventionPolicies.pdf</a>
- 3. https://www.ny.gov/sites/default/files/2024-08/SexualHarassmentModelPolicyUpdated.pdf
- 4. https://www.ny.gov/sites/default/files/atoms/files/sexualharassmentpreventionposter English handfill.pdf
- 5. https://www.ny.gov/sites/default/files/2023-04/CombatHarassmentComplaintForm.docx

### Minimum Standards for Sexual Harassment Prevention Policies



Every employer in the State of New York is required to adopt a sexual harassment prevention policy pursuant to Section 201-g of the Labor Law. An employer that does not adopt the model policy must ensure that the policy that they adopt meets or exceeds the following minimum standards. The policy must:

- i) prohibit sexual harassment consistent with <u>quidance</u> issued by the Department of Labor in consultation with the Division of Human Rights;
- ii) provide examples of prohibited conduct that would constitute unlawful sexual harassment;
- iii) include information concerning the federal and state statutory provisions concerning sexual harassment, remedies available to victims of sexual harassment, and a statement that there may be applicable local laws;
- iv) include a complaint form;
- v) include a procedure for the timely and confidential investigation of complaints that ensures due process for all parties;
- vi) inform employees of their rights of redress and all available forums for adjudicating sexual harassment complaints administratively and judicially;
- vii) clearly state that sexual harassment is considered a form of employee misconduct and that sanctions will be enforced against individuals engaging in sexual harassment and against supervisory and managerial personnel who knowingly allow such behavior to continue; and
- viii) clearly state that retaliation against individuals who complain of sexual harassment or who testify or assist in any investigation or proceeding involving sexual harassment is unlawful.

Employers must provide each employee with a copy of its policy in writing. Employers should provide employees with the policy in the language spoken by their employees.

\* \* \*

The adoption of a policy does not constitute a conclusive defense to charges of unlawful sexual harassment. Each claim of sexual harassment will be determined in accordance with existing legal standards, with due consideration of the particular facts and circumstances of the claim, including but not limited to the existence of an effective anti-harassment policy and procedure.

# Sexual Harassment Policy for All Employers in New York State



This model policy is a template that can be used by employers to meet the New York State Labor Law requirements for a sexual harassment prevention policy. Employers are encouraged to tailor this policy to their individual needs, though as the minimum standard, no section in this policy should be omitted. The list of examples provided in this model policy is not meant to be exhaustive.

#### **Purpose and Goals**

[Employer Name] is committed to maintaining a workplace free from harassment and discrimination. Sexual harassment is a form of workplace discrimination that subjects an employee to inferior conditions of employment due to their gender, gender identity, gender expression (perceived or actual), and/or sexual orientation. Sexual harassment is often viewed simply as a form of gender-based discrimination. but [Employer name] recognizes that discrimination can be related to or affected by other identities beyond gender. Under the New York State Human Rights Law, it is illegal to discriminate based on sex, sexual orientation, gender identity or expression, age, race, creed, color, national origin, military status, disability, pre-disposing genetic characteristics, familial status, marital status, criminal history, or status as a victim of domestic violence. Our different identities impact our understanding of the world and how others perceive us. For example, an individual's race, ability, or immigration status may impact their experience with gender discrimination in the workplace. While this policy is focused on sexual harassment and gender discrimination, the methods for reporting and investigating discrimination based on other protected identities are the same. The purpose of this policy is to teach employees to recognize discrimination, including discrimination due to an individual's intersecting identities, and provide the tools to take action when it occurs. All employees, managers, and supervisors are required to work in a manner designed to prevent sexual harassment and discrimination in the workplace. This policy is one component of [Employer Name's] commitment to a discrimination-free work environment.

#### Goals of this Policy:

Sexual harassment and discrimination are against the law. After reading this policy, employees will understand their right to a workplace free from harassment. Employees will also learn what harassment and discrimination look like, what actions they can take to prevent and report harassment, and how they are protected from retaliation after taking action. The policy will also explain the investigation process into any claims of harassment. Employees are encouraged to report sexual harassment or discrimination by filing a complaint internally with [*Employer Name*]. Employees can also file a complaint with a government agency or in court under federal, state, or local antidiscrimination laws. To file an employment complaint with the New York State Division of Human Rights, please visit <a href="https://dhr.ny.gov/complaint">https://dhr.ny.gov/complaint</a>. To file a complaint with the United States Equal Employment Opportunity Commission, please visit <a href="https://www.eeoc.gov/filing-charge-discrimination">https://www.eeoc.gov/filing-charge-discrimination</a>.

#### **Sexual Harassment and Discrimination Prevention Policy:**

- 1. [Employer Name's] policy applies to all employees, applicants for employment, and interns, whether paid or unpaid. The policy also applies to additional covered individuals. It applies to anyone who is (or is employed by) a contractor, subcontractor, vendor, consultant, or anyone providing services in our workplace. These individuals include persons commonly referred to as independent contractors, gig workers, and temporary workers. Also included are persons providing equipment repair, cleaning services, or any other services through a contract with [Employer Name]. For the remainder of this policy, we will use the term "covered individual" to refer to these individuals who are not direct employees of the company.
- 2. Sexual harassment is unacceptable. Any employee or covered individual who engages in sexual harassment, discrimination, or retaliation will be subject to action, including appropriate discipline for employees. In New York, harassment does not need to be severe or pervasive to be illegal. Employees and covered individuals should not feel discouraged from reporting harassment because they do not believe it is bad enough, or conversely because they do not want to see a colleague fired over less severe behavior. Just as harassment can happen in different degrees, potential discipline for engaging in sexual harassment will depend on the degree of harassment and might include education and counseling. It may lead to suspension or termination when appropriate.
- 3. Retaliation is prohibited. Any employee or covered individual that reports an incident of sexual harassment or discrimination, provides information, or otherwise assists in any investigation of a sexual harassment or discrimination complaint is protected from retaliation. No one should fear reporting sexual harassment if they believe it has occurred. So long as a person reasonably believes that they have witnessed or experienced such behavior, they are protected from retaliation. Any employee of [Employer Name] who retaliates against anyone involved in a sexual harassment or discrimination investigation will face disciplinary action, up to and including termination. All employees and covered individuals working in the workplace who believe they have been subject to such retaliation should inform a supervisor, manager, or [name of appropriate person]. All employees and covered individuals who believe they have been a target of such retaliation may also seek relief from government agencies, as explained below in the section on Legal Protections.
- 4. Discrimination of any kind, including sexual harassment, is a violation of our policies, is unlawful, and may subject [Employer Name] to liability for the harm experienced by targets of discrimination. Harassers may also be individually subject to liability and employers or supervisors who fail to report or act on harassment may be liable for aiding and abetting such behavior. Employees at every level who engage in harassment or discrimination, including managers and supervisors who engage in harassment or discrimination or who allow such behavior to continue, will be penalized for such misconduct.
- 5. [Employer Name] will conduct a prompt and thorough investigation that is fair to all parties. An investigation will happen whenever management receives a complaint about discrimination or sexual harassment, or when it otherwise knows of possible discrimination or sexual harassment occurring. [Employer Name] will keep the investigation confidential to the extent possible. If an investigation ends with the finding that discrimination or sexual harassment occurred, [Employer Name] will act as required. In addition to any required discipline, [Employer Name] will also take steps to ensure a safe work environment for the employee(s) who experienced the discrimination

- or harassment. All employees, including managers and supervisors, are required to cooperate with any internal investigation of discrimination or sexual harassment.
- 6. All employees and covered individuals are encouraged to report any harassment or behaviors that violate this policy. All employees will have access to a complaint form to report harassment and file complaints. Use of this form is not required. For anyone who would rather make a complaint verbally, or by email, these complaints will be treated with equal priority. An employee or covered individual who prefers not to report harassment to their manager or employer may instead report harassment to the New York State Division of Human Rights and/or the United States Equal Employment Opportunity Commission. Complaints may be made to both the employer and a government agency.
  - Managers and supervisors are **required** to report any complaint that they receive, or any harassment that they observe or become aware of, to [person or office designated].
- 7. This policy applies to all employees and covered individuals, such as contractors, subcontractors, vendors, consultants, or anyone providing services in the workplace, and all must follow and uphold this policy. This policy must be provided to all employees in person or digitally through email upon hiring and will be posted prominently in all work locations. For those offices operating remotely, in addition to sending the policy through email, it will also be available on the organization's shared network.

#### **What Is Sexual Harassment?**

Sexual harassment is a form of gender-based discrimination that is unlawful under federal, state, and (where applicable) local law. Sexual harassment includes harassment on the basis of sex, sexual orientation, self-identified or perceived sex, gender expression, gender identity, and the status of being transgender. Sexual harassment is not limited to sexual contact, touching, or expressions of a sexually suggestive nature. Sexual harassment includes all forms of gender discrimination including gender role stereotyping and treating employees differently because of their gender.

Understanding gender diversity is essential to recognizing sexual harassment because discrimination based on sex stereotypes, gender expression and perceived identity are all forms of sexual harassment. The gender spectrum is nuanced, but the three most common ways people identify are cisgender, transgender, and non-binary. A cisgender person is someone whose gender aligns with the sex they were assigned at birth. Generally, this gender will align with the binary of male or female. A transgender person is someone whose gender is different than the sex they were assigned at birth. A non-binary person does not identify exclusively as a man or a woman. They might identify as both, somewhere in between, or completely outside the gender binary. Some may identify as transgender, but not all do. Respecting an individual's gender identity is a necessary first step in establishing a safe workplace.

Sexual harassment is unlawful when it subjects an individual to inferior terms, conditions, or privileges of employment. Harassment does not need to be severe or pervasive to be illegal. It can be any harassing behavior that rises above petty slights or trivial inconveniences. Every instance of harassment is unique to those experiencing it, and there is no single boundary between petty slights and harassing behavior. However, the Human Rights Law specifies that whether harassing conduct is considered petty or trivial is to be viewed from the standpoint of a reasonable victim of discrimination with the same protected characteristics. Generally, any behavior in which an employee or covered individual is treated worse because of their gender (perceived or actual), sexual orientation, or gender expression is considered a

violation of [Employer Name's] policy. The intent of the behavior, for example, making a joke, does not neutralize a harassment claim. Not intending to harass is not a defense. The impact of the behavior on a person is what counts. Sexual harassment includes any unwelcome conduct which is either directed at an individual because of that individual's gender identity or expression (perceived or actual), or is of a sexual nature when:

- The purpose or effect of this behavior unreasonably interferes with an individual's work performance or creates an intimidating, hostile or offensive work environment. The impacted person does not need to be the intended target of the sexual harassment;
- Employment depends implicitly or explicitly on accepting such unwelcome behavior; or
- Decisions regarding an individual's employment are based on an individual's acceptance to or rejection of such behavior. Such decisions can include what shifts and how many hours an employee might work, project assignments, as well as salary and promotion decisions.

There are two main types of sexual harassment:

- Behaviors that contribute to a hostile work environment include, but are not limited to, words, signs, jokes, pranks, intimidation, or physical violence which are of a sexual nature, or which are directed at an individual because of that individual's sex, gender identity, or gender expression. Sexual harassment also consists of any unwanted verbal or physical advances, sexually explicit derogatory, or discriminatory statements which an employee finds offensive or objectionable, causes an employee discomfort or humiliation, or interferes with the employee's job performance.
- Sexual harassment also occurs when a person in authority tries to trade job benefits for sexual favors. This can include hiring, promotion, continued employment or any other terms, conditions, or privileges of employment. This is also called **quid pro quo** harassment.

Any employee or covered individual who feels harassed is encouraged to report the behavior so that any violation of this policy can be corrected promptly. Any harassing conduct, even a single incident, can be discrimination and is covered by this policy.

#### **Examples of Sexual Harassment**

The following describes some of the types of acts that may be unlawful sexual harassment and that are strictly prohibited. **This list is just a sample of behaviors and should not be considered exhaustive**. Any employee who believes they have experienced sexual harassment, even if it does not appear on this list, should feel encouraged to report it:

- Physical acts of a sexual nature, such as:
  - Touching, pinching, patting, kissing, hugging, grabbing, brushing against another employee's body, or poking another employee's body; or
  - Rape, sexual battery, molestation, or attempts to commit these assaults, which may be considered criminal conduct outside the scope of this policy (please contact local law enforcement if you wish to pursue criminal charges).
- Unwanted sexual comments, advances, or propositions, such as:
  - Requests for sexual favors accompanied by implied or overt threats concerning the target's job performance evaluation, a promotion, or other job benefits;

- This can include sexual advances/pressure placed on a service industry employee by customers or clients, especially those industries where hospitality and tips are essential to the customer/employee relationship;
- Subtle or obvious pressure for unwelcome sexual activities; or
- o Repeated requests for dates or romantic gestures, including gift-giving.
- Sexually oriented gestures, noises, remarks or jokes, or questions and comments about a person's sexuality, sexual experience, or romantic history which create a hostile work environment. This is not limited to interactions in person. Remarks made over virtual platforms and in messaging apps when employees are working remotely can create a similarly hostile work environment.
- Sex stereotyping, which occurs when someone's conduct or personality traits are judged based on other people's ideas or perceptions about how individuals of a particular sex should act or look:
  - Remarks regarding an employee's gender expression, such as wearing a garment typically associated with a different gender identity; or
  - Asking employees to take on traditionally gendered roles, such as asking a woman to serve meeting refreshments when it is not part of, or appropriate to, her job duties.
- Sexual or discriminatory displays or publications anywhere in the workplace, such as:
  - Displaying pictures, posters, calendars, graffiti, objects, promotional material, reading materials, or other materials that are sexually demeaning or pornographic. This includes such sexual displays on workplace computers or cell phones and sharing such displays while in the workplace;
  - This also extends to the virtual or remote workspace and can include having such materials visible in the background of one's home during a virtual meeting.
- Hostile actions taken against an individual because of that individual's sex, sexual orientation, gender identity, or gender expression, such as:
  - o Interfering with, destroying, or damaging a person's workstation, tools or equipment, or otherwise interfering with the individual's ability to perform the job;
  - Sabotaging an individual's work;
  - Bullying, yelling, or name-calling;
  - o Intentional misuse of an individual's preferred pronouns; or
  - o Creating different expectations for individuals based on their perceived identities:
    - Dress codes that place more emphasis on women's attire;
    - Leaving parents/caregivers out of meetings.

#### Who Can be a Target of Sexual Harassment?

Sexual harassment can occur between any individuals, regardless of their sex or gender. Harassment does not have to be between members of the opposite sex or gender. New York Law protects employees and all covered individuals described earlier in the policy. **Harassers can be anyone in the workplace**. A supervisor, a supervisee, or a coworker can all be harassers. Anyone else in the workplace can also be harassers including an independent contractor, contract worker, vendor, client, customer, patient, constituent, or visitor.

Sexual harassment does not happen in a vacuum and discrimination experienced by an employee can be impacted by biases and identities beyond an individual's gender. For example:

- Placing different demands or expectations on black women employees than white women employees can be both racial and gender discrimination;
- An individual's immigration status may lead to perceptions of vulnerability and increased concerns around illegal retaliation for reporting sexual harassment; or
- Past experiences as a survivor of domestic or sexual violence may lead an individual to feel retraumatized by someone's behaviors in the workplace.

Individuals bring personal history with them to the workplace that might impact how they interact with certain behavior. It is especially important for all employees to be aware of how words or actions might impact someone with a different experience than their own in the interest of creating a safe and equitable workplace.

#### **Where Can Sexual Harassment Occur?**

Unlawful sexual harassment is not limited to the physical workplace itself. It can occur while employees are traveling for business or at employer or industry sponsored events or parties. Calls, texts, emails, and social media usage by employees or covered individuals can constitute unlawful workplace harassment, even if they occur away from the workplace premises, on personal devices, or during non-work hours.

Sexual harassment can occur when employees are working remotely from home as well. Any behaviors outlined above that leave an employee feeling uncomfortable, humiliated, or unable to meet their job requirements constitute harassment even if the employee or covered individual is at home when the harassment occurs. Harassment can happen on virtual meeting platforms, in messaging apps, and after working hours between personal cell phones.

#### **Retaliation**

Retaliation is unlawful and is any action by an employer or supervisor that punishes an individual upon learning of a harassment claim, that seeks to discourage a worker or covered individual from making a formal complaint or supporting a sexual harassment or discrimination claim, or that punishes those who have come forward. These actions need not be job-related or occur in the workplace to constitute unlawful retaliation. For example, threats of physical violence outside of work hours or disparaging someone on social media would be covered as retaliation under this policy.

Examples of retaliation may include, but are not limited to:

- Demotion, termination, denying accommodations, reduced hours, or the assignment of less desirable shifts;
- Publicly releasing personnel files;
- Refusing to provide a reference or providing an unwarranted negative reference;
- Labeling an employee as "difficult" and excluding them from projects to avoid "drama";
- Undermining an individual's immigration status; or
- Reducing work responsibilities, passing over for a promotion, or moving an individual's desk to a less desirable office location.

Such retaliation is unlawful under federal, state, and (where applicable) local law. The New York State Human Rights Law protects any individual who has engaged in "protected activity." Protected activity occurs when a person has:

- Made a complaint of sexual harassment or discrimination, either internally or with any government agency;
- Testified or assisted in a proceeding involving sexual harassment or discrimination under the Human Rights Law or any other anti-discrimination law;
- Opposed sexual harassment or discrimination by making a verbal or informal complaint to management, or by simply informing a supervisor or manager of suspected harassment;
- Reported that another employee has been sexually harassed or discriminated against; or
- Encouraged a fellow employee to report harassment.

Even if the alleged harassment does not turn out to rise to the level of a violation of law, the individual is protected from retaliation if the person had a good faith belief that the practices were unlawful. However, the retaliation provision is not intended to protect persons making intentionally false charges of harassment.

#### Reporting Sexual Harassment

Everyone must work toward preventing sexual harassment, but leadership matters. Supervisors and managers have a special responsibility to make sure employees feel safe at work and that workplaces are free from harassment and discrimination. Any employee or covered individual is encouraged to report harassing or discriminatory behavior to a supervisor, manager or [person or office designated]. Anyone who witnesses or becomes aware of potential instances of sexual harassment should report such behavior to a supervisor, manager, or [person or office designated].

Reports of sexual harassment may be made verbally or in writing. A written complaint form is attached to this policy if an employee would like to use it, but the complaint form is not required. Employees who are reporting sexual harassment on behalf of other employees may use the complaint form and should note that it is on another employee's behalf. A verbal or otherwise written complaint (such as an email) on behalf of oneself or another employee is also acceptable.

Employees and covered individuals who believe they have been a target of sexual harassment may at any time seek assistance in additional available forums, as explained below in the section on <u>Legal</u> <u>Protections</u>.

#### **Supervisory Responsibilities**

Supervisors and managers have a responsibility to prevent sexual harassment and discrimination. All supervisors and managers who receive a complaint or information about suspected sexual harassment, observe what may be sexually harassing or discriminatory behavior, or for any reason suspect that sexual harassment or discrimination is occurring, are required to report such suspected sexual harassment to <a href="mailto:person or office designated">person or office designated</a>]. Managers and supervisors should not be passive and wait for an employee to make a claim of harassment. If they observe such behavior, they must act.

Supervisors and managers can be disciplined if they engage in sexually harassing or discriminatory behavior themselves. Supervisors and managers can also be disciplined for failing to report suspected sexual harassment or allowing sexual harassment to continue after they know about it.

Supervisors and managers will also be subject to discipline for engaging in any retaliation.

While supervisors and managers have a responsibility to report harassment and discrimination, supervisors and managers must be mindful of the impact that harassment and a subsequent investigation has on victims. Being identified as a possible victim of harassment and questioned about harassment and discrimination can be intimidating, uncomfortable and re-traumatizing for individuals. Supervisors and managers must accommodate the needs of individuals who have experienced harassment to ensure the workplace is safe, supportive, and free from retaliation for them during and after any investigation.

#### **Bystander Intervention**

Any employee witnessing harassment as a bystander is encouraged to report it. A supervisor or manager that is a bystander to harassment is **required** to report it. There are five standard methods of bystander intervention that can be used when anyone witnesses harassment or discrimination and wants to help.

- 1. A bystander can interrupt the harassment by engaging with the individual being harassed and distracting them from the harassing behavior;
- 2. A bystander who feels unsafe interrupting on their own can ask a third party to help intervene in the harassment;
- 3. A bystander can record or take notes on the harassment incident to benefit a future investigation;
- 4. A bystander might check in with the person who has been harassed after the incident, see how they are feeling and let them know the behavior was not ok; and
- 5. If a bystander feels safe, they can confront the harassers and name the behavior as inappropriate. When confronting harassment, physically assaulting an individual is never an appropriate response.

Though not exhaustive, and dependent on the circumstances, the guidelines above can serve as a brief guide of how to react when witnessing harassment in the workplace. Any employee witnessing harassment as a bystander is encouraged to report it. A supervisor or manager that is a bystander to harassment is required to report it.

#### **Complaints and Investigations of Sexual Harassment**

All complaints or information about sexual harassment will be investigated, whether that information was reported in verbal or written form. An investigation of any complaint, information, or knowledge of suspected sexual harassment will be prompt, thorough, and started and completed as soon as possible. The investigation will be kept confidential to the extent possible. All individuals involved, including those making a harassment claim, witnesses, and alleged harassers deserve a fair and impartial investigation.

Any employee may be required to cooperate as needed in an investigation of suspected sexual harassment. [*Employer Name*] will take disciplinary action against anyone engaging in retaliation against employees who file complaints, support another's complaint, or participate in harassment investigations.

[Employer Name] recognizes that participating in a harassment investigation can be uncomfortable and has the potential to retraumatize an employee. Those receiving claims and leading investigations will handle complaints and questions with sensitivity toward those participating.

While the process may vary from case to case, investigations will be done in accordance with the following steps. Upon receipt of a complaint, *[person or office designated*]:

- 1. Will conduct a prompt review of the allegations, assess the appropriate scope of the investigation, and take any interim actions (for example, instructing the individual(s) about whom the complaint was made to refrain from communications with the individual(s) who reported the harassment), as appropriate. If complaint is verbal, request that the individual completes the complaint form in writing. If the person reporting prefers not to fill out the form, [person or office designated] will prepare a complaint form or equivalent documentation based on the verbal reporting;
- Will take steps to obtain, review, and preserve documents sufficient to assess the allegations, including documents, emails or phone records that may be relevant to the investigation. [Person or office delegated] will consider and implement appropriate document request, review, and preservation measures, including for electronic communications;
- 3. Will seek to interview all parties involved, including any relevant witnesses;
- 4. Will create a written documentation of the investigation (such as a letter, memo or email), which contains the following:
  - a. A list of all documents reviewed, along with a detailed summary of relevant documents;
  - b. A list of names of those interviewed, along with a detailed summary of their statements;
  - c. A timeline of events;
  - d. A summary of any prior relevant incidents disclosed in the investigation, reported or unreported; and
  - e. The basis for the decision and final resolution of the complaint, together with any corrective action(s).
- 5. Will keep the written documentation and associated documents in a secure and confidential location;
- 6. Will promptly notify the individual(s) who reported the harassment and the individual(s) about whom the complaint was made that the investigation has been completed and implement any corrective actions identified in the written document; and
- 7. Will inform the individual(s) who reported of the right to file a complaint or charge externally as outlined in the next section.

#### **Legal Protections and External Remedies**

Sexual harassment is not only prohibited by [*Employer Name*], but it is also prohibited by state, federal, and, where applicable, local law.

The internal process outlined in the policy above is one way for employees to report sexual harassment. Employees and covered individuals may also choose to pursue legal remedies with the following governmental entities. While a private attorney is not required to file a complaint with a governmental agency, you may also seek the legal advice of an attorney.

#### **New York State Division of Human Rights:**

The New York State Human Rights Law (HRL), N.Y. Executive Law, art. 15, § 290 et seq., applies to all employers in New York State and protects employees and covered individuals, regardless of immigration status. A complaint alleging violation of the Human Rights Law may be filed either with the New York State Division of Human Rights (DHR) or in New York State Supreme Court.

Complaints of sexual harassment filed with DHR may be submitted any time **within three years** of the harassment. If an individual does not file a complaint with DHR, they can bring a lawsuit directly in state court under the Human Rights Law, **within three years** of the alleged sexual harassment. An individual may not file with DHR if they have already filed a HRL complaint in state court.

Complaining internally to [*Employer Name*] does not extend your time to file with DHR or in court. The three years are counted from the date of the most recent incident of harassment.

You do not need an attorney to file a complaint with DHR, and there is no cost to file with DHR.

DHR will investigate your complaint and determine whether there is probable cause to believe that sexual harassment has occurred. Probable cause cases receive a public hearing before an administrative law judge. If sexual harassment is found at the hearing, DHR has the power to award relief. Relief varies but it may include requiring your employer to take action to stop the harassment, or repair the damage caused by the harassment, including paying of monetary damages, punitive damages, attorney's fees, and civil fines.

DHR's main office contact information is: NYS Division of Human Rights, One Fordham Plaza, Fourth Floor, Bronx, New York 10458. You may call (718) 741-8400 or visit: <a href="https://www.dhr.ny.gov">www.dhr.ny.gov</a>.

Go to <u>dhr.ny.gov/complaint</u> for more information about filing a complaint with DHR. The website has a digital complaint process that can be completed on your computer or mobile device from start to finish. The website has a complaint form that can be downloaded, filled out, and mailed to DHR as well as a form that can be submitted online. The website also contains contact information for DHR's regional offices across New York State.

Call the DHR sexual harassment hotline at **1(800) HARASS3** for more information about filing a sexual harassment complaint. This hotline can also provide you with a referral to a volunteer attorney experienced in sexual harassment matters who can provide you with limited free assistance and counsel over the phone.

#### **The United States Equal Employment Opportunity Commission:**

The United States Equal Employment Opportunity Commission (EEOC) enforces federal anti-discrimination laws, including Title VII of the 1964 federal Civil Rights Act, 42 U.S.C. § 2000e *et seq.* An individual can file a complaint with the EEOC anytime within 300 days from the most recent incident of harassment. There is no cost to file a complaint with the EEOC. The EEOC will investigate the complaint and determine whether there is reasonable cause to believe that discrimination has occurred. If the EEOC determines that the law may have been violated, the EEOC will try to reach a voluntary settlement with the employer. If the EEOC cannot reach a settlement, the EEOC (or the Department of Justice in certain cases) will decide whether to file a lawsuit. The EEOC will issue a Notice of Right to Sue permitting

workers to file a lawsuit in federal court if the EEOC closes the charge, is unable to determine if federal employment discrimination laws may have been violated, or believes that unlawful discrimination occurred by does not file a lawsuit.

Individuals may obtain relief in mediation, settlement or conciliation. In addition, federal courts may award remedies if discrimination is found to have occurred. In general, private employers must have at least 15 employees to come within the jurisdiction of the EEOC.

An employee alleging discrimination at work can file a "Charge of Discrimination." The EEOC has district, area, and field offices where complaints can be filed. Contact the EEOC by calling 1-800-669-4000 (TTY: 1-800-669-6820), visiting their website at <a href="www.eeoc.gov">www.eeoc.gov</a> or via email at <a href="info@eeoc.gov">info@eeoc.gov</a>.

If an individual filed an administrative complaint with the New York State Division of Human Rights, DHR will automatically file the complaint with the EEOC to preserve the right to proceed in federal court.

#### **Local Protections**

Many localities enforce laws protecting individuals from sexual harassment and discrimination. An individual should contact the county, city or town in which they live to find out if such a law exists. For example, employees who work in New York City may file complaints of sexual harassment or discrimination with the New York City Commission on Human Rights. Contact their main office at Law Enforcement Bureau of the NYC Commission on Human Rights, 22 Reade Street, 1st Floor, New York, New York; call 311 or (212) 306-7450; or visit <a href="https://www.nyc.gov/html/cchr/html/home/home.shtml">www.nyc.gov/html/cchr/html/home/home.shtml</a>.

#### Contact the Local Police Department

If the harassment involves unwanted physical touching, coerced physical confinement, or coerced sex acts, the conduct may constitute a crime. Those wishing to pursue criminal charges are encouraged to contact their local police department.

#### **Conclusion**

The policy outlined above is aimed at providing employees at [*Employer Name*] and covered individuals an understanding of their right to a discrimination and harassment free workplace. All employees should feel safe at work. Though the focus of this policy is on sexual harassment and gender discrimination, the New York State Human Rights law protects against discrimination in several protected classes including sex, sexual orientation, gender identity or expression, age, race, creed, color, national origin, military status, disability, pre-disposing genetic characteristics, familial status, marital status, criminal history, or domestic violence survivor status. The prevention policies outlined above should be considered applicable to all protected classes.

## Sexual Harassment Prevention Notice



### Sexual harassment is against the law.

	I right to a workplace free from sexual harassment, and
harassment.	] is committed to maintaining a workplace free from sexual
interns and non-employee	[] has a sexual harassment that protects you. This policy applies to all employees, paid or unpaid s in our workplace, regardless of immigration status. You are receiving this either at the time of hiring or during your annual sexual harassment
	en subjected to or witnessed sexual harassment, you are encouraged to a supervisor, manager or [] so we can take action.
Our complete policy	☐ is enclosed/attached ☐ may be found at the link below:
Our training materials	□ are enclosed/attached □ may be found at the link below:
Our Complaint Form	☐ is enclosed/attached ☐ may be found at the link below:
If you have question	s or to make a complaint, please contact:
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For more information and additional resources, please visit: www.ny.gov/programs/combating-sexual-harassment-workplace

## Complaint Form for Reporting Sexual Harassment

COMPLAINANT INFORMATION



#### [Name of employer]

New York State Labor Law requires all employers to adopt a sexual harassment prevention policy that includes a complaint form to report alleged incidents of sexual harassment.

If you believe that you have been subjected to sexual harassment or gender discrimination, you are encouraged, but not required, to complete this form and submit it to [person or office designated; contact information for designee or office; how the form can be submitted]. No employee will be retaliated against for filing a complaint.

If you are more comfortable reporting verbally or in another manner, your employer should complete this form, provide you with a copy, and follow its sexual harassment prevention policy by investigating the claims as outlined at the end of this form.

For additional resources, visit: ny.gov/programs/combating-sexual-harassment-workplace

Name:						
Work Address:	Work Phone:					
1.1.70						
Job Title:	Email:					
Select Preferred Communication Method:	☐Email ☐Phone ☐In person					
SUPERVISORY INFORMATION						
Immediate Supervisor's Name:						
Title:						
Work Phone:	Work Address:					

#### **COMPLAINT INFORMATION**

1.	. Your complaint of sexual harassment is made about:				
	Name:	Title:			
	Work Address:	Work Phone:			
	Relationship to you: Supervisor Super	visee	☐Other (please specify)		
2.	Please describe what happened and include sheets of paper if necessary. If you have any	•	•		
3.	Date(s) sexual harassment occurred:				
	Is the sexual harassment continuing? ☐Yes	□No			
4.	If possible, please list the name and contact have information related to your complaint:	information of any witi	nesses or individuals who may		
The last question is optional, but may help the investigation.					
5.	5. Have you previously provided information (verbal or written) about related incidents? If yes, when and to whom did you provide information?				
This is not required, but if you have retained legal counsel and would like us to work with them, please provide their contact information.					
Sig	gnature:	Date:			

#### Instructions for Employers

If you receive a complaint about alleged sexual harassment, follow your sexual harassment prevention policy.

An investigation involves:

- Speaking with the employee
- Speaking with the alleged harasser
- Interviewing witnesses
- Collecting and reviewing any related documents

While the process may vary from case to case, all allegations should be investigated promptly and resolved as quickly as possible. The investigation should be kept confidential to the extent possible.

Sexual harassment occurs on a spectrum and employers are encouraged to view all potential allegations with an open mind. Disciplinary action should meet the severity of the alleged actions.

Employers should document the findings of the investigation and basis for your decision along with any corrective actions taken. Notify the employee and the individual(s) against whom the report was made of the investigation's outcome and corrective actions taken. This may be done via email.

# NEW YORK LABOR LAW 201-g NEW YORK STATE SEXUAL HARASSMENT PREVENTION FOR NEW YORK'S MODEL TRAINING DECKS AND SCRIPTS THAT COMPLY WITH NYS LABOR LAW SEPTEMBER 2023

https://www.ny.gov/combating-sexual-harassment-workplace/sexual-harassment-prevention-model-policy-and-training